- 1 {York Stenographic Services, Inc.}
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- 4 UPDATE ON THE U.S. PUBLIC HEALTH RESPONSE TO THE EBOLA
- 5 OUTBREAK
- 6 TUESDAY, NOVEMBER 18, 2014
- 7 House of Representatives,
- 8 Subcommittee on Oversight and Investigations
- 9 Committee on Energy and Commerce
- 10 Washington, D.C.

- 11 The subcommittee met, pursuant to call, at 1:38 p.m., in
- 12 Room 2123 of the Rayburn House Office Building, Hon. Tim
- 13 Murphy [Chairman of the Subcommittee] presiding.
- Members present: Representatives Murphy, Burgess,
- 15 Blackburn, Scalise, Harper, Olson, Gardner, Griffith,
- 16 Johnson, Long, Ellmers, Terry, Barton (ex officio), DeGette,

- 17 Braley, Lujan, Castor, Tonko, Yarmuth, Green, and Waxman (ex
- 18 officio).
- 19 Staff present: Sean Bonyun, Communications Director;
- 20 Leighton Brown, Press Assistant; Noelle Clemente, Press
- 21 Secretary; Brenda Destro, Professional Staff Member, Health;
- 22 Brad Grantz, Policy Coordinator, Oversight and
- 23 Investigations; Brittany Havens, Legislative Clerk; Sean
- 24 Hayes, Deputy Chief Counsel, Oversight and Investigations;
- 25 Charles Ingebretson, Chief Counsel, Oversight and
- 26 Investigations; Carly McWilliams, Professional Staff Member,
- 27 Health; Emily Newman, Counsel, Oversight; Alan Slobodin,
- 28 Deputy Chief Counsel, Oversight; Tom, Wilbur, Digital Media
- 29 Advisor; Peter Bodner, Democratic Counsel; Brian Cohen,
- 30 Democratic Staff Director, Oversight and Investigations, and
- 31 Senior Policy Advisor; Lisa Goldman, Democratic Counsel; Amy
- 32 Hall, Democratic Senior Professional Staff Member; Elizabeth
- 33 Letter, Democratic Professional Staff Member; and Nicholas
- 34 Richter, Democratic Assistant Staffer.

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         Mr. {Murphy.} Good morning. Today we convene our
    hearing on the Update on the U.S. Public Health Response to
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    the Ebola Outbreak, from the Subcommittee on Oversight and
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    Investigations.
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         I will begin with a 5-minute opening statement.
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         Yesterday, Dr. Frieden, you shared with me a well-known
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    quotation worth repeating: ``Life can only be understood
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    backwards, but it must be lived forward.'' Today, we will
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    review the lessons learned so far from the Ebola epidemic in
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    West Africa and the plan to move forward as the
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    Administration asks taxpayers for $6.2 billion in new
    spending to fight this deadly outbreak.
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         So I want to see a plan that is simple and direct.
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    Number one, prevent Americans from contracting Ebola; two,
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    treat those who contract Ebola effectively; and three, stop
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    the spread of Ebola at its source in West Africa. On the
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    side of Ebola, however, its goal is to spread, kill, mutate
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    and repeat. There is no cure or vaccine so we have to work
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    together to break the chain.
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         The steps we must take begin with erecting a strong
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- 55 perimeter of defense. That is why I outlined 10 recommendations at out last hearing which included a ban on 56 non-essential commercial travel; a 21-day quarantine or 57 58 isolation for those who have had hands-on treatment of an 59 Ebola patient; upgrades and training for personal protective 60 equipment; designating specific Ebola-ready medical centers; 61 accelerate development of promising vaccines, drugs, and 62 diagnostic tests; additional aircraft and vehicles capable of 63 transporting American medical and military personnel who may 64 have contracted Ebola back here for treatment; additional 65 contact tracing and testing resources for public health 66 agencies; and information for Congress regarding any resources needed. 67 68 Some of these measures have been implemented, and others 69 are still needing to occur. 70 Our role here is to all work together to help define the 71 mission and ensure the policies put forth are straightforward
- and flexible to accommodate the ever-changing nature of this

  Ebola outbreak. Like Occam's Razor, the best solution is the

  simplest one with the fewest assumptions.
- As we have seen, missteps are caused by ignorance and

76 arrogance. They are corrected by knowledge, humility and 77 honesty. Let us consider some of the false assumptions the 78 Federal Government's response has been based upon. Any 79 hospital could treat an Ebola patient. A negative Ebola test 80 result means a patient doesn't have Ebola, but just this 81 week, a physician from Sierra Leone died after being flown to 82 Nebraska for emergency treatment after initial tests showed a 83 negative result for the virus. His colleagues are now in 84 quarantine, causing even greater anxiety in a medical 85 profession that has already lost more than 500 to Ebola. 86 Hospitals and health care workers would have some proper 87 quidance on personal protective equipment. Self-isolation 88 and quarantine orders aren't necessary, it was said. CDC 89 guidelines do not require a three week self-isolation period 90 for healthcare professionals who have been treating Ebola 91 patients in West Africa. It was said that these volunteers 92 can return to work immediately. But the hospitals I talked 93 to did not agree. I asked an ER doctor from my district 94 about whether any of his colleagues volunteering in West 95 Africa could come back to work immediately. He had a simple 96 response, and quoting him, he said, ``They should stay

97 away.'' 98 The Administration continues to oppose travel 99 restrictions and quarantines, yet respected institutions have 100 such policies to ensure public health is protected. Department of Defense has a quarantine policy as well as many 101 102 local hospitals and medical institutions throughout the U.S. 103 It is impossible for the American people to understand why 104 the government would have one standard for the military and 105 yet another standard for people who may have been in the 106 same, or possibly more perilous circumstances. Consider the cost of the Administration's position. 107 108 Senator Schumer has asked the Federal Government to reimburse 109 New York \$20 million for the costs associated with the 500 110 healthcare workers it took to prevent an outbreak in New York 111 City because of the case of Dr. Craig Spencer. Now, the 112 taxpayers have every right to ask: Wouldn't it have been 113 more cost effective for the Administration to instead require 114 all returning healthcare workers to adhere to a 21-day 115 isolation policy? We all need honesty and humility today. The American 116 public is fine with a doctor who says, this is our plan based 117

118 on what we know today, but as the facts change, they most 119 assuredly--as they most assuredly will, then we have to 120 change our approaches. A patient and the public expect that. 121 Now, Anthony Fauci of the NIH has said we should not 122 look at the what ifs. I categorically disagree. That is 123 exactly what we need to do, what Congress needs to do, and 124 everybody involved with this needs to do. What if the 125 outbreak migrates to other countries? What if the outbreak 126 extends to other continents? And if we get new information 127 that says a change in policy is needed, tell us what you have learned and why a change is required. 128 As one example, we have set up screening protocols at 129 five different airports to accept passengers from West 130 131 Africa. Is this complex approach the easiest and safest way 132 to deal with an Ebola threat? Are we hoping that we will be 133 lucky enough to catch each potential carrier? Can we track 134 the hundreds or perhaps thousands who might otherwise have been exposed if we have 5 U.S. arrival points, countless 135 136 potential destinations, and numerous connections through 137 Europe? With a disease that has no margin of error like 138 Ebola, I would rather be good than lucky.

139 We need to consider whether there should be a simpler approach of one arrival point that would allow us to easily 140 141 track those returning aid workers and government 142 professionals coming from West Africa. The Administration must also review whether government charter flights are 143 144 needed to help get aid workers to West Africa since many 145 commercial airlines have ceased traveling there, and they 146 also have concerns about shipping supplies to Africa. 147 I would like to ask the Administration's Ebola czar, Ron Klain, about this issue, but when we asked for him to appear 148 before our subcommittee, we were told that he ``wasn't 149 150 ready.'' Another congressional committee made a similar 151 request, and I understand they were told that the White House Ebola response coordinator had ``no operational 152 153 responsibility.'' But for very few press interviews, this 154 individual seems to be missing-in-action. No wonder the 155 American people have concerns with the Administration's 156 response planning. We want to clear that up today, and we 157 have good panels to do that. The public is given plans that keep changing from 158 agencies that sometimes feel paralyzed, led by a czar who 159

isn't ready against a disease that is killing more every day. 160 161 Well, we stand ready to work with the Administration to keep 162 the American people safe from the Ebola outbreak. I welcome 163 all the witnesses and look forward to learning more about the 164 latest public health actions on Ebola, and more details about the emergency funding request. 165 166 [The prepared statement of Mr. Murphy follows:] 167 \*\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*\*

Mr. {Murphy.} I now turn towards Ms. Castor for 5 168 169 minutes for an opening statement. 170 Ms. {Castor.} Chairman Murphy, thank you very much for holding today's hearing, the second that we have had on the 171 172 Ebola outbreak. And at our hearing last month, Americans 173 were rightfully concerned about the news they were hearing. 174 It was just weeks after Thomas Duncan arrived at Texas 175 Presbyterian with Ebola, and just days after two nurses who 176 had been treated--who were--who had treated him had become infected. In response to these cases, the CDC updated their 177 178 protocols for treatment of Ebola patients, and issued travel 179 quidelines for those who had treated or been exposed to 180 Ebola. 181 Our hearing back then was held just 3 weeks before the election, and it seemed that much of the discussion of 182 183 quarantines and travel bans reflected political concerns, 184 instead of the advice of public health experts. But today, 185 when we look at where things stand with regard to domestic preparedness, we are in a much better place. No cases of 186 Ebola have been transmitted to any member of the general 187

188 public in the United States. With new procedures in place, 189 and with the exception of Dr. Craig Spencer in New York, no 190 individual has knowingly entered the U.S. while infected with 191 Ebola. Airport screening and new CDC monitoring guidelines 192 implemented by state and local public health departments are 193 in place, and we have successfully treated 8 Ebola patients 194 that have entered U.S. hospitals. 195 I want to give credit to these hospitals and healthcare 196 professionals that have treated these patients. The 197 professionals at Emory University, the NIH, the University of Nebraska Medical Center, Bellevue and Texas Presbyterian. 198 199 Their readiness has made a huge difference. And I want to 200 welcome Dr. Gold from the University of Nebraska and thank 201 him for sharing his expertise today. 202 Unfortunately, the news from West Africa is not as good. 203 While case counts in Liberia have slowed, there continue to 204 be rapid increases in the number of Ebola cases in Sierra 205 Leone and Guinea, and officials are now concerned about the 206 appearance of Ebola in Mali. And that, Mr. Chairman, is why 207 we need to continue to focus on the U.S. response in West Africa. It is a credit to our country that we are leading 208

209 the effort to end the epidemic in West Africa, and the early results from Liberia indicate that our efforts and the 210 211 efforts of our partner countries can make a real difference, 212 but there is still much work to do. 213 I want to acknowledge all of the medical professionals 214 who are doing that work, and in particular, say a few words 215 about Dr. Martin Salia. We learned yesterday that Dr. Salia, 216 who had been flown to Nebraska for treatment after developing 217 Ebola while working in Sierra Leone, died from the disease. We send our condolences to his family, and acknowledge his 218 219 bravery and selflessness in helping fight this disease. 220 West Africa is balanced on the edge, and if our efforts 221 and the efforts of the World Health Organization are not successful, millions of people in these countries facing a 222 223 looming humanitarian crisis will continue to suffer. And I 224 am glad that Mr. Isaacs from Samaritan's Purse is here to 225 give the perspective of the international aid community on 226 the West African outbreak. 227 Mr. Isaacs, your group and other groups like yours are doing difficult but critical work, and you deserve support. 228 229 We are now in a much better position to addresses cases of

230 Ebola that appear in the United States than we were a few 231 months ago. And I appreciate Dr. Frieden, Dr. Lushniak, Dr. 232 Lurie, Dr. Lakey for joining us today to share lessons 233 learned, and tell us how we can continue to improve and move 234 forward. And I am also looking forward to the perspective of 235 our witnesses on the Administration's supplemental Ebola 236 budget request. It is critical that Congress support this 237 appropriations request. It would support domestic 238 preparedness, help fortify 50 Ebola treatment centers 239 nationwide, it would support the development of treatments and vaccines for Ebola, and it would support USAID and the 240 241 U.S. Military in their critical efforts to eliminate Ebola in 242 West Africa. 243 Mr. Chairman, I suspect that in the year to come, we 244 will have our share of discussions over the budget, but I 245 know we all support the goal--the goals of the President's 246 Ebola Outbreak Plan to combat it, and I hope we can move 247 quickly to provide the requested appropriations. Thank you, and I yield back. 248

[The prepared statement of Ms. Castor follows:]

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Mr. {Murphy.} The gentlelady yields back.
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          Now recognize the vice chair of the full committee, Mrs.
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     Blackburn, for 5 minutes.
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          Mrs. {Blackburn.} Thank you, Mr. Chairman. I
     appreciate the hearing, and I want to say welcome to all of
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     our witnesses. We appreciate your time.
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          I think we have to realize, with the nearly 15,000 cases
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     and over 5,000 deaths, that this Ebola epidemic is the worse
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     since the discovery of the virus in '76. And you need to
     look at what the precedent is there; 2,400 cases--known cases
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     of Ebola prior to this outbreak. So we know that this is
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     something that is going to be difficult and take some time to
     deal with, and we appreciate your efforts on that part.
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          And there is a little bit of good news coming out of
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     Liberia. There is also kind of a mixed bag of news that is
     coming out of the region, and it all lends us to--leads us to
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     look at the magnitude of the situation in front of us, as
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     well as the human-to-human transmission of the virus which
     has drawn attention to the need to be better prepared to keep
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     Americans safe, and that is our goal. You know, most
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271 Americans believe it is the job of ASPR and the job the CDC to keep Americans safe from infection disease, and that all 272 273 efforts need to be on the table when it comes to keeping 274 Americans safe. Don't take anything off the table. 275 The Chairman mentioned some of those suggestions that 276 were made at the last hearing. Indeed, yesterday I was at 277 Fort Campbell with some of my troops who are over there now 278 trying to build the hospitals, and are training their medical 279 personnel. And I think it is of concern to us if the Administration has been opposed to travel bans and to 280 quarantines; items that we think might work. Even the 281 282 Institute of Medicine recently held a workshop where 283 researchers raised a number of questions about the characteristics of the Ebola virus. They concluded, and I am 284 285 quoting, ``many of the current risk quarantine policies and 286 public health mitigation methods could be better informed and 287 more effective if the means and potential routes for 288 transmission were more thoroughly characterized. Until we 289 know more about the nature of the deadly virus, it seems prudent to keep all commonsense measures on the table.'' 290 291 And with that, I yield to Dr. Burgess.

294 Dr. {Burgess.} I thank the gentlelady for yielding. I 295 thank our witnesses for being here today. Dr. Lakey, good to 296 see you again. 297 This epidemic will surely go down in history as one of 298 the most serious public health--from a global perspective, 299 one of the most serious public health crises of the last 100 300 years. 301 At our last hearing, we had a great deal to discuss, and certainly many of the brave pronouncements from the middle of 302 September were found to be non-operational by the middle of 303 304 October, and there were failures in dealing with this crisis. 305 Certainly, communication was lacking. Systems and protocols 306 broke down, and provisions that we all thought were readily 307 at hand were never in place to begin with. I hope we know 308 better than to let this happen again. This summer's 309 emergency, to me, emphasized one thing, and that is have a 310 lot of humility when you are dealing with this virus because 311 it is difficult to predict. As a physician, one of my biggest concerns since July 312 has been the safety and the protection of healthcare workers. 313

- 314 I want to thank the CDC for always being responsive to my telephone calls over the last several months, and the various 315 316 conference calls that we had over the summer were helpful. 317 And I have to tell you something, until you have this damn thing in your backyard, it is just hard to estimate how it is 318 319 going to affect daily life on so many levels. Sure, we had a 320 hospital that was hurt by the crisis. We are probably lucky 321 we didn't have more than one that was hurt. Trash 322 collection, sewer treatment, school districts, every one down 323 the line was affected by having this virus in our area. 324 So we do have to take great care and closely follow the 325 epidemic in Western Africa. It is important that that be 326 brought under control. I also have to tell you I am grateful 327 for the services of the hospitals that have handled the known 328 Ebola patients, but I am much more worried about that unknown 329 patient who could walk through an emergency room door at 3 330 o'clock tomorrow morning, unknown to anyone, unannounced, and 331 provide the same set of circumstances that we have already 332 been through. I am not sure we have learned entirely the 333 lessons.
- Thank you, Mr. Chairman. I will yield back.

Mr. {Murphy.} Gentleman yields back. 337 Now recognize the ranking member of the full committee, 338 Mr. Waxman, for 5 minutes. 339 340 Mr. {Waxman.} Thank you, Mr. Chairman. I am please you 341 are holding this hearing. This is a very important topic, 342 and it is appropriate for Congress to learn about it because 343 the American people want to know what is happening and want 344 some answers. But I picked up a couple of comments from the 345 other side about having humility, learning from what has happened, and hope we know better because of what we have 346 347 learned. When we last had a hearing in October, there was a 348 pronounced disconnect between what the public health experts were telling the committee, and the rhetoric of some of the 349 350 committee members. Some members called for quarantines and 351 travel bans that experts had determined would be harmful. 352 Some claim that the Administration's protocols for screening 353 and tracking travelers wouldn't work. Some even insinuated 354 that immigrants with Ebola would soon be crossing the southern border, or that Ebola had mutated and become 355 transmissible by air. This is hysterical. Rhetoric 356

357 certainly induces a great deal of fear. But, Mr. Chairman, none of these things were true. 358 359 After two cases were transmitted in Texas, the Centers for Disease Control acted quickly and decisively to acknowledge 360 the gaps and revise protocols. It has learned from its 361 362 experiences. It has now been 33 days since our last Ebola 363 hearing, and since then, not one case of Ebola has been 364 transmitted in the United States. Only one traveler since 365 then, Dr. Craig Spencer, has unknowingly brought a case of Ebola into the country, and it appears that our healthcare 366 system responded effectively. Dr. Spencer knew how to 367 368 immediately report his symptoms, was quickly isolated, and safely transported to a hospital equipped to treat a patient 369 with Ebola, and his close contacts were monitored. 370 371 The health expert told--experts told us that our public 372 health measures could protect the public from Ebola, and it 373 turns out, Mr. Chairman, they were right. 374 So it is good that we have a chance today to be a 375 little--show some humility and acknowledge that the fears that were expressed openly in this hearing at our last 376 hearing were not justified. As I said in that first hearing, 377

378 we should have a sense of urgency about the epidemic in 379 Africa. There is a lot of work to be done to stop the 380 ongoing humanitarian crisis there, and we should view the 381 appearance of Ebola cases in the United States as a wakeup call about the need for us to invest in public health 382 383 preparedness at the federal, state and local levels. 384 President Obama is trying to address these challenges, 385 and we should support those efforts, because if we don't stop 386 Ebola in Africa, it could travel to other places, it could 387 spread, so we have to control the epidemic where it is 388 happening. On November 5, the President submitted a \$6.2 billion 389 390 emergency supplemental funding request to Congress to improve 391 domestic and global health capacities in 3 critical areas; 392 containment and treatment in West Africa; enhanced 393 prevention, detection and response to Ebola entering the U.S.; and buttressing the U.S. public health system to 394 395 respond rapidly and flexibly to all hazards in the future. 396 It is critical, Mr. Chairman, that Congress support this 397 request.

There is ample precedent for an emergency public health

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     supplemental appropriation of this magnitude. In November
     2005, the Bush Administration requested $7.1 billion in
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     emergency supplemental funding to speed up the development of
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     a vaccine, and fund state, local and federal preparedness.
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     Ultimately, a bipartisan Congress provided President Bush
    with over $6 billion of this funding. In 2009, Congress
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    provided the Obama Administration with nearly $7 billion in
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     emergency spending authority to combat H1N1 influenza virus.
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     Congress did the right thing by making those events--
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     investments. They saved lives, they enhanced our
    preparedness, and the Congress should do the right thing now.
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          Thank you, Mr. Chairman. Yield back the balance of my
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    time.
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          [The prepared statement of Mr. Waxman follows:]
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Mr. {Murphy.} The gentleman yields back. 414 415 I would now like to introduce the distinguished panel for today's hearing, for the first panel. 416 We are joined by Dr. Thomas Frieden, the Director of the 417 418 Centers for Disease Control and Prevention; the Honorable 419 Nicole Lurie, the Assistant Secretary for Preparedness and 420 Response at the U.S. Department of Health and Human Services; 421 Rear Admiral Boris Lushniak, the Acting United States Surgeon 422 General, who also oversees the operations of the United 423 States Public Health Service Commissioned Corps, comprised of approximately 6,000 uniformed health officers. 424 425 I will now swear in the witnesses. 426 You are aware that the committee is holding an 427 investigative hearing, and when doing so, has had the 428 practice of taking testimony under oath. Do you have any 429 objections to testifying under oath? All the witnesses say 430 they do not. The chair then advises you that under the rules 431 of the House and the rules of the committee, you are entitled to be advised by counsel. Do you desire to be advised by 432 counsel during your testimony today? All the panelists 433

waives that. In that case, if you will all please rise and 434 435 raise your right hand, I will swear you in. 436 [Witnesses sworn] Mr. {Murphy.} Thank you. All the panels have answered 437 in the affirmative. So you are under oath and subject to the 438 penalties set forth in Title XVIII, section 1001 of the 439 440 United States Code. You may now each give a 5-minute summary 441 of your written statement. We will start with you, Dr. 442 Frieden.

^TESTIMONY OF DR. THOMAS R. FRIEDEN, DIRECTOR, CENTERS FOR 443 444 DISEASE CONTROL AND PREVENTION; DR. NICOLE LURIE, ASSISTANT 445 SECRETARY, PREPAREDNESS AND RESPONSE, U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES; AND REAR ADMIRAL BORIS LUSHNIAK, 446 447 M.D., ACTING SURGEON GENERAL, U.S. DEPARTMENT OF HEALTH AND 448 HUMAN SERVICES 449 ^TESTIMONY OF THOMAS R. FRIEDEN 450 Dr. {Frieden.} Thank you very much, Chairman Murphy, Congresswoman Castor, Full Committee Ranking Member Waxman, 451 452 and the other members of the committee. We appreciate the opportunity to come before you today and discuss what has 453 454 happened in the past month since the last hearing. In the basics of Ebola, we continue to see the pattern 455 456 that we have seen over the past 4 decades. In fact, in the 457 more than 400 contacts that we have traced in the U.S., we have not seen spread outside of that one incident in Dallas 458 459 in the healthcare setting, among more than 2,000 travelers who have been monitored since arriving from West Africa. We 460

461 have seen a series with fevers but none with Ebola. So nothing changes the experience that we have to date 462 that Ebola spreads from someone who is sick, and it spreads 463 through either unsafe caregiving in the home or healthcare 464 facility, or in Africa, unsafe burial practices. 465 466 Emergency funding is absolutely critical to protect 467 Americans. It is critical to stop the outbreak at the source 468 in Africa, and to strengthen our protections here at home. 469 Globally, in each of the three epicenter countries we have 470 seen rapid change, and flexibility is absolutely key to the 471 response. In Liberia, we have seen promising developments in 472 recent weeks, with some decrease in numbers, but still the 473 number of new cases each week is in the many hundreds, and our ability to stop it is very challenging because it is now 474 475 present in at least 13 of the 15 counties of Liberia, and our 476 staff are now responding to as many as one new cluster or 477 outbreak per day, compared over the past 4 decades with one 478 cluster or outbreak per every year or two. It is going to 479 require a very intensive effort to trace each one of those 480 chains of transmission and stop it so that we can end Ebola. In Sierra Leone, we are still seeing areas with 481

482 widespread transmission, although some of the areas that have implemented the strategies we recommend have seen significant 483 484 decreases as well. Guinea, in some ways, is the most interesting or concerning or instructive to look at because 485 486 it shows what might happen in the future if we have progress 487 in the first 2 countries. There is a challenge to trace each 488 outbreak, each case, to reach each community and end the 489 chains of transmission. That is why the emergency funding 490 request outlines a comprehensive approach that is simple, 491 straightforward and focused, and approaches things by prevention, detection, response, 3 main categories. In West 492 493 Africa, that prevention involves quarantine and screening, 494 involves infection control and hospitals and burials, it 495 involves detection so that we find outbreaks promptly, and 496 strengthen surveillance and strengthen the ability of 497 healthcare facilities and public health workers there to stop chains of transmission, and response through core public 498 499 health functions of contact tracing, training, infection 500 control, public health education and outreach, and the use of rapid response teams. 501

Globally, we are also seeing new threats with the

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cluster of cases in Mali. CDC has surged. We have 12 staff 503 on the ground today in Mali. We were there before their 504 505 first case, and they are now tracing more than 400 contacts, 506 and we are helping them to do that and to test any who may have symptoms that could be Ebola. We also are aware that 507 508 with the end of the rainy season, other parts of West Africa 509 may experience an increase in travelers from the affected 510 countries, and may be at increased risk. The metaphor of a 511 forest fire holds here, with the center burning still 512 strongly, with a series of brushfires around the region, and with sparks that have the potential of igniting new sources 513 514 and new challenges in the struggle against Ebola. 515 Globally, the funding request also addresses the global 516 health security aspect so that we can, with an emergency 517 focus, stop the kind of vulnerabilities that keep other 518 countries vulnerable and us vulnerable. Most of that, about 519 3/4 of the CDC component of that request, is to strengthen 520 the warning systems; detection, laboratory networks, and 521 others. There are also funds to respond rapidly and to prevent wherever possible. 522 523 For the part of the funding request that covers the

524 U.S., we have made progress. We are doing that through a series of levels, but each of those is going to require 525 526 significant investments. Stopping it at the source in 527 Africa, screening all travelers when they leave Africa, 528 screening travelers when they arrive to the U.S., tracing 529 each traveler for 21 days after they arrive here in all of 530 the 50 states. The states have really stepped up and are 531 doing an excellent job of that, with CDC support and 532 quidance, with excellent participation from Customs and 533 Border Protection, which is now providing electronicallycollected data in just a question of hours to the states. We 534 535 are seeing most states reaching 100 percent of travelers 536 regularly, according to the information that they are 537 reporting to us. So this is a relatively new program, but it 538 is going smoothly. It is, however, working on borrowed 539 dollars, and we will need funding from the emergency funding 540 request to support this and other key measures of prevention, 541 detection and response within the U.S., public health 542 systems, hospitals, laboratory networks, active monitoring 543 and more. 544 Finally, I would emphasize that intensive public health

545 action can stop Ebola. In Nigeria, they were able to surge and stop a cluster from spreading. Mali is now in the 546 547 balance of whether it becomes the next Nigeria, having 548 successfully contained a cluster, or the next Liberia or Sierra Leone, with widespread transmission. This is a real 549 550 warning that we must not let down our guard. The shifts and 551 the changes in the epidemiology in Africa are just an 552 emphasis of the need for a rapid and effective response, and 553 emphasized that the only way to protect us in the U.S. is to 554 stop it at the source, and to build the systems both in Africa and in the U.S. that will find, stop and prevent Ebola 555 and other infectious disease threats. 556 Thank you very much. 557 [The prepared statement of Dr. Frieden follows:] 558 \*\*\*\*\*\*\*\*\*\*\* INSERT 1 \*\*\*\*\*\*\*\* 559

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560 Mr. {Murphy.} Thank you.

561 Dr. Lurie, you are recognized for 5 minutes.
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^TESTIMONY OF DR. NICOLE LURIE
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          Dr. {Lurie.} All right, good afternoon, Chairman
     Murphy, Member Castor, and other members of the committee.
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          I am Dr. Nicole Lurie, the Assistant Secretary for
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     Preparedness Response, or ASPR, at HHS. I appreciate the
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     opportunity to talk to you today about actions that ASPR has
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     taken to enhance our national preparedness and strengthen our
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     resilience to public health threats.
          While it is essential that we continue to focus on
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     controlling the Ebola outbreak in West Africa, we also have a
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     critical responsibility to protect our country from this
     disease. Today I will highlight three areas in which ASPR's
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     work is critical to our domestic response.
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          First, the Biomedical Advance Research and Development
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     Authority, or BARDA. Building on its previous successes in
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     medical countermeasure development is speeding the
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     development, testing and manufacture of Ebola vaccines and
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     treatments. Second, the Hospital Preparedness Program has,
     since the beginning of this outbreak, been preparing
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581 hospitals and first responders to recognize and treat patients with suspected Ebola. And, third, our federal 582 583 resources and responders, whether the National Disaster 584 Medical System, the Medical Reserve Corps, other public health service, stand ready to support a comprehensive 585 586 response should it be needed in the coming months. 587 BARDA, in coordination with other medical countermeasure 588 partners, has a great track record in expanding the medical 589 countermeasures pipeline, and building needed infrastructure 590 to do so. In addition to developing and procuring 12 products since Project Bioshield's inception over a decade 591 592 ago, BARDA's Centers for Innovation in Advanced Development 593 and Manufacturing, and its Fill and Finish Manufacturing Network, are being used to produce, formulate and fill 594 595 vaccines and treatments for Ebola. 596 Complementing our success and medical countermeasure 597 development, ASPR has made great strides in U.S. healthcare 598 system preparedness. HPP, or Hospital Preparedness Program, 599 investments have fostered an increased level of preparedness throughout communities in this country, decreased reliance on 600 601 federal aid following disasters. In the last several years,

602 HPP awardees have demonstrated their ability to respond to and quickly recover from disasters, including tornadoes, 603 604 floods, hurricanes, and fungal meningitis from contaminated 605 steroids. 606 Through HPP, ASPR is actively engaged in Ebola 607 preparedness by developing and disseminating information, 608 quidance and checklists, and serving and a clearinghouse for 609 lessons learned. Together with CDC, we have launched an 610 aggressive outreach and education campaign that has now 611 reached well over 360,000 people through webinars and and national calls, including with public health officials, 612 hospital executives, frontline healthcare workers and others 613 614 across the U.S. My office, along with the CDC, continues to 615 recruit hospitals willing and able to provide definitive care 616 to patients with Ebola in the United States. Concurrently, 617 we are working with personal protective equipment 618 manufacturers to coordinate supply and distribution, and are 619 working with HPP-funded healthcare coalitions to 620 collaboratively assess needs and share supplies across 621 communities. 622 The likelihood of a significant Ebola outbreak in the

United States is quite small, but ASPR, HHS and our 623 interagency partners are, as you know, part of coordinated, 624 625 whole-of-government response, a response that extends on the one hand to West Africa, and on the other, through state and 626 627 local governments, to hospitals and communities throughout 628 the United States. As is typical for other emergencies and 629 disasters, ASPR is responsible for public health and medical 630 services, and coordinates federal assistance to supplement 631 state, local, territorial and tribal resources, and response to public health and medical care needs during emergencies. 632 I would like to close with an overview of the recent 633 634 emergency funding request from the Administration that includes \$2.43 billion for HHS. 635 636 ASPR's request supports two major components; BARDA's product development efforts, and HPP's preparedness 637 638 initiatives. Specifically, funding will support development 639 of an Ebola vaccine and therapeutic candidates, clinical 640 trials and commercial-scale manufacturing. Funding will 641 ensure that communities will be able to purchase additional personal protective equipment, that healthcare workers will 642 receive additional training, and patient detection, isolation 643

644 and infection control, and that we further build our preparedness for the future by ensuring that all states have 645 646 facilities that can handle an infectious disease as serious 647 as Ebola. 648 Mr. Chairman and members of the committee, the top 649 priority of my office is protecting the health of Americans. 650 I can assure you that my team, the department, and our 651 partners have been working and continue to work to ensure our 652 Nation is prepared to respond to threats like Ebola. 653 I thank you for this opportunity to address these issues, and welcome your questions. 654 655 [The prepared statement of Dr. Lurie follows:] \*\*\*\*\*\*\*\*\*\* INSERT 2 \*\*\*\*\*\*\*\*\* 656

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657 Mr. {Murphy.} Thank you.
658 Now, Dr. Lushniak, you are recognized for 5 minutes.
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^TESTIMONY OF DR. BORIS LUSHNIAK 659 Dr. {Lushniak.} Great. Thank you so much for this 660 opportunity, Chairman Murphy, Member Castor, members of the 661 662 Oversight and Investigations Subcommittee, and thanks again 663 for having us here to testify about the U.S. Public Health 664 Service Commission Corps and its role in responding to the 665 Ebola outbreak in West Africa. I am here to provide information to you about what the 666 Office of the Surgeon General, and specifically the United 667 668 States Public Health Service Commission Corps, has contributed to this U.S. Government-wide effort to stop the 669 spread of Ebola virus disease, in essence where it began, in 670 671 West Africa. 672 The Commission Corps of the U.S. Public Health Service 673 is made up of 6,700 uniformed officers. They are assigned to 674 26 different departments and agencies of the Federal 675 Government, serving in 800 locations worldwide. I am very proud of this group of officers. They are highly trained, 676 677 mobile, medical and public health professionals, operating

678 under the departmental leadership of the Secretary of Health 679 and Human Services, and the day-to-day oversight of the 680 Surgeon General and the Assistant Secretary for Health. 681 The Commission Corps is one of the seven uniformed services of our Nation. The only uniformed service of its 682 683 kind in the world. It is an unarmed, uniformed service 684 dedicated to a public health mission, and to medical care for 685 underserved and vulnerable populations. The mission of the 686 Corps is to protect, promote and advance the health and 687 safety of the Nation. 688 For 125 years, this is an anniversary year for us, Corps 689 officers have been the Government's dependable resource for 690 health expertise and public health emergency services, 691 working closely with the ASPR in times of war in the past, 692 and other national or international emergencies. Corps 693 officers, like officers in other of our sister services, can 694 be deployed at a moment's notice anywhere in the world to 695 meet the needs of the President, the HHS, to address needs 696 related to the wellbeing, security and defense of the United 697 States. 698 We have had a long history of doing this; protecting the

699 health and safety of the Nation by addressing infectious 700 disease overseas. Smallpox, as an example, polio, now Ebola. 701 To ensure that we can meet the mandate to respond rapidly to 702 urgent or emergency public healthcare needs around the globe, the Corps has established a tiered response system composed 703 704 of 41 different general, as well as specialty response teams. 705 We have deployed in the past to events ranging from terrorist 706 events; 9/11, the Boston bombings, anthrax, natural 707 disasters, hurricanes, Katrina, Rita, Wilma and Sandy, 708 humanitarian assistance in Haiti, Indian Ocean tsunami, 709 reconstruction stabilization in Iraq and Afghanistan, public 710 health crisis, H1N1, suicide clusters on Indian reservations, 711 to hospital infrastructure rescue in the Mariana Islands. 712 Over the past 10 years, the Corps has undertaken over 15,000 officer deployments in support of nearly 500 distinct 713 missions and events. Corps officers now are currently 714 715 operating in both the United States and in West Africa in 716 clinical, epidemiological, education, management, liaison 717 roles, supporting the health--Department of Health and Human 718 Services, as well as working under the auspices of the 719 Centers for Disease Control and Prevention. We have 900

720 officers stationed with the CDC. 721 One critical element of the Department's plan for 722 combating the Ebola outbreak targets the ongoing need for 723 healthcare personnel in the Ebola-affected countries. United Nations estimated that 1,000 international healthcare workers 724 725 would be needed on the ground in West Africa to bring the 726 outbreak to an end. There is a wide consensus that in order 727 to create conditions that will encourage both West African 728 and international healthcare workers to contribute, yes, 729 their time and skill to contain and ultimately end the Ebola outbreak, it is essential to establish a dedicated facility 730 731 to provide high-level care for those healthcare workers 732 should they become infected with the virus. In support of this objective, the Corps has deployed trained clinicians, 733 734 physicians, nurses, behavioral health specialists, infection 735 control officers, pharmacists, laboratory workers, 736 administrative management personnel, to Liberia to staff the 737 Monrovian Medical Unit, the MMU. This is a U.S. Government-738 funded 25 bed hospital that has been configured to function 739 as an Ebola treatment unit. It provides advanced Ebola treatment to Liberian and international healthcare workers, 740

741 and to non-governmental organizations and UN personnel 742 involved in the Ebola response. 743 DoD, the State Department, USAID, have provided invaluable support for this mission. It is being carried out 744 with the full cooperation of the Liberian Government and its 745 746 Ministry of Health. 747 Corps officers--I am sorry. The first team of the 748 United States Public Health Service Commission Corps officers 749 completed 1 week of advanced training in Alabama in October. 750 They arrived in Liberia on October 27. The full complement, a staffing of 70 Corps officers, each of whom voluntarily 751 752 accepted this assignment to provide direct care for Ebola 753 patients. Additional training was completed in Liberia with 754 support of NGOs such as Medecins Sans Frontiers and the 755 International Medical Corps. We have the equipment, we have 756 gone through safety, clinical care and management protocols. 757 On November 12, the MMU accepted its first patient, a 758 Liberian healthcare worker. Today, the fourth patient is 759 soon to be admitted. Four overlapping teams of 70 officers 760 will be scheduled for rotations of approximately 60-day deployments, for an estimated 6 months of operations at this 761

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762
    MMU.
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          In conclusion, the safety of our personnel is our
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    highest priority. We are making every effort to ensure that
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     all Corps officers on the ground are working in an
     environment that will minimize any risk to their personal
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     safety and security, following guidance from the CDC. To
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768
     ensure the safety of our officers, their families, friends,
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     coworkers, and the communities in which they live, work and
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    play, upon return, officers will undergo exposure risk
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     assessment and, as indicated, be monitored by public health
    authorities. We look forward to bringing--to welcoming home
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773
     our personnel returning from this mission, providing them
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     support and thanking them for their extraordinary efforts on
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    behalf of the Nation and peoples of West Africa.
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          Thank you, Mr. Chairman, other members, and members of
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     the subcommittee, and I will be happy to answer your
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     questions at this time.
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          [The prepared statement of Dr. Lushniak follows:]
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     ********** INSERT 3 *********
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          Mr. {Murphy.} Thank you, Doctor.
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          I will now yield--authorize myself 5 minutes for
     questions for our panel.
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784
          Dr. Frieden, so in the weeks that you have been dealing
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     with this in the United States, can you highlight perhaps the
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     top 3 things, lessons learned and modified from this that
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     could give the public assurances that you are adapting as
788
     need be?
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          Dr. {Frieden.} The most important principle that we are
     following in Ebola control is to find out as quickly as
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791
     possible, as definitively as possible, what works, and then
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     to implement that, both in--on the ground in West Africa, and
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     in the U.S. What we have found is that the -- treating Ebola
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     in the U.S. is difficult. The two infections in Dallas were
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     an indication of that, and we immediately moved to add a
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     margin of safety to our guidelines for infection control and
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     personal protective equip. We also are--have put into place
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     multiple levels of protection. Our top priority is
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     protecting Americans, and we do that through control at the
     source in Africa, screening on exit, screening on entry, and
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- 801 the active monitoring program, as well as work with
- 802 individual hospitals and health departments.
- 803 We have something called rapid Ebola preparedness teams
- 804 that have now visited more than 30 hospitals in more than 10
- 805 states to get those hospitals ready for the next Ebola case,
- 806 if one occurs, and actually, a team had been to Bellevue
- 807 before Dr. Spencer even became ill.
- 808 Mr. {Murphy.} Okay.
- Dr. {Frieden.} So that rapid response is key and rapid
- 810 adjustment as we learn more about Ebola and Ebola in the U.S.
- Mr. {Murphy.} Okay, I want to get back on the hospitals
- 812 issue in a minute here.
- Dr. Lurie, on August of 2014, under Section 564(b) of
- 814 the Food and Drug Cosmetic Act, Secretary Burwell declared
- 815 that circumstances exist justifying the authorization of
- 816 emergency use of in vitro diagnostics for detection of the
- 817 Ebola virus. Did you help advise Secretary Burwell of that
- 818 declaration, do you recall?
- 819 Dr. {Lurie.} Yes.
- Mr. {Murphy.} Okay. So even though she declared Ebola
- 821 to be an emergency for purposes of the FDA law, she has not

822 declared Ebola to be a public health emergency under this, and she has not made this declaration even though the World 823 824 Health Organization, in August, declared Ebola to be a public 825 health emergency. 826 Do you agree or disagree, is this a public health 827 emergency in the United States? 828 Dr. {Lurie.} So in order for a--an investigational 829 diagnostic test or drug to be used in the United States, the 830 Secretary has the authority to declare that the conditions of 831 potential public health emergency exist. As I think Dr. Frieden and others have highlighted, fortunately, we have 832 833 been very successful in the United States in detecting and 834 controlling this disease. We have had two very unfortunate cases of transmission of this disease in the United States, 835 836 but not others, and we believe that all of our efforts are 837 quite effective in controlling the disease at this time. 838 Mr. {Murphy.} We hope so, but fortunately is also an 839 operative word there, and we want to make sure we are doing 840 everything that we possibly can. 841 On page 6 of your testimony, you mentioned you are responsible for coordinating the Emergency Support Function

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843 #8 response using domestic or--emergencies. Is that an 844 operational responsibility that you have? 845 Dr. {Lurie.} So our--my responsibilities are both policy advice, and we have operational response for--under 846 ESF 8, yes. 847 848 Mr. {Murphy.} And that has been activated under the 849 response to Ebola? 850 Dr. {Lurie.} Yes, the Secretary's operations center is 851 activated, and all components of ASPR are hard at work. 852 Mr. {Murphy.} I am just trying to clarify, so you are 853 still the coordinator for emergency support function, or is 854 that now Mr. Klain? 855 Dr. {Lurie.} Mr. Klain is the Ebola coordinator for the 856 country, yes. 857 Mr. {Murphy.} Okay. So let me look at this. What data 858 are you modeling, or have you done a data modeling, to 859 determine the number of cases we may anticipate in the United 860 States? Have you done any of that data modeling? 861 Dr. {Lurie.} So one of the things that we have done, actually, as a lesson learned from H1N1, is brought together 862 modelers from all across the Federal Government.

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          Mr. {Murphy.} And how many cases do you--are you
     planning for in the United States? I mean--
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          Dr. {Lurie.} So I think our models suggest that if we
     continue to be very aggressive about our exit screening from
867
     West Africa, our entry screening, tracking travelers for 21
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869
     days with active and direct active monitoring, as we are
870
     doing, that we might expect a handful of cases in the United
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     States, potentially in an unrecognized cluster, but that we
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     don't anticipate that we are looking at a widespread
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     outbreak.
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          Mr. {Murphy.} So it is--but you are asking for $6.2
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     billion here, but you are saying you are expecting a handful
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     of cases. And Senator Schumer just said, look, you owe New
     York City $20 million because we had to track all these
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     people that came in contact with someone, but you don't
     believe in a policy of some kind of self-isolation, even
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880
     though many of these NGOs do believe that self-isolation. So
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     I am--there is a disconnect here; expect a handful of cases,
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     don't expect more, but asking for 50 hospitals to be prepared
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     throughout the United States, but--help me understand where
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     this--
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          Dr. {Lurie.} Sure.
          Mr. {Murphy.} --$6.2 billion--
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887
          Dr. {Lurie.} I would be happy to. I don't think that
     there is really a disconnect at all. Our strategy for
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    hospital preparedness looks first at being sure that beyond
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890
     the bio-containment facilities at Emory and Nebraska and NIH
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    we have good strong hospital capacity to recognize, and treat
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     through the entire course of illness, an Ebola patient, first
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     in the 5 cities where all passengers are being funneled. A
894
     next ring of hospitals is needed for geographic dispersion
    around the country to places where travelers are most likely
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     to go, and that is a pretty good range of states now
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     throughout the country.
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          One of the things that we have learned, and you had
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     asked Dr. Frieden about lessons learned, is that Mother
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     Nature always has the upper hand. That means that we have to
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     think about what is next after Ebola. Ebola has taught us
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     that we really need high-containment facilities. So far our
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    planning has been for pandemic preparedness on something that
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     is airborne like pandemic flu. The containment needs, the
     infection control needs for something like Ebola are very,
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906 very different. 907 So part of this emergency request is being able to meet 908 our needs now by having a broad geographically dispersed 909 network of hospitals able to treat Ebola, but it is also 910 building toward the future because we don't know where the 911 next cases are going to show up, or the next kinds of 912 travelers are going to show up, but we need to be prepared 913 not only for today but for the next decade and for the next 914 century. 915 Mr. {Murphy.} I am way over my time. 916 I recognize Ms. Castor for 5 minutes. 917 Ms. {Castor.} Thank you very much. 918 On November 5, the President requested \$6.2 billion from Congress to enhance the U.S. Ebola response. The President's 919 920 request focuses on stopping the outbreak at its source in 921 West Africa. 922 Dr. Frieden, in your testimony you said you were focused 923 in West Africa on prevention, detection and response. Can you go into greater detail. The President's request 924 925 designates \$603 million to CDC for international response efforts. Discuss how these funds would specifically be used. 926

927 Dr. {Frieden.} Thank you very much. Our approach would be on the prevention side to implement and strengthen 928 929 quarantine and screening procedures so that those can be 930 continued long-term, and individuals with Ebola or 931 potentially exposed to Ebola would be isolated, traced and 932 then promptly isolated if they become ill. 933 Second on the prevention side is infection control. 934 This is an enormous challenge for West Africa because each of 935 the facilities caring for patients needs to think of the possibility of Ebola in a country--in countries where malaria 936 is endemic, and where the symptoms of malaria and Ebola are 937 938 not easily distinguishable. So that prevention is infection 939 control, quarantine. 940 On the detection side, laboratory and related services 941 to find infections and find illnesses as soon as they occur. 942 That relates to some of the U.S. funding which would allow us 943 to work with companies and other parts of the U.S. Government 944 to optimize some of the testing modalities. And then 945 surveillance, so we are tracking what is going on with the detection. And training of healthcare facilities to identify 946 cases so they are found, isolated, cared for, and don't cause 947

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948
     outbreaks. And then response; the core public health
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     activities of contact tracing, training of healthcare
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     workers, surveillance, public health education, outreach,
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     rapid response teams, and support diminished periods of help
     so that we don't need to be there long-term. So we are
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953
     training people to do the kind of prevention, detection,
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     response that we are doing now.
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          Ms. {Castor.} And what, if any, public health
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     infrastructure was in place in West Africa beforehand?
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          Dr. {Frieden.} There were very weak systems in place
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    prior to this, public health or healthcare, really a shortage
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     of trained workers, so part of our effort is to build up
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     those systems so that they can continue that for many years
961
    to come.
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          Ms. {Castor.} Okay, and the budget request also would
     direct $1.98 billion to USAID, $112 million to the Department
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     of Defense, and $127 million to the Department of State. Can
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     you go through how funding to those agencies would assist in
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     the broader effort?
          Dr. {Frieden.} I would have to refute--refer you to
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     them for the details, but in general, USAID is coordinating
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969 under the DART, or Disaster Assistance Response Team, 970 process, and they are enlisting many partners within 971 countries, for example, for burial teams which now exist all 972 over Liberia, and are rapidly and safely and respectfully collecting human remains of people who may have died from 973 974 Ebola. 975 We are also addressing some of the critically important 976 areas of supporting development in areas like the Guinea 977 forest region where there is a lot of resistance and some 978 resentment, and services in that region are going to be very important in allowing us to get in and do Ebola control. 979 980 Ms. {Castor.} Okay. Dr. Lushniak, how would the 981 supplemental funding assist the public health service in 982 their work in West Africa? 983 Dr. {Lushniak.} I think to the large extent, certainly running the Monrovia Medical Unit, it is supported by 984 985 multiple agencies. Within the Department of Health and Human 986 Services, certainly, the supplement will assist us in that endeavor. DoD plays a key partnership role. They are really 987 988 supplying us with equipment, supplies, a lot of the logistical support on the ground. USAID, as mentioned by Dr. 989

- 990 Frieden, is really out there also pushing ahead. And so, you 991 know, from our perspective is that to have a continuous 992 presence on the ground, and if we strongly believe that this 993 mission is important, as I do, which is providing that 994 medical care to healthcare workers, that the supplemental 995 will assure a success in that mission. 996 Ms. {Castor.} Now, we have heard from Doctors Without 997 Borders and other international organizations about the need 998 for flexibility and adaptability in our response and in that 999 budget request. How--Dr. Frieden, what measures are built 1000 into the supplemental budget request that would give us that 1001 flexibility and adaptability? 1002 Dr. {Frieden.} Well, first, there is the contingency 1003 fund of \$1.5 billion requested by the President, split 1004 essentially equally between the State Department/USAID and HHS, including CDC. That would be available, for example, if 1005 1006 the disease breaks out in another part of Africa that we need 1007 to intensively surge to, or if we do have an effective 1008 vaccine, to implement a vaccine campaign will be quite 1009 challenging.
- 1010 Second, within the budget request there is transfer

- 1011 authority, and that is extremely important so that we can 1012 adapt our response to what is needed. And third, within the 1013 CDC budget in particular, it would be a single budget line, 1014 so we would have flexibility within CDC to spend the 1015 resources specifically for Ebola control, as they will be 1016 most efficient and most effective. 1017 Ms. {Castor.} Thank you very much. I yield back. 1018 Mr. {Murphy.} Gentlelady yields back. 1019 Now recognize Mrs. Blackburn for 5 minutes. 1020 Mrs. {Blackburn.} Thank you, Mr. Chairman. 1021 Dr. Frieden, let me come to you. As I mentioned in my 1022 opening, keeping Americans safe, this is where our focus 1023 ought to be. And you said in your testimony \$621 million 1024 would be used to fortify domestic public health strategies, 1025 and you didn't mention the managing of waste products from 1026 patients with Ebola. And according to the Institutes of 1027 Medicine report from earlier this month, a patient with Ebola 1028 generates 30 to 40 times more medical waste than another 1029 patient. The report also states there is limited ability to 1030 handle Ebola medical waste in the U.S. 1031 So I have a couple of questions. I can take a yes-or-no

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1032
     answer on these and be very happy with that. It will help us
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     move quickly.
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           Will part of this funding, this $621 million, be
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      directed to managing the medical product--waste products from
1036
      treating Ebola patients, or will hospitals be expected to
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     building on-site incinerators or autoclaves to decontaminate
1038
     the waste?
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           Dr. {Frieden.} Yes, funding will go to support
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     hospitals to strengthen their waste management systems.
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           Ms. {Castor.} Okay, and then do you have any plans to
1042
      require sterilization of category A waste, including Ebola
1043
     waste, on-site or as close as the source--to the source as
1044
     possible?
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           Dr. {Frieden.} CDC already provides guidelines for the
1046
     management of waste potentially contaminated with the Ebola
1047
     virus, and we would continue to recommend those same
1048
     quidelines.
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           Ms. {Castor.} Does this include on-site?
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           Dr. {Frieden.} Decontamination can be done either on-
1051
      site or can safely be moved off-site--
1052
           Ms. {Castor.} Where is it going to go?
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           Dr. {Frieden.} Where we are supporting hospitals to
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     deal with Ebola, we would want that done on-site.
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          Ms. {Castor.} All right. Kind of got a little skirting
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     the question there. Do you plan to procure and utilize
1057
     mobile medical waste sterilizers?
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           Dr. {Frieden.} That would be one option that could be
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     considered.
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          Ms. {Castor.} Do you plan to do it?
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           Dr. {Frieden.} It would depend on whether it made sense
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      for the facility itself.
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          Ms. {Castor.} Okay. What about the waste in Africa
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     where we are supporting efforts?
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           Dr. {Frieden.} In Africa, incineration is the method
     used for waste disposal in general.
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          Ms. {Castor.} Okay. On-site?
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1068
           Dr. {Frieden.} Generally on-site, yes.
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          Ms. {Castor.} On-site, okay.
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           Dr. Lurie, I would like to come to you for a moment, if
      I may please. The funding request includes $157 million for
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     BARDA to support the manufacture of vaccines and synthetic
1073
     therapeutics for use in clinical trials. Would this funding
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     be slated to support manufacturing at one of the 3 Centers
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      for Innovation in Advanced Development and Manufacturing that
     were established through previous funding for BARDA, or are
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1077
     you looking at other potential manufacturing partners?
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           Dr. {Lurie.} Right now, funding is being used, and it
1079
     would be anticipated to use to support both vaccine
1080
     development, vaccine manufacturing, and fill and finish
1081
     vaccine capacity. Also the continued capacity, and fill and
1082
      finish of therapeutic products such as ZMapp. We are
1083
     actively engaged both with the Centers for Innovation in
1084
     Advance Development and Manufacturing, and with the
1085
     Fill/Finish Network components to look at the role that they
1086
     can play.
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           Mrs. {Blackburn.} So you are engaging other partners.
1088
           Dr. {Lurie.} We are engaging a range of partners--
           Mrs. {Blackburn.} Private sector.
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1090
           Dr. {Lurie.} Yes.
1091
          Mrs. {Blackburn.} Okay.
1092
           Dr. {Lurie.} We are engaging the range of partners that
1093
     it is going to take to get us vaccine and therapeutics.
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          Mrs. {Blackburn.} Okay. Well, we were--we had read
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1095 Secretary Burwell's testimony last week, as I am sure you 1096 have, from the Senate Approps. Committee, and it seems as if 1097 the funding for BARDA would go to manufacturing quantities of 1098 those products that undergo successful early development at 1099 NIH, and we know there are several private companies who have 1100 committed significant resources to development treatments or 1101 vaccines for Ebola, and we want to make certain that those 1102 companies are involved in processes going forward. 1103 So you--it is my understanding you are saying you plan 1104 to include them and invite them. 1105 Dr. {Lurie.} So any company with a promising product is always welcomed into BARDA, and we have a system to sit and 1106 1107 talk with them, determine whether they have promising 1108 candidates, and for them to submit proposals that get evaluated. What I can tell you in this sense is that it is 1109 1110 generally NIH's role to support the early development of 1111 products. It is BARDA's role to support the advanced 1112 development of products, and BARDA is, and will continue to 1113 support the advanced development of both vaccines and 1114 therapeutics, and to get them scaled up so that if they work, they can be used in a mass vaccination campaign, or in 1115

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therapies.

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1117
          Mrs. {Blackburn.} Thank you. I yield back.
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           Mr. {Murphy.} Gentlelady yields back.
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           Now recognize Mr. Waxman for 5 minutes.
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          Mr. {Waxman.} Thank you, Mr. Chairman.
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           Dr. Frieden, you and a number of other experts have said
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     numerous times, and you said it here today, the key to
1123
     protecting Americans from Ebola is stopping the disease at
1124
      its source in West Africa.
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           Can you explain the approach being taken in West Africa
     to contain the spread of this disease?
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1127
           Dr. {Frieden.} In brief, to identify patients who have
1128
     Ebola promptly, get them isolated and cared for safely, and
1129
      in the event that individuals die, have them buried
1130
      respectfully and safely without spreading disease. To turn
1131
     off those 2 main drivers of the infection; unsafe care and
1132
     unsafe burial. That is what we have done to date in every
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      outbreak until now, but the size, scale and speed required
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     now remains daunting with--instead of dozens or a handful of
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     cases, still hundreds or thousands of cases to deal with.
          Mr. {Waxman.} So would you say the approach is working
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1137 but the epidemic is moving too quickly to keep up with the 1138 amount of cases? 1139 Dr. {Frieden.} I think the decrease in cases in some 1140 areas within West Africa is proof of principle that the 1141 approach works, but we are still very far from the finish 1142 line. 1143 Mr. {Waxman.} Um-hum. Well, what are the consequences 1144 of failure in Africa? 1145 Dr. {Frieden.} If we are not able to stop the Ebola 1146 epidemic in West Africa, the risks are very high that it 1147 would spread to other parts of Africa because of travel 1148 within Africa. If that were to occur, then it could be a 1149 matter of many years before we would be able to control it, 1150 and the threat to the U.S. and other countries would be 1151 proportionately greater. 1152 Mr. {Waxman.} Well, some people say if that is the 1153 concern, why don't we just seal off Africa, not let people 1154 travel here from Africa. Would that solve the problem? 1155 Dr. {Frieden.} From the standpoint of public health, we 1156 look at first and foremost protecting Americans from risk, protecting Americans from threats, and currently we have 1157

1158 systems in place that trace each person who leaves one of the 1159 three affected countries, each person who arrives to the 1160 U.S., and follows them for 21 days. We have already had 1161 people develop fever who have called up the Health Department 1162 with the 24/7 number that we provided to them, and have been 1163 safely transported and safely cared for, and have ruled out 1164 for Ebola, but those systems rely on knowing where people are 1165 coming from and how they are getting here. 1166 Mr. {Waxman.} The President has asked for more money in 1167 a supplemental budget. A big portion of that is going to go 1168 to our efforts in Africa to try to stop and contain this disease, but some of that money is going to be used right 1169 1170 here in the United States to enhance U.S. Government response 1171 to the Ebola outbreak. The request includes \$621 million for 1172 CDC for domestic Ebola response. Can you give a brief 1173 summary of what programs and initiatives are covered by this 1174 funding? 1175 Dr. {Frieden.} Thank you. These would allow us to work 1176 with states so that all travelers are traced on a daily 1177 basis, and if they become ill, are promptly and safely taken to a facility that is ready to care for them. They would 1178

1179 result in safer hospitals, not just from Ebola but also other 1180 infectious disease threats. There is a small research component that would allow us to implement a vaccine trial, 1181 1182 probably in Sierra Leone, in the coming months to determine 1183 whether vaccination works. Other research would help us with 1184 rapid diagnostics so that we could detect more rapidly if 1185 someone became ill. We also would support all jurisdictions 1186 to be better prepared for Ebola and other infectious disease 1187 threats, have safer hospitals, more rapid response, and work 1188 very closely with the state--between the state and the 1189 hospital systems within the state on infection control 1190 generally, Ebola and other deadly threats, specifically, 1191 working very closely with the funding for ASPR and other 1192 parts of hospital preparedness. 1193 Mr. {Waxman.} Well, it seems to me that it shouldn't be 1194 partisan in any way for us to give the grant of money the 1195 President has requested to deal with this terrible epidemic 1196 in Africa, and to protect Americans as well, and the request 1197 is quite balanced in helping us deal with the situation as we 1198 now have it. And in future -- in past times, we have always had bipartisan support. But talking about here in the United 1199

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      States, what if we had a pandemic flu, that would certainly
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     be a lot more dangerous because of how well--how fast it
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     could spread. Would these funds help us to deal with that?
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     And secondly, are we prepared for a pandemic flu? Do we have
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      a stockpile of the medications, and are we ready--as you
1205
      said, we don't know what will come next, but if that
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     happened, are we ready for it?
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           Dr. {Frieden.} We always work to be better prepared
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      today than we were yesterday, and better prepared tomorrow
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     than we are today. A pandemic of influenza remains one of
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      the most concerning possibilities in all of infectious
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     disease threats. The funding in the emergency supplement--
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      emergency funding request would assist this country, health
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      departments, hospitals, the healthcare system, the public, to
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     be better prepared for Ebola and other infectious disease
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      threats, such as pandemic influenza, yes.
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           Mr. {Waxman.} Okay, thank you. Thank you, Mr.
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     Chairman.
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          Mr. {Murphy.} Now recognize Dr. Burgess for 5 minutes.
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           Dr. {Burgess.} Thank you, Mr. Chairman.
          Before I start my questioning, I would like to submit
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for the record this document from the American Hospital
Association for the record for today's hearing.

Mr. {Murphy.} Without objection.

The information follows:]
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1226 Dr. {Burgess.} And, Dr. Frieden, the Administration's additional funding request states that money will go toward 1227 1228 50 Ebola treatment centers throughout the United States. 1229 Some states, Texas, has already started to designate sites on 1230 their own. So will state-designated centers be included in 1231 that number 50, or will that be in addition to? 1232 Dr. {Frieden.} I will comment, and Dr. Lurie may want 1233 to continue. 1234 Our approach is to strengthen the statewide systems. It would be the states that would be responsible for--in 1235 1236 collaboration and communication with hospitals, determining 1237 which hospitals would be used, but what we have asked each 1238 state to do is four things related to the active monitoring 1239 program. First, establish the program, including information 1240 flow from the State Health Department to local health 1241 departments. Second, establish a 24/7 hotline for any 1242 traveler or anyone who thinks they may have Ebola, to call so 1243 that they can be safely managed. Third, establish safe 1244 transport between wherever that person calls from, and the facility that the state has decided will be the facility to 1245

1246 assess them or treat them for Ebola. And the fourth is to 1247 work with their hospitals to identify facilities that are 1248 able to do that assessment and treatment. Dr. {Burgess.} I would just add, it would be great if 1249 1250 you had a 24/7 hotline for hospitals when they find that that 1251 suspected patient is on their doorstep at 3 o'clock in the 1252 morning. 1253 But, Dr. Lurie, let me ask you the same question. The 1254 50 centers that are designated in the President's budget 1255 request, is that in addition to the state-designated centers, 1256 or would those two state-designated centers in Texas fall 1257 under the purview of the 50 centers that President Obama is 1258 describing? 1259 Dr. {Lurie.} So as Dr. Frieden said, our process and 1260 our plans have been to work through the states to identify 1261 facilities. The process works basically--1262 Dr. {Burgess.} So make--1263 Dr. {Lurie.} --as such--1264 Dr. {Burgess.} Make it real simple. The 2 centers that Governor Perry has designated in the State of Texas, do those 1265

fall under the parameters of what the President's budget

1266

- 1267 request as it exists today?
- 1268 Dr. {Lurie.} The funding will go to the states, and the
- 1269 states, in conjunction with the hospitals, will determine
- 1270 which of the hospitals will serve as infectious disease
- 1271 containment centers or the Ebola treatment centers.
- 1272 Dr. {Burgess.} I guess that is as close as I am going
- 1273 to get to an answer.
- 1274 Let me just ask you a question, Dr. Lurie. Do you
- 1275 report to Ron Klain? Is that someone how who is in the
- 1276 hierarchal reporting structure that you have? Is he a person
- 1277 to whom you report?
- 1278 Dr. {Lurie.} I report to the Secretary, and I interface
- 1279 with Mr. Klain on a very regular basis.
- 1280 Dr. {Burgess.} Well, in your testimony, you say that,
- 1281 under the national response framework, my office, your office
- 1282 is responsible for coordinating the Emergency Support
- 1283 Function #8 Response, which is listed here. So where does
- 1284 Mr. Klain's responsibility fall in the Emergency Support
- 1285 Function #8?
- 1286 Dr. {Lurie.} So during different kinds of events in the
- 1287 United States, whether they are international disasters or

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     whether they are other kinds of emergencies, either FEMA is
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     activated, and--as it is for hurricanes and floods, and I
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     know we have worked together in Texas on a number of those
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      things, FEMA is activated in Emergency Support Function #8,
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     public health and medical services are activated under that
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      framework.
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           In other kinds of emergencies--
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           Dr. {Burgess.} And that is--let me just interrupt for a
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     minute. And that is under the coordination and control of
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      Secretary Burwell, is that correct?
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           Dr. {Lurie.} Emergency Support Function 8, yes.
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           Dr. {Burgess.} What--does Mr. Klain have a role with
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     Emergency Support Function #8?
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           Dr. {Lurie.} So in this situation, we have not had a
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     declared national emergency, FEMA has not been activated,
     however, we do have a--obviously, a very serious situation in
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     the United States, and Mr. Klain is the national--
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           Dr. {Burgess.} Let me interrupt you for a moment
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     because--
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           Dr. {Lurie.} --coordinator for this country.
           Dr. {Burgess.} --my time is going to run out. So I
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- guess it is not fair to say that you have an emergency plan, but do you have a very serious situation plan that you are
- 1311 working under?
- Dr. {Lurie.} We are doing very aggressive planning,
- 1313 both for what we have in the here and now, and for all the
- 1314 what ifs. And we work across HHS and with all of the rest of
- 1315 the components of the Federal Government on that what-if
- 1316 planning.
- Dr. {Burgess.} And I am going to assume that you will
- 1318 be able to make the details of that plan available to the
- 1319 committee staff?
- 1320 Dr. {Lurie.} It is--continues to be in draft. We
- 1321 continue to work through the what if with our partners across
- 1322 government, yes.
- Dr. {Burgess.} Well, yes was the answer, you will--
- Dr. {Lurie.} Yes, we can--when we have the rest of the
- 1325 plan together, it is something that is a whole-of-government
- 1326 plan, it is not an HHS plan.
- Dr. {Burgess.} Okay, well, it is time.
- 1328 And then, Dr. Frieden, I just have to ask you. We had 2
- 1329 nurses that worked at Presbyterian Hospital that were

1330 infected. I am just going to tell you, when you get that 1331 call at 2 o'clock on a Sunday morning that a nurse has been 1332 infected, you don't have a lot of confidence that things are 1333 working the way they were outlined. 1334 Do you have any insight as to how those two nurses 1335 became infected, and what we can do to protect our healthcare 1336 workers going forward? 1337 Dr. {Frieden.} While we don't know definitively how 1338 those infections occurred, the evidence points to them having 1339 been infected in the first 48 hours after Mr. Duncan was admitted to the hospital, before his diagnosis was confirmed. 1340 That is consistent with the period of time between onset of 1341 1342 symptoms and exposure. It is also consistent with the 1343 observations of the team from CDC that arrived on the day of 1344 diagnosis of Mr. Duncan, and found that in the intense 1345 efforts of the healthcare workers to protect themselves, they 1346 may have inadvertently increased their risk by some of the 1347 ways that they were working with personal protective 1348 equipment. And that is why CDC immediately strengthened the 1349 margin of safety, and established new guidelines for personal protective equipment that include, as 2 critical components, 1350

1351 practicing repeatedly so that healthcare workers have comfort 1352 with the equipment they will be using, and direct observation 1353 of every step of taking on--taking--putting on and taking off 1354 the protective equipment. 1355 Dr. {Burgess.} And this just underscores why it is so 1356 important to have those treatment centers available around 1357 the country, because I can just tell you, the average ICU is 1358 not set up for that type of activity of the donning and 1359 doffing of the protective equip. 1360 I also have a problem with the time frame that you just enumerated because Mr. Duncan's family never became 1361 1362 symptomatic, and I would suspect it is later in the course 1363 when he was throwing off really massive amounts of viral particles where the greater risk for exposure to those 1364 1365 healthcare workers occurred, but I am sure you and I will 1366 have future discussions about that. 1367 I will yield back. 1368 Mr. {Murphy.} And just to clarify, Dr. Frieden, during 1369 that time Mr. Duncan--at what point did he actually disclose 1370 that he had been in Western Africa and been exposed to Ebola? Dr. {Frieden.} My understanding is that he disclosed 1371

1372 that he was from West Africa on the earlier emergency 1373 department visit, which started on the 25th of September. 1374 was admitted on 28 of September. 1375 Mr. {Murphy.} Okay, thank you. Now Mr. Green is recognized for 5 minutes. 1376 1377 Mr. {Green.} Thank you, Mr. Chairman. 1378 And to follow up my colleague from Texas, I know our 1379 state has designated two locations, but about 2 months ago I 1380 was at the Texas Medical Center in Houston and there was some 1381 interest in trying to do that too, and they might--that may 1382 not be one of the two locations that the governor has designated, but I will have a question later for Dr. Gold 1383 1384 from the University of Nebraska how it was unique that the 1385 University of Nebraska created that facility there and how it 1386 happened. But let me get to my questions for you, Dr. Frieden. 1387 1388 What is the process and timeline for updating and 1389 communicating changes to protocol and protocols to local 1390 healthcare providers, because we know--and there was an issue 1391 about that last month, is--what is the process that--or have the processes changed at the CDC to where--from what we did, 1392

1393 say, in October? 1394 Dr. {Frieden.} With respect to CDC guidelines, we use 1395 the latest data, information and experience to develop 1396 guidelines. We consult widely with affected parties to get input, and then as soon as we have a clear set of guidelines 1397 1398 that we communicate, we then disseminate those through a wide 1399 variety of networks. Mr. {Green.} What we have learned from the fear is 1400 1401 isolation and personnel protection from the experience at 1402 Texas Presbyterian, how--and how are these lessons being 1403 shared with other hospitals so we can avoid the same errors. 1404 And, again, the feeling that somebody shows up at 3 o'clock 1405 at one of my not-for-profit hospitals in urban Houston, how 1406 are they going to be able to deal with something like that? 1407 Dr. {Frieden.} We are dealing with this from both sides 1408 of the equation. First, the patient side, and what we have 1409 done is for every single person coming from West Africa, they 1410 are greeted, they are asked detailed questions, their 1411 temperature is taken, and they are provided a care kit that 1412 includes a thermometer, a log for taking their temperature, a wallet card with a 24/7 number to call, and we have already 1413

1414 had multiple times in the past few weeks individuals take 1415 their temperature, find that they had an elevated 1416 temperature, call that number, be safely transported to, and 1417 safely cared for in, a facility. They all ruled out for 1418 Ebola, but the system worked in those cases. 1419 We can't quarantee that it will work in every case, and 1420 that is why we are working very intensively with hospitals 1421 throughout the U.S. to prepare them for the possibility that 1422 they could have someone with Ebola. We have released 1423 guidelines, we have done, in conjunction with the rest of 1424 HHS, training sessions, we have had hospital visits by rapid 1425 Ebola preparedness teams to more than 30 hospitals in more 1426 than 10 states, and we will continue to work intensively with 1427 the healthcare system so that they are increasingly well 1428 prepared to address a possible case of Ebola. 1429 Mr. {Green.} The CDC is not a regulatory agency. How 1430 can you provide clarity over the CDC's authority and 1431 responsibilities in setting and enforcement of these 1432 protocols? Do you have any authority and enforcement over 1433 hospital settings? 1434 Dr. {Frieden.} CDC provides guidelines and information.

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     We provide tools and feedback to facilities. We do not
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     regulate in this area. That would be up to other entities
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     within the federal and state governments.
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          Mr. {Green.} Okay, thank you.
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           Dr. Lurie, without a commercial market, the development
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      and manufacture of many medical countermeasures, like those
1441
      against Ebola and other infectious diseases, require a
1442
     public-private partnership. Congress recognized this when it
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     created the Project Bioshield, successfully driving
1444
      innovation by providing a stable source of funding so that a
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      reliable market for medical countermeasures was in place.
           Dr. Lurie, as you know, the development and medical
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     countermeasure for a biological threat agent can take a
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      decade or more, and often $1 billion to develop. The U.S.
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     Government research on Ebola countermeasures goes back a
      decade, but the level of investment and urgency was not
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      enough to prepare us for the current situation. Can you
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     provide a dollar figure on how much investments you perceive
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      is needed for Ebola vaccines and drugs to allow us to get to
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      the chance of successfully developing a product?
           Dr. {Lurie.} So I am sorry, I didn't hear the last part
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     of the question.
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          Mr. {Green.} Okay. Can you give--
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           Dr. {Lurie.} Could I provide a dollar figure for what?
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          Mr. {Green.} Can you provide us a dollar amount--
      estimated dollar amount on how much investment you perceive
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1461
      is needed for Ebola vaccines and drugs to allow us the best
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     chance of successfully developing these products? Again,
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      like I said earlier, our research program in Ebola has been
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     going on for a decade. Is there any resources you could use
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     that would--and how much would we need to do to get
     that--the drugs--
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           Dr. {Lurie.} Absolutely.
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          Mr. {Green.} --and vaccines?
           Dr. {Lurie.} And, in fact, one of the reasons that we
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     now have two vaccines that are finishing safety trials is
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1471
     because of prior investments made across the U.S. Government
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      in trying to develop an Ebola vaccine, and also with Ebola
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      therapeutics. As you know--may know right now, those
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     vaccines are finishing those early trials and, thanks to
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     money that was provided in the CR, we have been able to
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     accelerate some of the work both on vaccines and on
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1477 therapeutics. 1478 Whether these vaccines work is going to be something 1479 that we are going to learn over the next coming months with 1480 the trial in West Africa. At the same time, we have now gone 1481 ahead and invested in the advanced development of 3 other vaccine candidates, and additional ways of scaling up and 1482 1483 making the therapeutics so that we never put all of our eggs 1484 in one basket. We always want to do better, and we will 1485 continue to do that through the investments. 1486 We have really appreciated the support from Congress, from BARDA, and Project Bioshield in this regard. 1487 1488 Mr. {Green.} Okay, thank you, Mr. Chairman. I know I 1489 am out of time, and I want to thank our colleague -- our panel 1490 today, and I am waiting for our second panel. 1491 Mr. {Murphy.} Gentleman yields back. 1492 Now recognize the chairman emeritus, Mr. Barton, for 5 1493 minutes. 1494 Mr. {Barton.} Thank you, Mr. Chairman. 1495 And Congressman Green didn't want to brag, but he has a 1496 family member who is very active in this up at Nebraska, and

we appreciate his family being on the frontlines, and I am

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1498 sure he is--I think it is your daughter--isn't it your 1499 daughter that works up there? So we want to welcome out 1500 witnesses, and on the second panel, Dr. Lakey, from Texas, we 1501 are glad that you are here. My first question, I am going to ask the Rear Admiral, 1502 1503 the Acting Surgeon General. I believe that we should treat 1504 this first and foremost as a health issue and not as any 1505 other kind of an issue, and it puzzles me that we have not 1506 really effectively put in a travel ban from West Africa. I 1507 know we have alerted people and all of that, but when we had 1508 the hearing down in Dallas-Fort Worth, at the airport, the 1509 answer we got was because we need to send personnel over 1510 there, we don't want to prevent people traveling to here. 1511 As a pier public health official, as the Surgeon 1512 General, why would we not put in a true quarantine and just 1513 flat prevent any travel from West Africa? 1514 Dr. {Lushniak.} Well, certainly, as stated, and have a 1515 strong belief in this, is that currently as we have it, you 1516 know, the idea of having a travel ban prohibits all travel. 1517 To some extent there is that sense of travel of healthcare workers to Western Africa, and I stated earlier the real 1518

1519 resolution to this issue is solving the problem in West 1520 Africa, but at the same time, instilling a travel ban has a 1521 total loss of control of who enters and how they enter this 1522 country. And as Dr. Frieden stated earlier, we have set up 1523 these systems, the systems that are in place right now allow 1524 us to know where people are coming from, it allows us to 1525 track them appropriately through the public health endeavors 1526 of the--at the state and local level, and to be able 1527 ultimately to follow them appropriately, to be able to 1528 intervene if symptoms appear, and then be able to direct them, detect them appropriately and to instill the right 1529 1530 response for that. 1531 So right now as the system works, as the Acting Surgeon General, I find that the appropriate course of action. 1532 1533 Mr. {Barton.} Okay. Well, it just--it puzzles me, if 1534 we were to have a health outbreak, tuberculosis or something, 1535 there wouldn't be any question in my area that the Texas Department of Health would put a true quarantine in place. 1536 1537 And I understand some of the external reasons, but, you know, 1538 if you are trying to contain an epidemic, it is old-fashioned but an absolute ban and absolute quarantine does work. 1539

I want to ask Dr. Frieden, there has been some concern 1540 1541 that perhaps we don't really know how this disease is 1542 transmitted, and unless something has come out very recently, 1543 some of the individuals in Texas that were potentially 1544 affected and put on the watch list had no apparent means of 1545 transmission, yet they did--they were symptomatic. Is your 1546 agency conducting any research right now to see if perhaps 1547 there might be more methods of transmission than we think 1548 exist today? 1549 Dr. {Frieden.} We do a broad variety of research specifically on Ebola and on the public health spread and 1550 1551 epidemiology of it. The two infections that occurred in this 1552 country of the two nurses at Texas Presbyterian are 1553 infections that occurred at a time when Mr. Duncan was highly 1554 infectious. He had production of large quantities of highly 1555 infectious material, through diarrhea and vomiting, and that 1556 would be our leading explanation of how they are most likely 1557 to have been infected, although we do not know for certain. 1558 We describe what we see, and what we see in Africa is 1559 that people become infected by caring for or touching someone who is either very ill with Ebola or who has died from it. 1560

1561 And when we analyze the amount of virus in a patient's body, 1562 it goes from undetectable when they are exposed but not ill, 1563 to very small quantities when they first become ill, and then 1564 as they get sicker, the quantities increase enormously. And 1565 if someone dies from Ebola, the quantities are quite large--1566 Mr. {Barton.} Well--1567 Dr. {Frieden.} --of infectious material. 1568 Mr. {Barton.} --as a medical professional yourself, 1569 what is your confidence level that there is no other method 1570 of transmission than we know about today? In other words, are you 100 percent certain that there is no other way, are 1571 1572 you 70 percent certain? 1573 Dr. {Frieden.} In medicine, we say never say never. So I would not be surprised if there were unusual occurrences of 1574 1575 spread from a variety of ways, but the way it is spreading by 1576 and large in Africa, the way it spread here, and the risk to 1577 people here are brought by those two main mechanisms of 1578 touching body fluids of someone very ill. I will mention 1579 that one of the things that we looked at in our new guidance 1580 in the U.S. is what is done in U.S. healthcare facilities is very different from what is done in African healthcare 1581

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      facilities. There is more hands-on nursing care. There may
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     be artificial respiration or ventilation of someone, and that
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     may generate infectious particles and that is why we have
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      strengthened the level of respiratory protection in our
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     personal protective equipment--
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           Mr. {Barton.} Thank you.
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           Dr. {Frieden.} --quidelines.
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           Mr. {Barton.} Thank you, Mr. Chairman. My time has
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     expired.
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           Mr. {Murphy.} Thank you.
           Now recognize Mr. Braley for 5 minutes.
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           Mr. {Braley.} Thank you, Mr. Chairman.
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           And, Dr. Lurie, I want to clarify some of the questions
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      that Congresswoman Blackburn was asking you earlier because,
     at our first hearing on September--or, excuse me, October 16,
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     Dr. Fauci was kind enough to present us with some materials
      and walked us through them, including this product
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      development pipeline, which I think you described in your
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     testimony, talking about early concept and product
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      development being the province of NIH, the advanced
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      development being the province of BARDA, then commercial
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1603 manufacturing by the industry itself, and then regulatory 1604 review. And then the next page in his presentation dealt 1605 with Ebola therapeutics and development. It is my 1606 understanding these are the treatments that are being 1607 developed for the symptoms of the Ebola virus, as opposed to 1608 a vaccine that would hopefully prevent the virus from 1609 spreading, correct? And then he had a slide that talked 1610 about the Ebola vaccines that were in or approaching phase 1 1611 trial. The first one is the GlaxoSmithKline, the second one 1612 was NewLink Genetics, which is based in Ames, Iowa, and when 1613 I asked him questions about that at the time, and I also questioned Dr. Robinson, in this particular slide, it 1614 1615 appeared there were only two companies; GlaxoSmithKline and 1616 NewLink, that actually had phase 1 trials ongoing. 1617 Has there been any change to that since our hearing on 1618 October 16? 1619 Dr. {Lurie.} Since the hearing on October 16, the phase 1620 1 trials have been underway. They are almost completed. We are analyzing the data, and I think we are all very 1621 1622 optimistic that we will able--be able to start the next phase of the trial, which will be a randomized control trial with 1623

1624 both of those vaccines in West Africa. 1625 Mr. {Braley.} This slide indicated that there was a third company, Crucell, but they were not expected to engage 1626 1627 in phase 1 trials until the fall of 2015, which is a 1628 substantial ways away from where we are today. 1629 Dr. {Lurie.} There are other potential vaccine 1630 candidates in the pipeline. We are supporting some of those, 1631 but you are right, they are behind this timeline, and we are 1632 right now focused on trying to figure out if these vaccines 1633 are safe and effective, and if they are, get them into use to 1634 control the epidemic in West Africa. 1635 Mr. {Braley.} And--1636 Dr. {Lurie.} So part of the part of the funding request will be \$157 million for BARDA to continue to accelerate the 1637 1638 development and manufacturing of vaccines and therapeutics 1639 for this outbreak. 1640 Mr. {Braley.} And my understanding from talking to the 1641 folks at NewLink Genetics is that these clinical trials that 1642 have been ongoing at Walter Reed and the National Institute

of Allergy and Infectious Disease have been progressing well,

that there has been good rapport between the oversight

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- agencies and the company involved, and that there is 1645 1646 continuing to be ongoing interactions with the Department of 1647 Defense sponsors as well, which would be the Defense Threat 1648 Reduction Agency and the Joint Vaccine Acquisition Program. 1649 Is that your understanding as well? 1650 Dr. {Lurie.} That is. In fact, every week, either once 1651 a week or twice a week, I run a call with all of the parties, 1652 NIH, CDC, FDA, BARDA, the DoD components, so that we are all 1653 joined at the hip through every step of the process. We know 1654 what is going on, we share information, we know what to 1655 anticipate. FDA has been a really key partner in this as well 1656 1657 because, in fact, it is their regulatory authority that is 1658 going to determine, you know, ultimately what moves forward 1659 and what doesn't, as well as, obviously, the results from the 1660 trial. I never thought I would find myself in this 1661 situation, but I am saying we are all racing to catch up with 1662 FDA. It is a great situation to be in, that everybody is 1663 working extremely effectively together.
- 1664 Mr. {Braley.} Great.
- Dr. Lushniak, Mr. Barton asked you a question about

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      trying to contain and epidemic with an absolute guarantine.
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      Is there an Ebola epidemic in the United States right now?
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           Dr. {Lushniak.} There is not an Ebola epidemic in the
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     United States. The epidemic is, at this point in time,
      limited to Western Africa, and once again, that is why we are
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1671
      trying to contain it there.
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          Mr. {Braley.} And one of the things that we have talked
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      about during these hearings is the importance of focusing on
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      facts and science and medicine. In 1900, the two leading
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      causes of death in this country were influenza, pneumonia and
      tuberculosis, and neither one of those are a leading cause of
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      death anymore because of the response of science and medicine
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     and public health.
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           So when you look at the fact that, in 2012, there were
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      35 million people living with HIV around the globe, and that
      there are currently 14 to 15,000 diagnosed cases of Ebola, it
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1682
      seems to me that, with the proper application of science and
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     medicine and public health, we should be able to manage this
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     crisis if we devote the necessary resources on a global
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     basis. Would you agree with that?
1686
          Dr. {Lushniak.} Yes, I agree.
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1687
          Mr. {Braley.} Thank you.
1688
          Mr. {Murphy.} Mr. Scalise, you are recognized for 5
1689
     minutes.
1690
          Mr. {Scalise.} Thank you, Mr. Chairman, and I
1691
     appreciate you having this second hearing on Ebola. And I
1692
     want to thank the panels for coming. I would have liked to
1693
     have seen Mr. Klain be a part of this. I know the committee
1694
     has made a request for him to appear. I am not sure what,
1695
     you know, if he is the Ebola Czar, what his real role is if
1696
     he is not going to be coming before the committees that hold
1697
     the Administration accountable, and have some transparency to
1698
     talk about it. I hope he is not planning just to be a
1699
     propaganda czar; that he would actually be focused on working
1700
     with us to get solutions to this, but I do want to thank the
1701
     panelists that are here.
1702
           Dr. Frieden, the last time that you were here we had
     talked about a number of things. One of those was the
1703
1704
      comments that we heard from Samaritan's Purse. It is a group
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     that is going to be on the second panel. I am not sure if
1706
      you saw their testimony. One of the things I had asked you
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     about were some of their comments they had previously made,
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      that they were blown off, in essence, by your agency, and I
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     had asked if you knew about that. You said you had heard
1710
      about it, hadn't looked into it. Have you looked into it to
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      see what is going on? There are some people in your agency
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      that maybe warrant taking advice from groups like that
1713
      seriously enough. Can you follow up on that last
1714
     conversation we had about those complaints that Samaritan's
1715
     Purse made?
1716
           Dr. {Frieden.} I am not familiar with suggestions or
1717
     complaints or concerns that have been raised with us that we
1718
     have not addressed. We have -- I have received one
1719
     communication from Samaritan's Purse, a very helpful
1720
     communication about safety of our own staff, and we
1721
      immediately acted upon that.
1722
          Mr. {Scalise.} At the last hearing, I had read to you
      some comments that they had made. One was a quote where they
1723
      said they kind of blew me off, and then they made some other
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1725
      comments that implied that maybe they weren't being taken
      seriously by your agency. They never said it was you, but I
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1727
      asked if you had looked into that or heard about it. Your
      quote was, ``I don't know that that occurred'', and then you
1728
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had said you would look into it, and so I--that is why I was 1729 1730 asking if you had looked into it since our last hearing. They make some other claims in their testimony that they 1731 1732 are going to give today, ``Many--this is some of the comments 1733 that they make, ``Many public health experts are telling us 1734 that we know the disease, how to fight it and how to stop it. 1735 Everything we have seen in this current outbreak, however, 1736 suggests that we do not know the science of Ebola as well as 1737 we think we do.'' Do you agree with that statement, or have 1738 any response? Dr. {Frieden.} I think we are certainly still learning 1739 about Ebola and what is the best way to fight it. That is a 1740 1741 critical component of our activities, it is a critical 1742 component of the emergency funding request as well. 1743 Mr. {Scalise.} All right. They also say the disease has been underestimated from day 1. Do you know if that 1744 1745 maybe was going on, is it still going on, do you think that 1746 it was being underestimated, maybe now not being 1747 underestimated to that level? 1748 Dr. {Frieden.} CDC publications estimated the degree of underreporting could be as high as a factor of 2.5 back over 1749

1750 the summer. Our sense is that that is likely to have 1751 decreased in some areas. Fundamentally, the more out of 1752 control it gets, the more systems don't keep up with it, 1753 including systems to track the disease, and if patients don't 1754 have a place to come in, they are much less likely to be 1755 counted and accounted for. 1756 Mr. {Scalise.} Is there any new conversation that you 1757 have had with the Administration, especially the White House, 1758 about what has been talked about by a lot of our Members of 1759 having some sort of travel ban, or at least a holding period 1760 for folks who are over there, having direct contact with people in West Africa that have Ebola, and then come back 1761 1762 into the United States, to at least have some longer period 1763 to look at them to make sure they don't come back with Ebola? 1764 Have you all had those conversations since we last met? 1765 Dr. {Frieden.} Yes, we have. My top priority as CDC 1766 director is to protect the American people, and I have said, 1767 and others have said, that we will look at anything that will 1768 reduce the risk to Americans. What we don't want to do is 1769 inadvertently make it worse by, for example, interfering with 1770 the system that we have now which allows us to track people

- 1771 when they leave, when they arrive, and for 21 days after. We
- 1772 are at 100 percent follow-up in most states for people who
- 1773 have come into this country, and that kind of system, if we
- 1774 don't have it, could result paradoxically in a greater rather
- 1775 than a lower degree of risk.
- 1776 Mr. {Scalise.} Well, let me ask you about Ron Klain
- 1777 because, again, we did ask that he come and participate in
- 1778 this. He has been designated by President Obama as the Ebola
- 1779 Czar. Have you had contact with him about strategy about how
- 1780 to deal with this?
- 1781 Dr. {Frieden.} Mr. Klain is the Ebola Response
- 1782 Coordinator. I have frequent contact with him. He
- 1783 coordinates the response of different parts of the U.S.
- 1784 Government. He advances--
- 1785 Mr. {Scalise.} Have the two of you all had any
- 1786 disagreements on how to approach this?
- 1787 Dr. {Frieden.} No, we have not.
- 1788 Mr. {Scalise.} None. If you did, who would ultimately
- 1789 make the decision, if you felt we ought to go this way and he
- 1790 felt the Administration ought to go that way, is there a
- 1791 hierarchy right now?

1792 Dr. {Frieden.} Mr. Klain has been very clear that technical decisions, scientific decisions that are the 1793 purview of CDC are made by CDC. 1794 1795 Mr. {Scalise.} All right, I am out of time, and I 1796 appreciate your question--your answers. And thanks for 1797 coming again. 1798 Thanks. Yield back. 1799 Mr. {Murphy.} Okay, gentleman yields back. 1800 Now recognize Mr. Tonko for 5 minutes. 1801 Mr. {Tonko.} Thank you, Mr. Chair, and thank you to or 1802 panelists for your dedicated work on this issue, and for 1803 appearing before us today. 1804 We have heard time and time again that the key to 1805 keeping the United States safe is to eradicate the virus at 1806 its source, and while we have had early indications of 1807 momentum begin to emerge in Liberia, it seems as if the 1808 situations in Sierra Leone and Guinea are not showing the 1809 same promising signs. 1810 So, Dr. Frieden, in your opinion, do we have the 1811 resources deployed in these countries to turn the tide of 1812 Ebola, and if not, what additional resources are needed?

1813 Dr. {Frieden.} The emergency funding request is 1814 essential to our ability to both protect ourselves here at 1815 home and stop Ebola at the source, and also to prevent the 1816 next Ebola. There are too many blind spots, too many weak 1817 links in places in Africa and elsewhere where we have large 1818 amounts of travel, where we have animal-human interface, and 1819 we have large numbers of people, and that is why all three of 1820 the CDC components of this, and all of the components of the 1821 emergency funding request are so important. The three CDC 1822 related components are domestic preparedness, stopping Ebola 1823 in West Africa, and preventing the next Ebola through the global health security work. 1824 1825 Mr. {Tonko.} Thank you. And I know that as of a few weeks ago, the count on the ground through CDC is four 1826 1827 individuals in--from CDC in Guinea. While I know that France 1828 is taking the lead on Ebola response in this country, does 1829 the United States need to take a more leadership-active role, 1830 or does it have the capacity to do so? 1831 Dr. {Frieden.} Excuse me. For the CDC-specific 1832 response, we provide a comprehensive public health approach 1833 in each of the affected countries. As of today, we have

1834 approximately 175 staff on the ground in West Africa. We 1835 actually have the most staff in Sierra Leone, where the needs 1836 are greatest. We also have more than 20 staff, or roughly 20 1837 staff, in Guinea, but there are additional needs for staff in 1838 Guinea, and we have worked very hard with the African Union 1839 and with other partners to get French-speaking staff there. 1840 With the cluster in Mali, we now have 12 staff as of today in 1841 Mali dealing with that cluster and trying to stop it at the 1842 source. 1843 Mr. {Tonko.} And what about engaging a more 1844 international impact? How does the international community 1845 get engaged to devote its additional resources for the world--this world health crisis? 1846 1847 Dr. {Frieden.} There has been a very robust global 1848 response. My understanding is that currently contributions 1849 from other countries total more than \$1 billion. The World 1850 Bank has been very proactive and effective. Also we have 1851 seen the UK stepping up in Sierra Leone, and increasingly 1852 French and EU support to Guinea and other areas. 1853 Mr. {Tonko.} Um-hum. And, Dr. Frieden, we have--we keep hearing that there is a great need for medical 1854

1855 volunteers to travel to West Africa. Do you have a sense of 1856 how many medical personnel are needed, and how would one get 1857 involved? 1858 Dr. {Frieden.} For American healthcare workers, the U.S. Agency for International Development, USAID, maintains a 1859 1860 Web site. On that Web site you can go and volunteer. 1861 We ask that Americans who want to be involved do so 1862 through another organization. So they are not going as 1863 individuals, but as part of an organized approach. And there 1864 is a broad need for assistance, including French-speaking assisting, including not just clinical care, but also 1865 1866 epidemiologic interventions and public health measures. 1867 Mr. {Tonko.} So that is reaching out for volunteers. Is there any activism in terms of encourage or recruiting 1868 1869 personnel? 1870 Dr. {Frieden.} There has been quite a bit of effort by individual organizations with the U.S., as well as USAID. 1871 For our own part at CDC, we are looking at epidemiologists 1872 1873 among not only our own staff, but former staff and people 1874 from the broader public health community who may be able to deploy. 1875

1876 What we are finding is that this is going to be a long 1877 road. It is going to take many months, and so we need people 1878 who are willing to go not just for a week or a month, but for 1879 several months or longer, so that they can get that maximum effectiveness by being there. Although for the clinical 1880 1881 interventions, where you are working in the isolation unit, 1882 we would like to limit that to 4 to 6 weeks at most so people 1883 can be well-rested, and minimize their chance of taking a 1884 risk that might result in infection. 1885 Mr. {Tonko.} Um-hum. And, Dr. Frieden, we have heard anecdotally that hospitals across the country are having 1886 1887 difficulty sourcing PPE. What is the CDC's role in facilitating the PPE supply chain and the allocation of these 1888 1889 PPEs, and could the U.S. ramp up manufacturing of PPE needed 1890 to contain a domestic Ebola outbreak? 1891 Dr. {Frieden.} Dr. Lurie and ASPR can address some of the manufacturing aspects. From the CDC perspective, we 1892 1893 operate the Strategic National Stockpile. We have already 1894 stockpiled PPE to enable us to rapidly, within hours, deploy 1895 PPE to any hospital within the U.S. That is one of the components of the emergency funding request, but in addition, 1896

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we have conducted what are called REP, or rapid emergency
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     preparedness, visits to more than 30 hospitals in more than
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     10 states. One component of that is addressing whether they
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     have sufficient PPE. We have prioritized hospitals near
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     airports where--those five airports where people come in, or
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     where a large number of the African diaspora live, and we
1903
     already have identified dozens of hospitals which are
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     prepared in terms of their procedures and have ample PPE, but
1905
     we understand that not every hospital in America can get
1906
     every amount of personal protective equipment they want, and
1907
     that is why Dr. Lurie's office has been working closely with
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     manufacturers to both ramp up manufacture and prioritize
1909
     those facilities most likely to need it. And we have been
1910
     working with the SNS, or Strategic National Stockpile, to
1911
     have PPE that we could deploy very quickly to hospitals
1912
     around the country.
1913
          Mr. {Tonko.} Thank you.
1914
           I yield back, Mr. Chair.
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          Mr. {Murphy.} Thank you.
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           Mr. Harper is recognized for 5 minutes.
          Mr. {Harper.} Thank you, Mr. Chairman, and thanks to
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1918
     each of you for being here and shedding some light on this
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     evolving situation.
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           And both you, Dr. Frieden, and you, Dr. Lurie, have told
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     us that this emergency funding request supports non-
1922
      immediate, non-Ebola-specific funding as part of this. Not
1923
      all of this would be directly for Ebola, would it?
1924
           Dr. {Frieden.} No, I would disagree with that.
1925
          Mr. {Harper.} Okay.
1926
           Dr. {Frieden.} The request is divided into 2
1927
      components; immediate and contingency.
1928
          Mr. {Harper.} All right.
           Dr. {Frieden.} All of it is addressing Ebola. It
1929
1930
      addresses it with respect to the CDC in three ways; domestic
1931
     preparedness for Ebola and other infectious disease threats,
1932
     because we think it would be most responsible to not only
      address Ebola, but also strengthen our system more broadly.
1933
     Stopping Ebola in West Africa, and addressing the risk that
1934
1935
      there will be another Ebola outbreak, spread of Ebola, or
1936
      spread of a disease like Ebola elsewhere in the world through
1937
      the global health security component.
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          Mr. {Harper.} Could not some of that be handled through
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1939 the traditional appropriations process? 1940 Dr. {Frieden.} The situation is urgent with respect to 1941 Ebola. CDC models indicate that for each month of delay in 1942 control, the size of the outbreak can triple. So as a CDC 1943 director, I am not going to address the mechanism, but I can say that the need for urgent funds, with flexibility in those 1944 1945 use of funds, is crucial. 1946 Mr. {Harper.} If I could, Dr. Frieden, ask you, you had 1947 commented earlier that 2,000 travelers had been monitored, or 1948 are being monitored. How many are being monitored this moment? What is that number? 1949 1950 Dr. {Frieden.} It is roughly 1,500. The number of 1951 travelers entering is lower than it had been previously. 1952 Mr. {Harper.} Who maintains that list of who is being 1953 monitored? 1954 Dr. {Frieden.} So every person who comes through, goes through the CBP process, Customs and Border Protection. We 1955 1956 work in conjunction with CBP. That information is collected 1957 from the travelers, and within hours, we provide it to each 1958 state health department. We then monitor with the state health departments and resolve challenges, if it is someone 1959

1960 is hard to find or moves from state to state. 1961 Mr. {Harper.} Okay, it--are there any that were being 1962 monitored that you have lost track of? 1963 Dr. {Frieden.} A tiny fraction. Actually, less than 1 percent have been monitored and then not found. Some of 1964 1965 those were later found to have left the country to go back on 1966 travel or otherwise. The program is relatively new, it only 1967 started less than a month--or about a month ago, and what we 1968 are finding is an excellent participation from the states and 1969 the travelers, but it is challenging, and one of the things 1970 that would be supported in the emergency funding request are 1971 funds for state health departments to operate those systems. 1972 Mr. {Harper.} And of those that are being monitored, 1973 how many are have--being told to seek medical attention? 1974 Dr. {Frieden.} We do expect that there will be a steady stream of people with symptoms. It you just take a set of 1975 1976 1,500 adults, you are going to expect some to have flue, some 1977 type of other illnesses, and from West Africa, more, because 1978 malaria is common. So, for example, in the past several 1979 weeks, there have been four individuals who used the care kit to check and report Ebola, that we provided them in--at the 1980

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airport, took their temperature, found that it was elevated,
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1982
     called the number that they were provided with, were safely
1983
      transported to a healthcare facility, and safely cared for
1984
     there. They all ruled out for Ebola, but they were cared for
1985
      in a safe way.
1986
          Mr. {Harper.} All right, let me ask for just a moment.
1987
     We talked a little bit today about waste management, and what
1988
     to do about the waste of treated Ebola patients. Are any of
1989
     that waste being transported across the country as part of
1990
     this process?
1991
           Dr. {Frieden.} My understanding is that some of the
1992
      facilities are autoclaving it, and that the decision of the
1993
     waste management companies was then to take that autoclaved
1994
     material, which is, as far as everything we know, sterile,
1995
     and then moving it to another state for incineration.
           Mr. {Harper.} Okay, and so that is meaning that the
1996
1997
     waste is being transported across the country?
1998
           Dr. {Frieden.} This is really a--
1999
          Mr. {Harper.} I know it is being autoclaved, but
2000
      anything not being autoclaved that is being transported?
2001
           Dr. {Frieden.} I am not aware of anything in that
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2002
     category at present.
2003
           Mr. {Harper.} If it is being transported through
2004
     various states, are the states notified of that transport?
2005
           Dr. {Frieden.} I am not familiar with the details. The
     EPA has been looking at different measures. They have had a
2006
2007
     meeting with the medical waste hauling industry to get input
2008
      from them. We have worked with the Department of
2009
     Transportation, and what we have done in the individual cases
2010
      is ensure that there is the appropriate authority in place
2011
      from the federal level, from DOT, and from the state level
2012
      for the management of waste.
2013
           Mr. {Harper.} I yield back.
2014
           Mr. {Murphy.} Mr. Long, you are recognized for 5
2015
     minutes.
2016
           Mr. {Long.} Thank you, Mr. Chairman.
2017
           Dr., is it Lushniak?
2018
           Dr. {Lushniak.} Yeah.
2019
           Mr. {Long.} Okay, you said that a travel ban, I think I
2020
     am quoting you right, would cause us to lose contact on how
2021
     many people travel into this country. What do you mean by
2022
     that?
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2023
           Dr. {Lushniak.} Well, right now, we have a system, and
2024
      the system is an open system. We know when people are
2025
      entering, we know where they are coming from, we know,
2026
      through our cooperative efforts with the Customs and Border
2027
      Protection people, of when they are arriving. They are
2028
      arriving through five funnels, airports, right now, and we
2029
     have that connectivity. With a travel ban, you know, the
2030
      essence of a travel ban is what--no one moves, however--
2031
          Mr. {Long.} It is from those countries--
2032
           Dr. {Lushniak.} It is from those countries--
2033
          Mr. {Long.} --that are hot zones.
2034
           Dr. {Lushniak.} But at the same time, there is this
2035
     potential that people move from country A to country B, from
2036
     B to C, from C to the United States, and they can very well
2037
     be from Western Africa. So in our, you know, or my
2038
     assessment of this, in essence, is what we have right now is
2039
     a system, and a system that works following these individuals
2040
     who are coming from Western Africa, from the affected
2041
     nations--
2042
           Mr. {Long.} But if they weren't coming, if we had a
     travel ban on them, how could we lose track of them?
2043
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2044
           Dr. {Lushniak.} Well, through multiple routes. It is
2045
     rerouting from one country to another, to another. In other
2046
     words, the United States--
2047
          Mr. {Long.} They are not going to have a passport or a
     visa or something that says where they started?
2048
           Dr. {Lushniak.} Well, again, that system can be sort of
2049
2050
     worked around, if you will. You know, right now, we have a
2051
     precise system, a system that is allowed to follow people who
2052
     come in. We know where they are coming in from, which allows
2053
     us to follow them.
          Mr. {Long.} I am from Missouri and you have to show me.
2054
      I mean that doesn't follow to me, it doesn't make any sense
2055
2056
     that if we had a travel ban from these hot zone countries, if
      they weren't coming in from those countries, how we could
2057
2058
      lose track of them.
2059
           Dr. {Lushniak.} Well--
2060
          Mr. {Long.} If they are not coming in the first place--
2061
           Dr. {Lushniak.} Um-hum.
2062
          Mr. {Long.} --and if they want to do a workaround, we
2063
      are going to have on their passport where they started,
2064
     correct?
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2065
           Dr. {Lushniak.} Potentially, if the passports are
2066
      correct, if they have not been manipulated.
2067
           Mr. {Long.} Dr. Frieden, let me ask you. On--you were
2068
      talking about the travel ban also, and you said that there
     are less people coming in now, and the last time we were
2069
2070
     here, I believe it was October the 16th, I think, when you
2071
     were last in to testify, at that time, the number we were
2072
     using was 100 to 150 people per day. Do we know what that
2073
     number is now?
2074
           Dr. {Frieden.} From the data that I have seen until
      recently, it has been closer to 70 to 80 per day.
2075
2076
          Mr. {Long.} So it has been about--cut by 50 percent for
2077
     one reason or another.
2078
           Dr. {Frieden.} That is my understanding.
2079
          Mr. {Long.} And some people seem to think that if we
2080
      just wrote a big check or gave you an unlimited checkbook,
      that this problem would go away. Do you think enough money
2081
2082
     would fix this problem?
2083
           Dr. {Frieden.} I think we have the ability to stop
2084
     Ebola, but that is going to require doing what the emergency
      funding request asks for, strengthening our system here at
2085
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2086 home, stopping it at the source in Africa, and preventing 2087 another Ebola or Ebola-like situation where the world is most 2088 vulnerable. 2089 Mr. {Long.} There was a story out yesterday on the AP, and I am sure you have seen the story, of a nurse that was 2090 2091 diagnosed with Ebola in Mali, and she was diagnosed with 2092 Ebola after she had deceased. That is the first time they 2093 knew she had Ebola. And I know she worked in a hospital and 2094 a care center that dealt with the elite. Some people would 2095 probably call them the 1 percent of Mali, but she dealt with people in the elite, also UN peacekeepers that had been 2096 injured, and after she deceased, they found out she had Ebola 2097 2098 and they didn't know where it had come from. And the first 2099 Ebola death in Mali was 8 days after we had our last hearing 2100 in here, I think it was the 24th of October was the first 2101 death. Then they went back and they figured out that there 2102 was a--they were trying to figure out how she had contracted 2103 this, and then they went back and they found out that there 2104 was a 70-year-old gentleman that they--that had come from, I 2105 don't know if it was Sierra Leone or where it was, but one of the--I think it was Guinea, he came from Guinea, and he 2106

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2107
      apparently was a -- the person that brought him to the hospital
2108
      later deceased, they are not sure that was Ebola, but they
2109
      found out that instead of kidney disease, he deceased from
2110
     Ebola. And it is just disconcerting to me and my
2111
      constituents how, in a hospital in that area, that they
2112
      didn't even know that she obviously had symptoms before she
2113
     passed away from Ebola. And one thing, just to wrap up
2114
      really quickly, I know I am kind of hitting two or three
2115
      different areas, but Dr. Spencer, we heard one of the folks
2116
      on the other side of the aisle earlier say that he self-
2117
      quarantined, took care of himself. Was he not very
2118
     misleading on--he didn't answer where he had been. He said
2119
     he had been home in his apartment, and they checked the
2120
      subway passes and they checked his credit card and it--and
2121
      things and found out that he had actually been to the bowling
      alley, that pizza parlor, and taking public transportation,
2122
      did he not, in New York?
2123
2124
           Dr. {Frieden.} So in terms of the Mali situation, we
2125
     have 12 staff on the ground there now.
2126
           Mr. {Long.} Right.
           Dr. {Frieden.} And as--
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2128
          Mr. {Long.} And they have been there how long?
2129
          Dr. {Frieden.} We have had staff in Mali since before
2130
      their first case--
2131
          Mr. {Long.} Okay.
2132
           Dr. {Frieden.} --helping them with Ebola preparedness.
2133
     And then the 2-year-old who died, who you mentioned, was
2134
     unrelated as far as we know to the current case. The 70-
2135
     year-old gentleman who died actually lives in a town that is
2136
     on the border.
2137
          Mr. {Long.} I am talking about a nurse that passed
     away, not a 2-year-old. I didn't mention a 2-year-old, so
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2139
     this--
2140
          Dr. {Frieden.} No, the source case for that nurse is
2141
      the 70-year-old who you mentioned, sir. He lived in the town
2142
     of Kurmali, which is on the border between Mali and Guinea,
2143
      and his Ebola diagnosis was not recognized. He had other
2144
     health problems. People thought he had died from the other
2145
     health problems. And there is now a cluster of cases there,
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     and we are working very intensively to try to stop it
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     because, given the challenges of Mali, if Ebola gets into
     Mali, it is going to be very hard to get out, so we are
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2149 hoping to be able to stop that--2150 Mr. {Long.} And they went back 3 weeks later and tried 2151 to sanitize the mosque that he had been prepared for burial 2152 in, correct? 2153 Dr. {Frieden.} That is my understanding. 2154 Mr. {Long.} So it is--I would like to see, as I said 2155 back on the 16th, a travel ban, and I still don't understand 2156 how you can lose track of people that never came in the first 2157 place. 2158 I yield back. 2159 Mr. {Murphy.} Thank you. 2160 Mrs. Ellmers, you are recognized for 5 minutes. 2161 Mrs. {Ellmers.} Thank you, Mr. Chairman, and thank you 2162 to our panel. 2163 Dr. Frieden, one of the things that I have been doing is 2164 reaching out to the hospitals in North Carolina, and in my 2165 district alone, I have a number of hospitals that are saying 2166 that they are experiencing delays in receiving some of the 2167 protective equipment and protective wear that they need. 2168 Specifically, short supply of Tyvek suits, shrouds and N95 masks. They are being told that it could be 6 to 8 weeks, or 2169

2170 possibly even longer. What does the CDC--what role does the 2171 CDC play in this, and why would there be a delay in this 2172 equipment? 2173 Dr. {Frieden.} We have looked at three levels of 2174 hospitals. First, the hospitals around the airports. We 2175 want to make sure that they have ample supply. Also, the 2176 hospitals, I should say, which are the specialty facilities 2177 like Nebraska, Emory and NIH. Second is the facilities where 2178 large numbers of people from the African diaspora live, where 2179 we might have another case. And third is all of the other 2180 facilities in the countries. And given the number of 2181 facilities, there is not currently enough PPE on the market 2182 of some of the products to give every hospital as much as 2183 they would like. 2184 At CDC, we have a Strategic National Stockpile, and that 2185 stockpile already has enough PPE to distribute to hospitals that urgently need it within hours. We also have worked, 2186 2187 through our rapid Ebola preparedness teams, or REP teams, 2188 with several dozen hospitals around the country to get them 2189 ready. When we work with them, we have found that, although they might have shortages of some protective equipment, they 2190

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2191
     have been able to meet those shortages by contacting the
2192
     manufacturers. And I understand that what Dr. Lurie and her
2193
     office has done is to work with the manufacturers to both
2194
      scale up, so they are working very hard to produce more, and
     prioritize facilities that are most likely to need
2195
2196
      facilities.
2197
           For some of the products, such as N95s--
          Mrs. {Ellmers.} Um-hum.
2198
2199
           Dr. {Frieden.} --we have ample supplies in the Strategic
2200
     National Stockpile, and we could provide as needed.
2201
          Mrs. {Ellmers.} Okay. And, Dr. Lurie, do you want to
2202
     comment on that as well?
2203
           Dr. {Lurie.} Sure. One of the things that my office
2204
     has done through our critical infrastructure programs, since
2205
      the very beginning, is we try to work with the manufacturers
2206
     and distributors.
2207
          Mrs. {Ellmers.} Um-hum.
2208
           Dr. {Lurie.} I have personally spoken to the
2209
      leadership at each of the manufacturing companies, and each
2210
     of them now have gone to 24/7--
2211
          Mrs. {Ellmers.} Manufacturing.
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2212
           Dr. {Lurie.} --three shifts a day manufacturing.
2213
           Mrs. {Ellmers.} Um-hum.
2214
           Dr. {Lurie.} In addition, they have all made a
2215
      commitment to work with us, and we are actively doing this so
2216
      that if a hospital is on our first list of being--
2217
           Mrs. {Ellmers.} Um-hum.
2218
           Dr. {Lurie.} --really ready to take of Ebola patients,
2219
      or needs PPE urgently, they will prioritize the orders.
2220
           What they told me, very interestingly, is that because a
2221
      lot of people are frightened, that many hospitals are, they
2222
      think, double and triple ordering PPE from different
2223
      distributors and different manufacturers because they want to
2224
     be sure that they get some.
2225
           Mrs. {Ellmers.} Um-hum.
2226
           Dr. {Lurie.} So part of our job is to be sure working
2227
      within that people get what they need. And as Dr. Frieden
2228
      said, through the Strategic National Stockpile, we are very
2229
      confident that we can get enough PPE to any hospital that has
2230
      an Ebola patient.
2231
           Mrs. {Ellmers.} Okay.
2232
           Dr. {Lurie.} We also want to be sure that they have
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2233
      enough. The manufacturers and distributors have also
2234
      developed some training material, so you don't have to train
     on real PPE. They will go out to a facility--
2235
2236
          Mrs. {Ellmers.} Um-hum.
2237
           Dr. {Lurie.} --and let you use other kinds of--
2238
          Mrs. {Ellmers.} Um-hum.
2239
          Dr. {Lurie.} --samples to practice.
2240
          Mrs. {Ellmers.} To practice, okay.
2241
           Dr. Frieden, in relation to travel, I have been in touch
2242
     with my local hospital -- or, excuse me, my local airport,
2243
     Raleigh-Durham International, and obviously, that is not one
2244
     of the five designated airports, but I am concerned about our
2245
     Customs and Border Protection officers. They are the first
      line. They are--they would be the first to come in contact.
2246
2247
      They are not healthcare professionals. With this increased
2248
      threat of Ebola, is the CDC prepared or has dedicated
2249
      additional funds to those airports outside of the five
2250
      designated to help with training and personnel issues?
           Dr. {Frieden.} Part of the emergency funding request is
2251
2252
      to ramp up some of the quarantine services. Our focus is
     working in the five funneled airports now, and we have worked
2253
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- 2254 very closely with Customs and Border Protection. It has been
- 2255 an excellent partnership. We have provided training,
- 2256 information, but we understand that there is a desire for
- 2257 more information. With the funneling process, we are now
- 2258 able to ensure that almost all travelers go to those five
- 2259 airports.
- 2260 Mrs. {Ellmers.} One last question. Is the CDC working
- 2261 with OSHA and Department of Labor on helping the hospitals to
- 2262 be trained and up and ready for the preparedness?
- 2263 Dr. {Frieden.} Yes, OSHA has been part of the CDC teams
- 2264 and offers its services and information to hospitals that are
- 2265 working on preparedness.
- 2266 Mrs. {Ellmers.} Okay, great. Thank you.
- 2267 Dr. {Frieden.} Thank you.
- 2268 Mrs. {Ellmers.} And I just want to say also that I wish
- 2269 that Mr. Klain was here with us today as part of this panel
- 2270 because I think the information that our new Ebola Czar--that
- 2271 he could provide some very important information, so I just
- 2272 want to state that. Thank you.
- 2273 Mr. {Murphy.} The gentlelady yields back.
- I now recognize Mr. Olson for 5 minutes.

2275 Mr. {Olson.} I thank the chair. And welcome to our 2276 witnesses. 2277 My home is Texas 22. It is a suburban Houston district. 2278 Many folks who live there work down at the Texas Medical 2279 Center, and many live in rural parts of Texas 22. Needville, 2280 Texas, where cotton is still king. 2281 The Ebola case in Dallas spooked them. It spooked them 2282 badly. Two schools in Cleveland, Texas, shut down for days 2283 because two students were on a flight coming back from 2284 Cleveland with that nurse who had been exposed. Cleveland is 2285 closer to Houston than it is to Dallas. Galveston, Texas, 2286 had a cruise ship docked there came home early because a 2287 nurse from Dallas self-imposed-quarantined herself in her 2288 cabin. The waste coming from Dallas is coming down to 2289 Galveston UTMB to be incinerated in 55 gallon drums, 1,800 degree Fahrenheit to completely burn the waste from treating 2290 2291 Ebola cases in Dallas. 2292 Everything that goes to Galveston comes through Texas 2293 22. One common frustration I have heard over and over back 2294 home is the deluge of information coming from CDC and all of you all. It is confusing and overwhelming. I have heard 2295

2296 that from big hospital systems and small providers. 2297 Emergency centers like St. Michaels in my own town of 2298 Sugarland, Texas. I am worried about the little guys like 2299 St. Michaels. 2300 Now, the question for all three panelists, the first one 2301 is for you, Dr. Frieden. What is your organization doing to 2302 ensure that small guys like St. Michaels are ready if an 2303 active Ebola patient shows up at 2:00 in the morning on 2304 Thanksgiving night? 2305 Dr. {Frieden.} Three things. First, we are working with the travelers themselves so that they know where to go, 2306 they have a number to call, they are checking their own 2307 2308 temperature so that they can promptly identify if they have 2309 symptoms and be cared for before they become severely 2310 infectious. Second, we are providing information through our Web site, through webinars, through demonstration and 2311 2312 training practices to hospitals throughout the U.S., as well 2313 as hands-on training through our REP teams and our CERT Teams 2314 if there were to be a case. And third, we are working very 2315 closely with state health departments which we really think are key here. And one of the critical components of the 2316

2317 emergency funding request is strengthening and providing more 2318 resources to state health departments exactly for this; to 2319 strengthen infection control for Ebola, other deadly threats, 2320 and things that are daily endangering the health of patients 2321 throughout the country. And we think that state health 2322 departments and hospitals have a critical role to play, and 2323 to maximize the impact of that, it will require the resources 2324 and it will require taking an approach that addresses Ebola 2325 as well as other deadly threats, and strengthens our everyday 2326 systems of infection control. 2327 Mr. {Olson.} Dr. Lurie, how about yourself, ma'am? HHS 2328 helping St. Michaels? 2329 Dr. {Lurie.} Helping St. Michaels? Well, so one of the 2330 things that we have done through our Hospital Preparedness 2331 Program is reach out to all of the hospitals around the 2332 country. Hospitals are now organized into coalitions, which 2333 are community-level collections of hospitals and dialysis 2334 facilities and nursing homes and others. Texas has a very 2335 well organized system of this, and reaching out through them, 2336 they are able to reach to St. Michaels, number one, to say if they needed personal protective equipment, could they get it 2337

2338 through their coalition. If they needed help with exercises 2339 and training, they could get it through their coalition. 2340 Number two, as I mentioned before, we have had a very 2341 aggressive national outreach and education campaign that has 2342 been open to healthcare providers, including healthcare 2343 providers from St. Michaels and anywhere else around the 2344 country. People can take advantage of numerous phone calls 2345 and webinars. They have reached nurses, they have reached 2346 doctors, they have reached hospital administrators, they have 2347 reached EMS professionals around the country. At this point, 2348 we have reached over 360,000 people across the United States 2349 with this. 2350 So finally, it is our goal that every hospital, 2351 including hospitals like St. Michaels, will be able, as Dr. 2352 Frieden says, to think Ebola, to recognize a case, to safely 2353 isolate a case, and to be able to get help. And finally, 2354 through the state health departments, and I know you will 2355 hear from Dr. Lakey--2356 Mr. {Olson.} Yeah. 2357 Dr. {Lurie.} --in a little while, they call the state 2358 health department, and if they have questions or concerns

2359 about a patient with an Ebola-like syndrome, the state is in 2360 a very good position to help as well. 2361 Mr. {Olson.} And, Dr. Lushniak, after your question, 2362 but one more question to you, Dr. Frieden. You were quoted 2363 on October 2 saying, this is a quote, ``Essentially, any 2364 hospital in the country can take care of Ebola.'' Do you 2365 stand by that quote today? Any hospital. 2366 Dr. {Frieden.} Clearly, it is much harder to care for 2367 Ebola safely in this country than we had recognized. It is 2368 the case that every hospital in America should be ready to recognize Ebola, isolate someone safely, and get help so that 2369 2370 they can provide effective care. That is why we established 2371 the CERT Team, CDC Ebola Response Team, that will fly in at a 2372 moment's notice for a highly suspected or confirmed case, to 2373 help hospitals throughout the country. 2374 Mr. {Olson.} Thank you. 2375 Yield back. 2376 Mr. {Murphy.} Now recognize Mr. Johnson for 5 minutes. 2377 Mr. {Johnson.} Thank you, Mr. Chairman. And I too want

to thank the panel for joining us today. Thank you very

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2379

much.

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2380
           Dr. Frieden, have any other states also applied stricter
2381
      standards than the CDC has in terms of how to handle Ebola?
2382
           Dr. {Frieden.} CDC guidelines are just that, for
2383
      states, and states are free to be stricter than that. We are
2384
      gratified that most have followed our standards, and really
2385
     what we say is pretty clear--
2386
          Mr. {Johnson.} But do you know if any states have
2387
      stricter standards?
2388
           Dr. {Frieden.} Yes, some do.
2389
          Mr. {Johnson.} Okay. All right. Why do you think the
      states are adopting stricter standards than the CDC? Are you
2390
      confident that your standards, the CDC guidelines and
2391
2392
      standards, are strong enough?
2393
           Dr. {Frieden.} We believe that our standards, if
2394
      followed, are protective of the public. They require that
2395
     people who may be at any elevated risk, or some risk, rather,
2396
     those individuals have their temperature monitored every day
2397
     by direct active monitoring. And that is something that
2398
     allows us to interact with the person, to talk with them, and
2399
      to determine on an individual basis if they should stay home
      that day, or if they might be reasonable to allow them to do
2400
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2401 other things. 2402 Mr. {Johnson.} Have you talked to any of the states 2403 that have stricter standards to fine out their rationale for 2404 the stricter standards? 2405 Dr. {Frieden.} I have had some communication with some 2406 of the individuals involved, and understand some of their 2407 thinking process. The number of individuals who are subject 2408 to those stricter standards is really quite small, and all of 2409 those individuals, by our standards, should be in what is 2410 called direct active monitoring, which means someone actually watches them take their temperature each day, has a 2411 2412 conversation with them, and confirms that they are healthy 2413 and don't have a fever. 2414 Mr. {Johnson.} Okay. Have--the last time that you were with us, we talked about having tested these standards. 2415 2416 the standards been fully tested, the guidelines been fully 2417 tested across the country, back to what my colleague from 2418 Texas just mentioned, so that every hospital knows what to 2419 do? Have they been tested? 2420 Dr. {Frieden.} So the standards in monitoring travelers are being implemented now by every state in the country, or 2421

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2422
     virtually every state in the country, tracking people coming
2423
     back from West Africa, monitoring them for fever--
2424
          Mr. {Johnson.} Have they been tested?
           Dr. {Frieden.} I am not sure I understand your
2425
2426
      question, but with respect to the traveling--
2427
           Mr. {Johnson.} Then let me explain the question. You
2428
      know, going back to my military experience, and I think some
2429
     of the gentlemen here can understand that, we do things
2430
     called operational readiness inspections. We don't wait for
2431
      the bullets to start flying before we know what we are going
2432
      to do when they do start flying. You come to Appalachia,
     Ohio, there are lots of little community hospitals that dot
2433
2434
     our region. Are those hospitals fully up to speed, have they
2435
      tested and have they signed off on any kind of guidelines
2436
      that they have tested their Ebola process?
2437
           Dr. {Frieden.} In terms of hospital preparedness, many
     hospitals have undertaken drills. We have also--
2438
2439
           Mr. {Johnson.} Has CDC mandated any drills to--
2440
           Dr. {Frieden.} CDC does not mandate that hospitals do
2441
      drills. We provide quidance, support and resources for
2442
     hospitals to do that.
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2443
          Mr. {Johnson.} Have you recommended that they conduct
2444
     drills?
2445
           Dr. {Frieden.} Yes, and we have been directly involved
     with them in doing that, and we have reviewed for the REP-
2446
2447
     visited hospitals, those that are most likely to receive a
2448
     case, we have visited those hospitals, we have overseen their
2449
     drills, we have overseen their preparedness, and we have
2450
     worked with them on advancing their preparedness.
2451
          Mr. {Johnson.} Okay. It is my understanding there are
2452
      several Ebola centers scattered across the country, also
2453
      referred to as infectious disease centers. Most of them have
2454
     a patient capacity of one to two people. As of right now,
     most individuals with Ebola treated in the United States have
2455
2456
     been transported to one of these centers to better manage
2457
     their illness.
           In the event that a larger number of cases were to show
2458
2459
     up in the U.S., how does the CDC plan to treat a patient load
2460
      that exceeds the capacity of available bed space in those
2461
     centers?
           Dr. {Frieden.} The challenge of a cluster of Ebola
2462
     would be substantial, and it would be a matter of using all
2463
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2464
     available--
2465
           Mr. {Johnson.} Define a cluster.
2466
           Dr. {Frieden.} It would be a handful of cases. It
2467
      could be 5 or 10 cases.
2468
           Mr. {Johnson.} Okay.
2469
           Dr. {Frieden.} In a kind of practical worst case
2470
      scenario, this is something that could be seen. In this
2471
     case, we would use all available local resources, if need be,
2472
      surging healthcare workers in, and we would also transport
2473
     patients to facilities around the U.S. where they could be
2474
     treated.
2475
           Mr. {Johnson.} Do we have--I mean these centers are set
2476
     up to handle one or two patients because of the unique
2477
      requirements of the disease, the virus. Do we have
2478
      transportation systems that are capable of transporting Ebola
2479
     patients in--if that outbreak were to be bigger than the 1 or
2480
      2 that we are talking about?
2481
           Dr. {Frieden.} We have some transportation facilities
2482
      for Ebola patients in the U.S. We are working with the State
2483
      Department and others to increase the capacity to transport
2484
     patients.
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2485
           Mr. {Johnson.} What about those who might be
2486
      transported to other places, would they be receiving lower
2487
      quality care, in your mind, than at the -- one of the
2488
      infectious disease centers?
2489
           Dr. {Frieden.} No, we think the quality of care can be
2490
     provided. It is really an intensive care unit care, and CDC
2491
     clinicians have consulted on the care of every single patient
2492
     cared for in the U.S., and provided to each and every one of
2493
      them access to experimental treatments and state-of-the-art
2494
     care.
2495
           Mr. {Johnson.} Okay.
2496
           Mr. {Murphy.} Gentleman's time has expired.
2497
           Now--
           Mr. {Johnson.} Thank you. I yield back.
2498
2499
           Mr. {Murphy.} Thank you.
           Recognize Ms.--Ms. DeGette, do you have questions that
2500
2501
      you wanted to ask?
2502
           Ms. {DeGette.} Go ahead.
2503
           Mr. {Murphy.} She is going to yield at this point.
2504
           I now recognize Mr. Griffith for 5 minutes.
           Mr. {Griffith.} Thank you, Mr. Chairman. Dr. Frieden,
2505
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2506
      I am going to try to move through these as quickly as I can,
2507
     so I appreciate short answers.
2508
           You are aware that the Secretary of HHS is able to
2509
     transfer funding from your department to other departments,
2510
      isn't that correct? She can take funding from your
2511
      department and stick it somewhere else, isn't that correct?
2512
           Dr. {Frieden.} There is limited transfer authority as
2513
      far as my understanding goes.
2514
           Mr. {Griffith.} And when that happens, are you
2515
     notified, is she required to tell you that she has
2516
     transferred funds?
2517
           Dr. {Frieden.} As far as I know, yes.
2518
           Mr. {Griffith.} And has the Secretary transferred funds
2519
      in 2014 from the Division of Handling--Emerging and Zoonotic
2520
      Infectious Disease?
2521
           Dr. {Frieden.} I--
2522
           Mr. {Griffith.} Yes or no?
2523
           Dr. {Frieden.} I don't know the answer to that off-
2524
     hand. I could get back to you with that information.
2525
           Mr. {Griffith.} If you could get that information for
2526
     me?
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2527
           Dr. {Frieden.} Yes.
2528
          Mr. {Griffith.} And I believe that that particular
2529
     division would be a part of the Ebola response, I am correct
2530
     in that?
2531
          Dr. {Frieden.} That is correct.
2532
          Mr. {Griffith.} And do you know whether or not the
2533
     Secretary has transferred money from the CDC's global health
2534
     programs?
2535
          Dr. {Frieden.} I would have to get back to you on that
2536
     as well.
2537
          Mr. {Griffith.} All right. Likewise, the same would be
2538
     on the CDC's Public Health Preparedness and Response
2539
     Division?
2540
           Dr. {Frieden.} I would have to get back to you.
          Mr. {Griffith.} And both of those also would be a part
2541
     of your Ebola response, wouldn't they?
2542
2543
           Dr. {Frieden.} Yes, they would. Yes, they are.
2544
           Mr. {Griffith.} Now, you have indicated that you don't
2545
     know about whether these monies were transferred. Do you
2546
     know if any monies were transferred at all during 2014? Do
     you have any information?
2547
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2548
           Dr. {Frieden.} There is a Secretary's transfer, but I
2549
      don't know the details of what has been done.
2550
           Mr. {Griffith.} Okay, and so you don't know the
2551
      details. Do you know--so you would not know if any of this
2552
     was transferred to help support the financial underpinnings
2553
      of the American--of the Obamacare, ACA?
2554
           Dr. {Frieden.} I don't--I do not know.
2555
           Mr. {Griffith.} And likewise, do you know if any
2556
      transfers were made to the Administration--by the
2557
     Administration for children and families to care for
      increasing number of unaccompanied children who arrived in
2558
2559
      the United States?
2560
           Dr. {Frieden.} I am not familiar with that financial--
2561
           Mr. {Griffith.} You are not familiar with that, but
2562
      you -- would you get us the answers to all of those?
2563
           Dr. {Frieden.} We can certainly get you those answers.
           Mr. {Griffith.} Likewise, I am curious, the President
2564
2565
      apparently has requested a fair amount of money, and part of
2566
      that related to Ebola and part of that is a $1.54 billion in
2567
      contingency funding. Some of that is supposed to go to HHS,
      it says in his letter, to make resources available to respond
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2569
      to evolving epidemic both domestically and internationally.
2570
     And I am looking here and it says that, while $751 million of
2571
      that is to go to HHS, it then talks about transferring those
2572
      funds over to Homeland Security to increase Customs and
2573
     Border Control operations. Have you been in the loop on
2574
      that? Do you know what kind of money you all are getting,
2575
      and what are they talking about with Customs and Border
2576
     Control operations?
2577
           Dr. {Frieden.} We work very closely with the CBP, and
2578
     we understand the need for contingency funds for Ebola in
      case, for example, Ebola would spread to another country that
2579
      required a very intensive, extensive response. So that
2580
2581
      flexibility is a critical component of the emergency funding
2582
      request.
2583
           Mr. {Griffith.} Okay, and that funding request is, as
2584
      was pointed out in an editorial by David Satcher, and I hope
      I am pronouncing that right, a former director of CDC, and a
2585
2586
      former Surgeon General. That request by the President is
2587
      actually greater than what we have been spending on
     Alzheimer's, isn't that correct?
2588
           Dr. {Frieden.} I don't know Alzheimer's funding details
2589
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2590
     off-hand.
2591
           Mr. {Griffith.} All right, and in regard to Mr. Klain,
2592
     have you all had sit-down, face-to-face meetings?
2593
           Dr. {Frieden.} Yes.
2594
           Mr. {Griffith.} And how many of those meetings have you
2595
     all been--
2596
           Dr. {Frieden.} Well, I would have to get back to you
2597
     with the exact number.
2598
           Mr. {Griffith.} If you could give me that number, I
2599
     would greatly appreciate that. That would be very, very
2600
     helpful.
2601
           Now, in some of the outbreaks in the past, historically,
2602
     in Ebola that have occurred in Africa, isn't it true that
     there are sometimes that we have an outbreak and we don't
2603
2604
     know where the disease actually came from, where it was
2605
     picked up?
2606
           Dr. {Frieden.} We have not identified definitively the
2607
     animal reservoir of Ebola. We think it may be bats or bush
2608
     meat, but we have not determined that. We have determined it
2609
      for a similar virus, Marburg, from research that CDC
2610
     scientists did.
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2611 Mr. {Griffith.} And the meat, I understand. The bats, 2612 would that be from excrement? I mean how would the bats 2613 spread it, or are they eating the bats as well? 2614 Dr. {Frieden.} Well, it may be saliva, it may be 2615 carried--bats, as mammals, carry a lot of pathogens that are 2616 similar to the pathogens that infect humans. 2617 Mr. {Griffith.} But this is just 1 of many areas where 2618 we are not really 100 percent sure of how the disease is 2619 spread, particularly in Africa? 2620 Dr. {Frieden.} Well, I would clarify. We are not sure of the animal reservoir. From all of the experience we have 2621 2622 had spread among human populations is from either unsafe care 2623 or unsafe burial in the outbreaks that we have assessed so 2624 far. 2625 Mr. {Griffith.} So but that is once there has been an 2626 outbreak, but there are occasions when the outbreak just 2627 starts and nobody had it there before, so it couldn't have 2628 come from human contact, it had to come from this animal 2629 reservoir, and we are not sure exactly what animals carry it, 2630 whether or not it is, you indicated spittle, excrement, what else. We do know that it is transmitted if you eat a 2631

2632 diseased animal, is that correct? 2633 Dr. {Frieden.} It may be actually not so much the 2634 consumption of bush meat, but the hunting and handling and 2635 cleaning of bush meat where you may get exposed to blood and other body fluids. 2636 2637 Mr. {Griffith.} Okay. 2638 I appreciate it, and yield back. 2639 Mr. {Murphy.} Now recognize Ms. DeGette for 5 minutes. 2640 Ms. {DeGette.} Thank you, Mr. Chairman. And I want to 2641 apologize to you and to the panel for running out -- in and 2642 out. The democratic leadership right now is actually working 2643 on who our next ranking member of this full committee is 2644 going to be. It is not going to be me. Thank you for your vote of confidence. And so I just want to ask a few 2645 2646 questions, and then I am going to leave you in the capable 2647 hands of Mr. Green. 2648 Dr. Frieden, the first thing I wanted to talk to you 2649 about is the contingency fund that has been requested in the emergency supplemental. What exactly is the purpose of that 2650 2651 fund, and what would it be used for? 2652 Dr. {Frieden.} The contingency fund is to deal with the

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2653
      unpredictable nature of Ebola, the possibility that it might
2654
      spread to countries where it is not currently in place, and
2655
     might require very extensive, expensive control measures
2656
      there. Also that we might have new interventions, such as a
     vaccine, and need a large and potentially expensive program
2657
2658
      to implement a vaccine program in affected communities and
2659
      for healthcare workers.
2660
           Ms. {DeGette.} And why would you need to do that
2661
      through a contingency fund and not through an additional
2662
      emergency supplemental, if that situation -- either of those
      situations presented themselves?
2663
           Dr. {Frieden.} You know, in the words of one of my
2664
2665
      staff at CDC, in the case of Ebola, it is the lack of speed
2666
      that kills. We need to be able to respond very quickly to
2667
      changing conditions on the ground.
           Ms. {DeGette.} And we are seeing that right now in
2668
2669
     Africa, is that right?
           Dr. {Frieden.} That is. There--
2670
2671
          Ms. {DeGette.} Everything is changing very guickly in
2672
     Africa.
2673
           Dr. {Frieden.} Absolutely. We are responding to a
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2674 cluster in Mali, we are moving out with CDC disease 2675 detectives into very remote rural areas to address clusters 2676 of disease before they become large outbreaks. 2677 Ms. {DeGette.} Do you have a sense of why the number of cases in Liberia has recently dropped? 2678 2679 Dr. {Frieden.} We believe this is proof of principle, 2680 that the approach that we are recommending can work, but we 2681 are still seeing large numbers of cases in at least 13 of the 2682 15 counties of Liberia. We have seen that decrease taper off 2683 so that we have seen a leveling-off of cases that have been reported. Every one of those cases needs intensive follow-2684 2685 up, contact tracing, monitoring of contacts, and we are still 2686 having perhaps between 1 and 2,000 cases--new cases per week 2687 in West Africa, so this is still a very large epidemic. 2688 Ms. {DeGette.} And that kind of leads me to my final question, which is, you have said repeatedly, and, frankly, 2689 2690 there has been a lot of pushback on this, not just from this 2691 committee but from lots of other folks, you have said 2692 repeatedly that you don't think that travel bans and 2693 quarantines are the way to go about addressing this, and I am wondering if you can tell us whether that is still your view, 2694

2695 and if so, why, and if it is not, why not? 2696 Dr. {Frieden.} We are willing to consider anything that 2697 will make the American people safer, any measure that is 2698 going to increase the margin of safety, and one of the things 2699 that we have done is to implement a travel system so that 2700 people leaving these countries are screened for fever, 2701 arriving in the U.S. are monitored for fever, are linked with 2702 the local health department. We are now working with state 2703 and local health departments to monitor each of those 2704 individuals each day, and we are seeing very high adherence 2705 rates to that. So we have a system in place now. 2706 The risk to the U.S. is directly proportional to the 2707 amount of Ebola in West Africa. The more there is, the 2708 higher our risk. The less there is, the lower our risk. 2709 have to reduce the risk there by attacking it at the source, 2710 but whatever we can do to reduce the risk to this country, we 2711 are certainly willing to consider. 2712 Ms. {DeGette.} So you would still consider a travel ban 2713 if that seemed like the only solution? 2714 Dr. {Frieden.} If there were a way to ensure that we didn't lose that system of tracking people through every step 2715

- 2716 of their travel, and once here, we would consider any 2717 recommendation, but it is not CDC that sets travel policy for 2718 the U.S. Government. 2719 Ms. {DeGette.} Right. And what I am concerned about is if Ebola goes to other countries and they--in Africa in 2720 2721 general, it will be harder and harder to trace where people 2722 came from. 2723 Dr. {Frieden.} The spread of Ebola to other places in 2724 Africa is one of the things that we are most concerned about 2725 because it would make it much harder to control. We were 2726 able to work with Nigerian authorities to stop the cluster in 2727 Nigeria. Right now, Mali is in the balance of whether we 2728 will be able to stop the cluster there before it gains a 2729 foothold in Mali. But the longer it continues in the 3 2730 affected countries, the greater the risk that it will spread 2731 to other countries. 2732 Ms. {DeGette.} Okay, thank you. 2733 Thank you very much, Mr. Chairman.
- 2734 Mr. {Murphy.} Gentlelady yields back.
- Now Mr. Terry is recognized for 5 minutes.
- 2736 Mr. {Terry.} I ask unanimous consent to be able to ask

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     questions.
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           Mr. {Murphy.} Yes, you are recognized, yes.
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           Mr. {Terry.} Thank you.
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           Dr. Frieden, from Nebraska, I am really proud of the
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      efforts of University of Nebraska Med Center. At least we
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      are top in something. It is not football, but it gives us a
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      sense of real pride, despite the last patient's outcome,
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     which they did heroic efforts. But also in that regard, they
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     seemed to have been the ones that, especially in comparison
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     to the Dallas Baptist Hospital, were kind of the--that they
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     were setting the standards on the practices.
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           And so that begs the question, or at least we should ask
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      the question, of whether the CDC should develop an
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      accreditation type of program on infectious disease programs
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     to ensure that these hospitals maintain a level of competency
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     and readiness.
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           Should you--is something like that ongoing?
           Dr. {Frieden.} Well, first, we really appreciate the
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      facility in Nebraska and their willingness to step forward,
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      and the phenomenal care they have provided to all the
     patients who have come to them, and despite the outcome of
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      the physician recently, we know that heroic measures really
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     were undertaken, and the staff there really deserve a--the
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      gratitude of all of us, and we appreciate them. We
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      appreciate also their willingness to consult with other
      facilities, and to share their experience because that is
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2763
      critically important.
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           Mr. {Terry.} Which they have done, and I--
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           Dr. {Frieden.} Yes.
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           Mr. {Terry.} --again, that--hospitals like Johns
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     Hopkins is asking them how to do it is a source of pride for
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     us as well.
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           Dr. {Frieden.} I--what we have approached is something
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     called the REP Team, the Rapid Ebola Preparedness Team, where
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     we send a team in to work with the facility, to outline every
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      aspect of their preparedness, and to see how ready they are,
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      and then to provide recommendations for what more we can--
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     they can do.
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           We have also worked with the state health departments so
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     that they can determine which of the facilities within their
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     state that are most appropriate to take patients with Ebola
     or other infectious diseases, because they are really best
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2779
     prepared for that.
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           In terms of accreditation, that is something that we
     have discussed with the Joint Commission. Whether that makes
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      sense in the long run or not is something that we are open to
2783
     exploring.
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          Mr. {Terry.} All right, as a layperson, it seems to
2785
     make sense that you would have an area where there is one
2786
     hospital that has that level of accreditation. And then it
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     begs the question that if they are going to be that go-to
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     hospital in a region or a state, whether there should be
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     maintenance funding behind that. What do you think?
           Dr. {Frieden.} We certainly believe that they should
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     receive resources. There is funding within the emergency
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      funding request, both from CDC and from ASPR, to support
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      specialty facilities such as the one in Nebraska.
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           Mr. {Terry.} And so the question then is, just to
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      clarify, would that be part of the President's requested
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     dollars?
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           Dr. {Frieden.} Yes, it is.
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          Mr. {Terry.} Dr. Lurie?
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          Dr. {Lurie.} Yes, it is.
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           Mr. {Terry.} Very good.
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           Dr. {Lurie.} Yes.
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           Mr. {Terry.} So--and again, Dr. Frieden and Dr. Lurie,
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      one of the experiences here is that we know that, let us see,
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     UNMC I think has 11 units, but the reality is they can
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     probably only have three patients at a time because of all of
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     the collateral circumstances. So do we need more bio-
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     containment units like what Emory and UNMC have? Dr.
2808
     Frieden?
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           Dr. {Frieden.} We think we need some increase in the
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     number of facilities that can safely care for someone with
2811
     Ebola, or another deadly infection. We have been working
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     very closely with hospitals throughout the country to
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      increase that capacity, and the emergency funding request
     would enable us to really get to the level where we would
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     have a greater degree of comfort with the facilities out
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     there and the capacities.
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           Mr. {Terry.} Well, just to clarify that some of the
2818
     dollars that would be in the emergency funding, the
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      President's request, would be to expand the number of bio-
     containment units?
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2821 Dr. {Frieden.} Yes. 2822 Mr. {Terry.} Very good. And one of the guestions about 2823 having three patients at UNMC, these folks don't have any 2824 insurance and they are holding the bag for the funding of those patients. Is there anything with HHS, Dr. Lurie, or 2825 2826 CDC that can reimburse these facilities for the healthcare 2827 costs? 2828 Dr. {Frieden.} I believe that Secretary Burwell 2829 indicated in the hearing last week that we are very open to 2830 mechanisms that would make them whole for the expenses that they have had. 2831 Mr. {Terry.} Open to it and doing things are--there is 2832 2833 a big gap between those two. Is there any further 2834 discussions to reimbursing, Dr. Lurie? 2835 Dr. {Lurie.} I think we understand that the cost of 2836 caring for these patients is quite substantial, and as Dr. 2837 Frieden said, Dr.--Secretary Burwell indicated that she would 2838 look forward to working with Congress on this issue, yes. 2839 I might also just add in terms of the emergency funding that is necessary, it is clear that hospitals that are going 2840 to take care of Ebola patients need additional training, and 2841

- 2842 we very much appreciated the fact that University of Nebraska 2843 and Emory have been now working side by side often with the 2844 REP Teams to help with that. Part of our funding request 2845 would also establish something that would look like a national education and training center that would move to a, 2846 2847 you know, another level, I think, of preparedness for 2848 hospitals that really wanted to obtain that and to get help 2849 with doing that. 2850 Mr. {Terry.} Okay, thank you very much. 2851 My time has expired. Mr. {Murphy.} All right, that concludes the questions 2852 2853 for this panel. We thank you. And also Members may have 2854 some other additional questions. I would appreciate your 2855 responsiveness to those. We do appreciate the availability 2856 of all of you in responding to us, so I thank you very much. 2857 Dr. {Frieden.} Thank you. 2858 Mr. {Murphy.} As this panel is moving, I will begin to 2859 introduce the second panel so we can move forward here. And 2860 I will introduce two of the panelists, then we will ask Mr.
- We will start off here--just a moment here. First, Mr.

Terry to introduce one as well.

2861

2863 Ken Isaacs is the Vice President of Programs and Government 2864 Relations for Samaritan's Purse. Also Dr. David Lakey is the 2865 Commissioner of the Texas Department of State Health 2866 Services, but is here today testifying on behalf of the Association for State and Territorial Health Officials, 2867 2868 correct? 2869 Now, Mr. Terry, if you would like to introduce the other 2870 panelist. 2871 Mr. {Terry.} I would be honored to introduce Dr. 2872 Jeffrey Gold, the Chancellor of the University of Nebraska 2873 Medical Center and Nebraska Medicine. He is recent to 2874 Nebraska, but certainly making a huge impact, especially with 2875 the Biomedical Containment Center where they have hosted 3 2876 Ebola patients, and they are setting the standards for how to treat the Ebola patients, and setting the standards for the 2877 2878 employees that come in contact and work with those. UNMC is 2879 a great facility. They are very forward-thinking. They are 2880 probably--they are ranked very high in a lot of areas of 2881 care, but it is probably the research that is making them 2882 known internationally, and so I am proud to introduce Dr. 2883 Jeffrey Gold.

2884 Mr. {Murphy.} Thank you. Well, for the panel, you are 2885 aware the committee is holding an investigative hearing, and 2886 when doing so, has had the practice of taking testimony under 2887 oath. Do any of you have any objections to taking testimony under oath? The chair then advises you that under the rules 2888 2889 of the House and the rules of the committee, you are entitled 2890 to be advised by counsel. Do any of you desire to be advised 2891 by counsel during your testimony today? And all the 2892 panelists have said no. In that case, would you please rise 2893 and raise your right hand, and I will swear you in. 2894 [Witnesses sworn] Mr. {Murphy.} All have answered affirmatively. You are 2895 2896 now under oath and subject to the penalties set forth in 2897 Title XVIII, section 1001 of the United States Code. 2898 I am going to ask you each to give a 5-minute summary of 2899 your written statement, and we will begin with Mr. Isaacs.

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      ^TESTIMONY OF KEN ISAACS, VICE PRESIDENT, PROGRAMS AND
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      GOVERNMENT RELATIONS, SAMARITAN'S PURSE; DR. DAVID LAKEY,
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      COMMISSIONER, TEXAS DEPARTMENT OF STATE HEALTH SERVICES; AND
2903
     DR. JEFFREY GOLD, CHANCELLOR, UNIVERSITY OF NEBRASKA MEDICAL
2904
     CENTER
      2905
      ^TESTIMONY OF KEN ISAACS
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           Mr. {Isaacs.} Thank you, Chairman Murphy, and esteemed
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     members of the council and fellow quests of the committee for
      letting me testify today. It is a privilege to be before you
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2909
      regarding the developments of the Ebola outbreak in West
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     Africa.
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           Since Ebola entered Liberia in March through its
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      explosion into the international spotlight in July, and even
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      now, when it appears that the disease may have crested in
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      Liberia, the world has learned much about Ebola, but I want
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      to stress today that we have also discovered that there are
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     many important questions that we simply do not know the
2917
      answer to, and we need to know the answer to them.
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2918 I want to run through them quickly. I will say as an 2919 offside that going last means you have to reshuffle 2920 everything you are going to say because it has all been said 2921 before. 2922 But I think that a good question to know the answer to 2923 is how are the doctors who are returning to America becoming 2924 infected. Some of those doctors have been our staff, some of 2925 those doctors have been our coworkers that were treated at 2926 Nebraska. And even recently, the gentleman in New York, they 2927 were all wearing level 4 gear. How did they get infected. 2928 Can the virus live in other mammals besides primates, bats, rodents and humans. Now, I have worked and lived in 2929 2930 Africa for about 25 years, and I have eaten my share of bush 2931 meat. It is not always bats. It is mostly something like a 2932 groundhog. And so what does it mean, where does the virus 2933 live. And the point is that can it jump into the animal 2934 population here. We need to know that. 2935 As with other viruses, is it possible that Ebola can be 2936 asymptomatic, sort of a Typhoid Mary kind of a thing. We 2937 know for a fact of three situations where blood was drawn on patients who were non-feeble, who were non-symptomatic, and 2938

they all three tested positive. One of the problems that 2939 2940 exists today in Liberia where Samaritan's Purse is working is 2941 that there is no protocol to move blood from Liberia to Rocky 2942 Mountain Laboratory where these kind of tests would need to 2943 be checked and results found out. 2944 You know, I will just say I am not trying to be a fear 2945 monger, but I think that there are things that we need to 2946 look at critically, and we should not be afraid to ask 2947 questions. In my written testimony, there is one paper from 2948 the New England Journal of Medicine that reports that 95 2949 percent of the cases of Ebola incubate in 21 days. The inference is 5 percent don't incubate until 42 days. We need 2950 2951 to know what that 5 percent means. 2952 While the media coverage is already decreasing, and 2953 people maybe feel like that Ebola has peaked, we do not think it has. I totally agree with Dr. Frieden. I think that we 2954 2955 need to vigorously and in a sustained manner fight this 2956 disease in Africa. I think that no card can be taken off the 2957 table, and I think that while we hear from many health 2958 experts that we know how the disease is spread, we know how to fight it and we know how to stop it, the truth is that 2959

2960 lessons come at a great and expensive and painful price, and 2961 when a new lesson comes about, then all of the policies are 2962 changed. So I heard the word humility used several times 2963 today by different Members of the panel, and I think that 2964 that is a good word because Ebola is a humbling disease. 2965 When you talk to the epidemiologists, they are all over 2966 the place. CDC is saying 1 1/2 million people by the middle 2967 of January, and the World Health Organization is saying that 2968 in December maybe 10,000 people a week. The point is we 2969 don't know. Several things that I want to say right quick is we are 2970 seeing the disease go down in Liberia today as it regards the 2971 2972 empty hospital beds, as it regards deaths, and as it regards 2973 patient loads, but at the same time, we are seeing a 2974 significant increase in Sierra Leone, the country next to it, 2975 so it is clear that the disease has not peaked. Actually, if 2976 anything, I would say that it perhaps has ran its course, and 2977 we don't know what its course is. And if you look at the 2978 epidemiological charts in Sierra Leone, it has peaked two 2979 times before. So the question really is are we at a peak or are we in a trough before the next up rise? 2980

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           Practically speaking, I think that a couple of things
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      that we need to look at is a travel ban, travel restrictions,
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      or I like to say travel management, should not be taken off
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      the table. The real threat to the United States I do not
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      feel is going to be how many people are sick here. The real
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      threat to the United States is what will happen if the
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      disease spreads into countries that cannot handle it. And I
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      am not talking about Africa, I am talking about in a sub-
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      Indian continent, I am talking about in India and China and
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      Pakistan, Myanmar, Bangladesh, countries that are highly
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     populated, that have low public health standards, and have
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      low hygiene standards. You could see a death toll that would
2993
     be unimaginable, and the impact around the globe would affect
2994
     us as well.
2995
           So I think I am out of time there. Thank you.
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           [The prepared statement of Mr. Isaacs follows:]
      *********** INSERT 4 *********
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2998 Mr. {Murphy.} Thank you.
2999 And, Dr. Gold, you are recognized for 5 minutes.
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      ^TESTIMONY OF DR. JEFFREY GOLD
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          Dr. {Gold.} Thank you--
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           Mr. {Murphy.} You have to pull it real close to you.
3003
      Thank you.
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           Dr. {Gold.} Chairman Murphy, other members of the
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      subcommittee, thank you so much for the opportunity to
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     discuss the Ebola outbreak and the Nation's response, and how
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     the Nation can maintain a state of readiness to respond to
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      future highly infectious diseases.
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           I am Jeff Gold, and I have the honor as serving as
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     Chancellor of the University of Nebraska Medical Center. My
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      testimony today will focus on the challenges of dealing with
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     Ebola, and our Nation's readiness to respond to highly
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      infectious diseases.
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           This has been said many times earlier today, and well
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     before, the United States is dealing with a serious public
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     health crisis with the Ebola outbreak in Africa. It is a
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     crisis that the United States has both the expertise to
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     contain and to help resolve.
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3019 One of the most pressing goals to accomplish from the 3020 Ebola outbreak is how to best leverage the knowhow to train 3021 and to better prepare the Nation's healthcare system, to 3022 combat future highly infectious threats like Ebola here and 3023 around the world. The University of Nebraska Medical Center is recognized 3024 3025 as a national resource for our readiness to provide care for 3026 Ebola patients, and also our ability to provide training on 3027 Ebola and other highly infectious diseases. We have 3028 successfully treated Ebola now in two patients, and not in 3029 one. Most recently, passed away yesterday. We have provided 3030 consultations to many hospitals, clinics, emergency 3031 departments across the United States, including Bellevue 3032 Hospital in New York, on how to deal with therapies for 3033 patients who arrive in their hospital, their emergency 3034 departments, et cetera. 3035 Our readiness is based upon more than 9 years of 3036 preparation, protocol development and team training to deal 3037 with highly infectious, deadly diseases. As a result, we are 3038 now responding to literally hundreds of hospital inquiries across the Nation, asking how to prepare if Ebola arrives in 3039

3040 their community. Emory University Hospital is experiencing 3041 similar inquiries, and we are working closely together. 3042 One step that we took to respond to the immediate 3043 national demand for information and training was to work with 3044 Apple Computer to convert our 9 years of protocols and 3045 procedures into easily accessible and completely downloadable 3046 multimedia materials and videos for healthcare providers. 3047 That was accomplished in 1 week, which is now available 3048 through Apple and through public media, and can be accessed 3049 on any personal computer, with well over thousands and 3050 thousands of physicians and members of the public who are downloading content specifically about personal protective 3051 3052 equipment and others. 3053 You might ask why Nebraska. Why is the bio-containment unit that we opened in 2005 in existence. This followed the 3054 9/11 attacks. It was built upon concerns about Anthrax on 3055 3056 congressional offices and SARS attacks. We recognize that 3057 the commonest of international travel increased the chance of 3058 global spread of highly infectious diseases. Our unit has 3059 written and rewritten protocols and procedures, and collaborates consistently with national organizations and 3060

3061 other medical centers. We rigorously train with local 3062 emergency responders, state emergency management and military 3063 units through our relationships with STRATCOM and others. We 3064 spend a great deal of time considering the response plan if another highly infectious disease were to occur, and how this 3065 3066 could be scaled. 3067 The university is also a Department of Defense 3068 authorized university affiliated research center, which 3069 specializes in developing medical countermeasures to weapons 3070 on mass destruction, including highly infectious viruses. We 3071 have a history of conducting extensive research in these 3072 areas, including vaccines, antivirals, early detection, et 3073 cetera. 3074 What has become obvious from this Ebola crisis is that a 3075 national readiness plan is absolutely necessary. Our bio-3076 containment unit is one of four in the Nation. The capacity 3077 and the number of units in the Nation must be increased, and 3078 a national readiness plan that trains healthcare providers 3079 must be established. The number of actual beds is under 20, 3080 the number of usable beds is under 10, and I assure you that 3081 every unit such as ours will always maintain at least one bed

3082 if it is ever needed for a staff member that becomes ill. 3083 That immediately knocks the number down by four, five, or 3084 six. 3085 The University of Nebraska Medical Center and Emory are working closely with the CDC and HHS on how training might be 3086 3087 most effectively delivered. It must begin soon, and we have 3088 done so in advance of any funding considerations. As 3089 Congress considers funding, I urge that this include a number 3090 of items, and I will just read them by title as they are 3091 contained in my briefing documents. A national training in 3092 Ebola and highly infectious diseases, to develop a tier 3093 training system. Training should include setting up an 3094 accreditation program that independently nationally accredits 3095 organizations, emergency departments, et cetera, to establish 3096 and maintain their skill level of readiness. An annual 3097 maintenance of funding for increased role of existing biocontainment units to maintain their readiness. We have 3098 3099 funded the readiness of our unit totally off of internal 3100 dollars at -- up to this point. Funds to expand the number of 3101 treatment centers and existing bio-containment units, specifically, to increase bed and staff capacity within 3102

3103	existing units, as well as new units. And finally,
3104	reimbursement for care for Ebola patients not covered by
3105	insurance.
3106	Ladies and gentlemen, we have the expertise and knowhow
3107	to contain Ebola and other infectious threats, however, in
3108	order to do this, we must ensure that our Nation's healthcare
3109	professionals are adequately trained, properly equipped and
3110	rigorously drilled.
3111	I thank you so much for this privilege.
3112	[The prepared statement of Dr. Gold follows:]
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3114 Mr. {Murphy.} Thank you, Dr. Gold.
3115 Now, Dr. Lakey.
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3116 ^TESTIMONY OF DR. DAVID LAKEY 3117 Dr. {Lakey.} Thank you, Chairman Murphy, and members. 3118 For the record, my name is David Lakey, the Commissioner of 3119 the Texas Department of State Health Services, and I have 3120 been in that role now for 8 years. This last month has been 3121 one of my most trying and tough years--months as the 3122 commissioner of the Department of State Health Services. 3123 On September 30, 2014, the Texas State Public Health 3124 Laboratory, a laboratory response network laboratory, 3125 diagnosed the first case of Ebola in the United States. The 3126 diagnosis of Mr. Duncan with Ebola set in motion a process we 3127 in public health refine through continued use, tried and true public health protocols, including identifying those 3128 3129 individuals that have had contact with people that have been 3130 infected, making sure that they are monitored, providing care 3131 to those that have been infected, isolating those 3132 individuals, and when need, using quarantine. 3133 The magnitude of the situation really was unprecedented. While Mr. Duncan was one man, staying in one city, in one 3134

3135 state in the country, the outcomes associated with his case 3136 could impact the whole state and possible other parts of the 3137 United States. 3138 We at the Department of State Health Services, along 3139 with our colleagues in Dallas and our colleagues at the 3140 Center for Disease Control and Prevention took the 3141 responsibility to contain the spread of this disease very 3142 seriously. We organized a local incident command structure 3143 to handle the event, and at a state level, we activated our 3144 emergency response management centers. While our core 3145 mission was simple in concept; to protect the public's health by limiting the number of people exposed to the virus, the 3146 3147 challenges associated with carrying out that mission were 3148 numerous. 3149 The care of Mr. Duncan presented its own challenges. 3150 Identifying the first person in the United States infected with this disease, the infection control challenges, waste 3151 3152 management and transportation, the availability of 3153 experimental treatments and vaccines, training for healthcare 3154 workers on the higher standards of infection control, and personal protective equipment guidance and supplies. And 3155

3156 when Mr. Duncan regretfully passed away, we handled issues 3157 related to caring of his human remains, which remained highly 3158 infectious with Ebola for months after death. Unfortunately, 3159 during the care of Mr. Duncan, two nurses became infected. 3160 Nurses who had put their lives and their careers on the line 3161 to take care of Mr. Duncan and to protect the public's 3162 health. 3163 Concerns relating to the handling of these three Ebola 3164 patients included questions about decontaminating their 3165 homes, their automobiles, decisions about how to handle their 3166 personal effects, the monitoring of pets, and personal--or, 3167 excuse me, patient transportation issues, and addressing the 3168 public's concerns. Identifying potential contacts, and 3169 locating them and monitoring those individuals had some risk 3170 of exposure that also involved many challenges. Decisions 3171 about who to quarantine and what level of quarantine, 3172 balancing public health and an individual's rights, providing 3173 accommodations for those confined to one location for the 21-3174 day monitoring period, quickly processing control orders, 3175 coordinating two symptom checks a day for each person under monitoring, and managing the transportation and the testing 3176

3177 of laboratory specimens. 3178 Throughout all of these specific challenges, our 3179 experience in Dallas exemplified common requirements for 3180 successful responses to emergency situations. Having clear 3181 roles and responsibilities among the various government 3182 agencies and entities that are involved, strong lines of 3183 communication, and an incident command structure staffed by 3184 trained emergency management and public health professionals 3185 to ensure the response's cohesive direction. It really 3186 requires a partnership at all levels of government, and 3187 throughout state and Federal Government. 3188 The outcome in Dallas proved the strength of the public 3189 health's process. Hundreds of people were monitored in the 3190 state. Two cases of Ebola resulted from the direct care of 3191 the index case, and they were detected early in the disease 3192 onset, and they recovered. No cases resulted from community 3193 exposure. 3194 At this time, like other states, Texas is providing 3195 active monitoring for individuals who arrive in the United 3196 States from one of the outbreak countries. Texas has monitored approximately 80 individuals under the airport 3197

screening process. Texas is also, like other states, working 3198 3199 to ensure that capacity exists in the state to care for 3200 patients with high consequence infectious diseases like 3201 Ebola. Two centers currently are able to stand up on a short notice to receive a patient, and Texas is working to identify 3202 3203 additional capacity within our state. 3204 As Ebola screening and monitoring transitions into our 3205 routine processes, our focus in Texas is now shifting to 3206 include complete evaluation of the response in Dallas, and a 3207 discussion of how to improve the public's health response system in Texas as a whole, and sharing our experiences and 3208 our lessons learned nationwide. 3209 3210 Governor Perry has put together a taskforce for 3211 infectious disease preparedness and response to evaluate the 3212 Texas system, and to make recommendations for improvement. We take that extremely seriously. I believe this discussion 3213 3214 among governmental and nongovernmental individuals, among varied stakeholders, and including experts in pertinent 3215 3216 fields will result in a Texas and the Nation being better 3217 prepared to handle the next event. 3218 While we do not know what form the next event will take,

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3219
     we do know that there will be another event. As I tell my
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     colleagues at the state and national level, it is my
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      expectation that, as the Commissioner of Health, that I am
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      going to have to manage one major disaster each and every
3223
      year. One unthinkable event per year. And that is why the
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      funding that is provided to states through the Hospital
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      Preparedness Program, in fact, is very important to what we
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     do, and that partnership is really critical.
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          And finally, I want to thank my colleagues at both the
     Dallas County Health Department and the Center for Disease
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3229
     Control for their work and their support, and this really was
3230
     a team effort.
3231
          Thank you, sir.
3232
           [The prepared statement of Dr. Lakey follows:]
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3234
          Mr. {Murphy.} Thank you.
3235
           And, Dr. Gold, I know you have some travel plans. We
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     have about 20 minutes of questions, will you be able to
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     accommodate that?
3238
           Dr. {Gold.} Yes, sir, whatever your needs are.
3239
          Mr. {Murphy.} Thank you very much. Appreciate that.
3240
          And I will recognize myself for 5 minutes.
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          Dr. Gold, you mentioned a number of comments about what
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     needs to be done with the Administration's request for
3243
      funding. I don't know if you have had a chance to read it.
3244
     Have you?
3245
           Dr. {Gold.} At least in general terms, yes.
           Mr. {Murphy.} Okay. So would you know whether or not
3246
3247
      there is an adequate plan to support the request yet? I
      don't want to put you on the spot.
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3249
           Dr. {Gold.} I don't think the granularity is in the
3250
     written materials that have been provided.
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          Mr. {Murphy.} Would you do us a favor, as someone at a
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     hospital dealing with this, could you make sure you get to
      the committee's specific recommendations? In fact, I would
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3254
     ask that all the panelists who have all dealt with this, that
3255
     would be very, very helpful to have that kind of granularity.
3256
           Dr. {Gold.} Yes.
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          Mr. {Murphy.} Thank you.
3258
           Dr. Isaacs, you have been to Africa.
3259
          Mr. {Isaacs.} Excuse me?
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          Mr. {Murphy.} You have been to Africa? And--
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          Mr. {Isaacs.} Yeah, a lot of times.
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          Mr. {Murphy.} The CDC has guidelines for health
3263
     monitoring and movement for healthcare workers who have been
3264
     treating Ebola patients in Africa. Now, they classify as
3265
      some risk those professionals who have had direct contact
3266
     with a person sick with Ebola while wearing personal
     protective equipment.
3267
3268
           You have cited that some people wearing personal
3269
     protective equipment have still--
3270
          Mr. {Isaacs.} Yes.
3271
          Mr. {Murphy.} --contracted Ebola.
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          Mr. {Isaacs.} Yes, it is an obvious fact, yes.
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           Mr. {Murphy.} So these some risk individuals have no
     mandatory restrictions on travel or public activities, in
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3275 fact, there is no retirement for returning healthcare workers 3276 to self-isolate or avoid public transportation, like subways, 3277 bowling alleys, et cetera. I might want to add, we have done 3278 a survey of Members on this side and every single Member who 3279 asked hospitals in their district has returned comments 3280 saying that all those hospitals said for those first 21 days, 3281 those healthcare workers are not going near a patient. They 3282 will be furloughed, they are to stay home, take their 3283 temperature multiple times a day. 3284 Does Samaritan's Purse healthcare workers follow quidelines such as this when they return? 3285 3286 Mr. {Isaacs.} Yeah, we actually written our own 3287 protocols and guidelines back in late July when Dr. Kent Bradley, who has testified here, was coming back. We were 3288 3289 bringing out about 40 people. We contacted CDC and asked them what their protocols were and, frankly, they told us 3290 3291 just to have our staff check their temperature twice a day, 3292 and if they got a fever, go to the local health department. 3293 We didn't feel that that was adequate because we had just 3294 come through a very serious bout with Ebola, and I think we 3295 probably had a more realistic encounter with it than perhaps

3296 other people had, and so we created our own protocols. 3297 We check our staff through direct monitoring every day, 3298 four times a day. We have a little bit lower threshold, and 3299 we do keep them in a restricted movement, no touch kind of 3300 protocol for 21 days. And--3301 Mr. {Murphy.} So you are saying that your protocol goes 3302 beyond the CDC recommendations. 3303 Mr. {Isaacs.} There is no question our protocol goes 3304 beyond the CDC. 3305 Mr. {Murphy.} Well, CDC says it is--that is not necessary. Do you agree? 3306 3307 Mr. {Isaacs.} Well, you know, all I can say, I mean 3308 there was a question a minute ago about CDC, you know, 3309 disregarding what we were saying. CDC is a large 3310 organization. They create a policy. So if you call them and say, well, we think we ought to do this, they say, well, that 3311 3312 is not our policy, and then they don't engage any further. 3313 That is just the reality that we have run into, and I don't 3314 mean any disrespect to CDC, I am very appreciative of them, 3315 but for us, we live in a small town, so our national headquarters is in a town with 40,000 people. What we have 3316

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3317
     ran into is that the spouses of some of our returning staff
3318
     don't want them coming home. The returning staff don't want
     to be around their children. And we don't want to spook
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     everybody in our community.
3321
          Mr. {Murphy.} So you are erring on the side of extra
3322
      safety.
3323
          Mr. {Isaacs.} We are--yes, sir, we are--
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          Mr. {Murphy.} Let me ask another thing. This has to do
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     with discussions I have had with Franklin Graham--
3326
          Mr. {Isaacs.} Um-hum.
          Mr. {Murphy.} --son of Billy Graham, and highly
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3328
      respected individuals here, but listed that -- there are some
3329
     problems for people, the NGOs, the charitable workers, et
3330
     cetera, as well as government workers traveling back and
3331
      forth to Western Africa. Is that a fact that there are
3332
     difficulties with travel?
3333
           Mr. {Isaacs.} I think that is one of the greatest
3334
     vulnerabilities that the United States has to fight the
3335
     disease in West Africa. There is not a dedicated
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     humanitarian bridge. What has happened, I mean there has
     been a lot of talk about, well, a 21-day waiting period would
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     make it onerous for volunteers and they wouldn't go. I will
3339
     tell you what will make it very onerous is for volunteers not
3340
     to have an assurance that they can get a flight out. I
3341
     promise you they will not go.
3342
          Mr. {Murphy.} How many airlines can currently fly in
3343
      and out of Western Africa? I heard it is like Sabrina Air
3344
     and--
3345
          Mr. {Isaacs.} Well, I think it is 150 or 200 a week,
3346
     according to what he was saying. That is general population.
3347
      I don't know how many relief workers.
3348
          Mr. {Murphy.} But we don't have a bridge for the relief
3349
     workers.
3350
          Mr. {Isaacs.} There are two airlines that fly in and
3351
     out of Liberia. One is Brussels Air, and by the way, when
3352
      you get off in Brussels, you just walk, you can go anywhere,
3353
      you are not monitored for anything. And the second one is
     Air Maroc--Royal Air Maroc. If they should decide it is not
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3355
      in their commercial interest to continue flying into
3356
     Monrovia, then there will become an effective commercial
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     quarantine on Liberia, then what is the backup plan?
          Mr. {Murphy.} Plus, as I understand it, getting
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      supplies to West Africa is a huge problem. We understand
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     that twice they had to lease planes.
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          Mr. {Isaacs.} We had to have 2 747s--
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          Mr. {Murphy.} At a cost of?
          Mr. {Isaacs.} About $460,000 a piece, and each one can
3363
3364
      take about 85 tons. And but logistics in and out--for cargo
3365
      logistics in and out. For people, I think we have a great
3366
     vulnerability there. There is one organization that is
3367
      flying like a nonprofit. They have done four flights. That
3368
      is great but that is not enough.
          Mr. {Murphy.} So let me make sure I understand what you
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3370
     recommend is that the United States or--could help sponsor a
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     charter flight twice a week from the United States to Africa,
3372
      from Africa to the United States, so that workers--government
     workers, volunteers, NGOs, et cetera, would have a clear
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     bridge, which case they could be tested before they get on
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3375
     the flight, tested during the flight, tested when they land
3376
     at one point in the United States, would simplify this whole
3377
     process. Am I correct?
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           Mr. {Isaacs.} I 100 percent support the concept of a
     dedicated humanitarian air bridge from the United States
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     directly to West Africa. Now, there would be 1,000 details
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     to work out, but we have a vulnerability. If Brussels Air
3382
      stops flying for their commercial reasons, we will have no
3383
     air access.
3384
          Mr. {Murphy.} Thank you.
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           I am out of time. I yield to Mr. Green for 5 minutes.
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          Mr. {Green.} Thank you, Mr. Chairman. And I thank our
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     panel for waiting today.
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           And to follow up, I think that it would also be more
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     certainty because instead of, like you said, going to
     Brussels or somewhere else, and just walking around, it would
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3391
     be the testing, and I assume these healthcare workers would
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      love to have that because they don't want--like you said,
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      they don't want to infect their own families.
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           Dr. Lakey, let me thank you, because I know a few--in
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     October, there was a lot of--seemed like unusual statements
     being made about Ebola, but I have--when the State of Texas
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     made the decision on how you would develop the protocols
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      right after that, I appreciate that because it really sounded
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      like everybody was getting back to normal and saying, okay,
     we--this is an illness, we are going to deal with it, and
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3401 this is how we can do it. So I appreciate the state dong 3402 that, and--but let me go on with some questions. 3403 Dr. Gold, one of the interests I have, and I said 3404 earlier, is that how did the University of Nebraska develop 3405 this facility. I think it was opened or -- in '05 and was was it a combination of state, local, university funds, federal, 3406 3407 to develop the largest containment lab in the country? 3408 Dr. {Gold.} Thank you. The unit was opened in 2005. 3409 It was planned shortly after the 9/11 events, the anthrax 3410 scares, and it was done predominantly on university funds, to 3411 some small extent on state funds, and I believe there were some federal Department of Defense dollars involved in the 3412 3413 planning as well. However, very importantly, the maintenance of the staff, which costs us approximately between 1/4 and 3414 3415 1/3 million dollars a year to maintain the preparedness, has 3416 been totally borne by the university and the medical center. Mr. {Green.} Well, I appreciate that leadership, and I 3417 3418 am just surprised that no other university would take that 3419 lead, and I appreciate Nebraska doing--now, my colleagues, 3420 both Congressman Terry and Joe Barton, know my daughter is there and she was recruited to come up there in '09 to--and I 3421

3422 appreciate -- well, and although when she told me back in the 3423 '90s she wanted to be an infectious disease doctor, I said I 3424 don't want you to treat me for anything you know about. But 3425 she is like most medical professionals. That is her job. 3426 And we want to make sure we protect them to do that. 3427 And--but Nebraska center now has treated several 3428 patients, and what is the spending that is required to 3429 prepare the hospital to treat an Ebola patient? 3430 Dr. {Gold.} The direct costs that we have experienced, 3431 and we have compared notes pretty closely with Emory and we are not far apart, is approximately \$30,000 per day for each 3432 3433 patient admitted. The average length of stay, I quess it 3434 went down over the weekend a good deal, but for the two 3435 patients that went home, was 18 days--3436 Mr. {Green.} Yeah. Dr. {Gold.} --and they were both treated in the 3437 3438 relatively early stages of their disease. And that is the 3439 direct cost of equipment, supplies, nursing care, et cetera. 3440 And as I say, that is extremely close to the number that the 3441 folks at Emory have come up with. That does not include the cost of the preparation, which I just referred to, and it 3442

3443 does not include the cost of what I would call the 3444 opportunity cost, which is this is a 10-bed unit that is 3445 otherwise used for medical, surgical admissions, that would 3446 otherwise be completely full with routine patients receiving 3447 their care. 3448 Mr. {Green.} Okay. Okay. Are the policies that were 3449 in place prior to the current Ebola outbreak still in use, or 3450 has the University of Nebraska Medical Center made changes to 3451 its protocol and guidelines based on literally real-life 3452 experiences? Dr. {Gold.} We do evolve our policies and procedures. 3453 3454 We learned a lot from each of the patients, particularly the 3455 first patient that we housed. We, for instance, put a completely self-contained laboratory unit into the bio-3456 3457 containment unit so that laboratory specimens are not 3458 transported outside of the unit. We are also very 3459 privileged, and I note there has been a lot of discussion 3460 about waste management, is we decontaminate all of the waste 3461 as it leaves the unit so there is no transportation of any 3462 infectious waste material outside of the unit, which makes it much safer for the community, and it also makes it much less 3463

3464 expensive and -- for us to have that built into the unit. And 3465 this is only because the unit was planned as it was constructed prior to 2005, understanding that the disposal of 3466 3467 infectious waste would, indeed, be a big problem from logistical as well as expense, and, therefore, it was self-3468 3469 contained. 3470 Mr. {Green.} Mr. Chairman, I know I am out of time, and 3471 I appreciate--because where we were at 6 weeks ago, or--we 3472 have actually evolved and I am glad the experiences, we are 3473 actually learning from them. And I appreciate our panels being here today. 3474 3475 Mr. {Murphy.} Thank you. Gentleman yields back. 3476 Now recognize Dr. Burgess for 5 minutes. 3477 Dr. {Burgess.} Thank you, Mr. Chairman. I want to 3478 thank all of our witnesses for being here today, and bearing 3479 with us through what has been a very long but a very 3480 informative hearing. 3481 Dr. Gold, there is a difference though between the type 3482 of patient you get at your center, because they are referred, 3483 they are--because there is not a direct access where someone thinks, oh, I have Ebola, I am going to go to Dr. Gold's 3484

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center in Omaha. Mr. Duncan came through the Presbyterian 3486 emergency room with all of the other patients that came in 3487 that Thursday night, and had to be--I mean we had--his case had to be widowed out of all of the other load that was in 3488 3489 the emergency room, but in your situation, a patient only 3490 comes after they have been identified, is that correct? 3491 Dr. {Gold.} Thus far, the patients that we have 3492 admitted to the bio-containment unit have all come with a 3493 diagnosis, a PCR diagnosis of Ebola. However, given our 3494 national reputation, the number of phone calls, emails, even 3495 emergency room visits has actually been quite interesting 3496 with people with febrile illnesses saying please tell me if I 3497 have Ebola. 3498 Dr. {Burgess.} Well, let me just ask you about that 3499 then. So then patients who arrive in your emergency room--I mean you outlined how you have, you know, almost a dedicated 3500 3501 laboratory handling of the specimens from an Ebola patient, 3502 but that is someone you know about. If somebody comes to the 3503 emergency room and they have fever, they have a headache, and 3504 they have all of these other complaints, I mean in addition, if someone thinks to do the PCR Ebola test, but in addition, 3505

3506 they are going to get a CBC, they are going to get a 3507 urinalysis, they are going to get any number of other blood 3508 tests, and these tests would go through the normal auto-3509 analyzers in the lab without knowing that that patient 3510 actually had an Ebola possibility, or is that, in fact, 3511 separated out of your emergency room? 3512 Dr. {Gold.} Yes, sir, we have put protocols in place, 3513 and we have also widely shared them for triage screening in 3514 the emergency department if there is any suspicion that a 3515 patient either has a travel history or a symptom complex, they are immediately sequestered, there is a specific nursing 3516 3517 protocol with personal protective equipment, et cetera. 3518 There is a notification of the team, and the laboratory 3519 specimens are processed through the bio-containment unit 3520 facilities, and then decontaminated as if they were positive, 3521 even before we know the results of the PCR. And we are doing PCR testing on-site now, which makes it a lot faster and a 3522 3523 lot easier, otherwise it would have taken days previously. Dr. {Burgess.} But again, I would just point out that I 3524 3525 mean your--that is in a perfect world. In the rough and tumble, Buford, Texas, ER, that -- all of those protocols would 3526

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     not immediately be available.
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           And we will get back to that, but, Mr. Isaacs, I just
3529
     have to ask you, I mean that Typhoid Mary analogy that you
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     used, that is the first time I have heard of that. Now, we
3531
     all remember Typhoid Mary of lore, and she actually had the
3532
      ability to infect people. Do your Typhoid Marys carry the
3533
     ability to infect people when they themselves are
3534
     asymptomatic?
3535
          Mr. {Isaacs.} We don't know. That is the question.
     Now, Typhoid Mary, in the case of her, she was dealing with a
3536
3537
     bacterial infection--
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           Dr. {Burgess.} Right.
3539
          Mr. {Isaacs.} --but what I do know for a fact is that
      there have been a number of asymptomatic, non-feeble people
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3541
     whose blood had been drawn and it tested positive. And I
      think that there is something about the PCR test that, you
3542
     know, I heard Dr. Frieden say, in medicine, you never say 100
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3544
     percent. But the thing with Ebola, if you don't bat 1,000
3545
      every day, somebody dies.
3546
          Dr. {Burgess.} Right.
          Mr. {Isaacs.} And--
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3548 Dr. {Burgess.} And someone else is exposed. 3549 Mr. {Isaacs.} Yes. My point in saying all of that is 3550 not to raise fear, but it is saying that we need to go to 3551 Africa and beat the disease over there. 3552 Dr. {Burgess.} Yes, sir. Mr. {Isaacs.} We need to keep it contained. 3553 3554 Dr. {Burgess.} You know, you raise a point of 2 of your 3555 doctors were infected and you weren't sure why. We had 2 3556 nurses in Dallas were infected and we are not sure why. And, 3557 again, that just underscores that there is probably more not known about this disease than what is known, and that is, 3558 3559 again, why I began this with, we all ought to step back and have a little bit of humility. I would even extend that to 3560 3561 Mr. Waxman. I mean he doesn't--he is not known for his 3562 humility. We all have to have a little humility in dealing 3563 with this. 3564 Dr. Lakey, I just have to ask you. What you did in 3565 Dallas to sort of restore good order and discipline at a 3566 point where it really almost veered toward being out of 3567 control, I mean it took a lot of courage to exercise those control orders on the individuals when you did that, and I

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3569 will admit to being somewhat surprised turning on the news 3570 and hearing that that had happened. What were some of the 3571 things that went through your mind as you developed that? 3572 Dr. {Lakey.} So we don't take control orders lightly, and so--in Texas, I can put a control order, it is not 3573 enforceable until I get a judge to enforce it. But we have 3574 3575 to get the monotrain done in an event like this. We have to 3576 make sure that people do not have fever, and if I could not 3577 get that done the way that I needed to protect the public's 3578 health, I take protecting the public's health extremely seriously, and so we put a control order in place. Now, if 3579 3580 you do that, you need to make sure that you provide the 3581 support services around that individual to make sure that 3582 there is food, other support there so you can make sure it is 3583 as humane as possible. With the nurses, we--you know, following the nurse that 3584 3585 became infected we, again, needed to make sure we had 3586 monitoring in place. We also, as we looked and stratified 3587 the risk, it looked to me like the biggest risk would be 3588 inside that room with Mr. Duncan, and so for those individuals, we said it is best during this time period that 3589

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     you don't go into large public congregate settings, movie
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     theaters, churches, et cetera. It becomes a very large
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      epidemiological evaluation when that occurs, if
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     unfortunately, somebody becomes infected. And we were able
3594
      to work with that staff, and they took this very seriously to
3595
     be able to limit their movement for the highest risk in
3596
     individuals.
3597
           Dr. {Burgess.} Very good.
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          And, Dr. Gold, are your patients reimbursed by insurance
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      or, are you reimbursed by insurance when patients are
3600
      referred to you?
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           Dr. {Gold.} We are in the process of having those
3602
     discussions with the insurance carriers and with their
3603
      employers, but to date, we have been unsuccessful in any
3604
      reimbursement through a commercial carrier. And I can't
3605
      really tell you whether anything has happened in the last 24
     to 48 hours, of course, but they have not responded.
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3607
           Dr. {Burgess.} Thank you. I appreciate that.
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          Mr. {Murphy.} Now, Mr. Waxman, recognized for 5
3609
     minutes.
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          Mr. {Waxman.} Thank you, Mr. Chairman. I will take
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3611 five and maybe take an additional two, like we saw with the 3612 other question there. 3613 Earlier this month, President Obama sent to Congress a 3614 \$6.2 billion supplemental budget request to enhance the U.S. 3615 Government response to the Ebola outbreak. The President's 3616 request is intended to both--fund both immediate and long-3617 term needs in the United States and West Africa. 3618 Dr. Gold and Dr. Lakey, you can both speak to the 3619 readiness of our public health system here in the United 3620 States. The President's budget request designated \$621 million to CDC for domestic response, including funding for 3621 3622 state and local preparedness, enhanced laboratory capacity, and infection control efforts. It also designates \$126 3623 million for hospital preparedness. 3624 3625 Dr. Lakey, can you comment on the need for additional funding for state and local public health authorities, what 3626 are the top funding priorities? 3627 3628 Dr. {Lakey.} Thank you, sir. As I outlined in my 3629 comments, the state public health, local public health is 3630 having to do a lot of work right now. A laboratory response network, having a laboratory system out there so we can 3631

3632 rapidly diagnose individuals is essential for us to make the 3633 diagnosis and isolate individuals. 3634 The epidemiologists that contact individuals, talk to 3635 them, figure out the risk, is essential. The hospitals having pre-designated facilities so we can care for those 3636 3637 individuals is very, very important. This isn't the only 3638 event. We have had multiple events; West Fertilizer 3639 explosion, Hurricane Ike, et cetera. That system, to be able 3640 to rapidly respond, is essential. Now, a lot of that is paid 3641 for by HPP funds. My HPP budget was reduced by 36 percent this last year. And that pays for the training, the 3642 education, the things that take place in order for the 3643 3644 hospital systems to be ready. 3645 Mr. {Waxman.} Um-hum. I wanted to ask Dr. Gold for his 3646 response. Would additional funding assist in hospital 3647 preparedness, and give us some examples of areas where 3648 additional funding would be helpful. 3649 Dr. {Gold.} I think the additional funding would be 3650 helpful to build the educational programs, to get the 3651 referral centers, as well as community hospitals completely up-to-speed. The additional fundings will allow to scale 3652

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     response in event we need to bring American soldiers or other
3654
     volunteers back to the United States. Additional funding
3655
     will be used to create preparedness for future infectious
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     crises of this nature, for which we currently do not have
3657
     resources, and to build a sustainable infrastructure such as
3658
     convalescent serum reserves, such as core laboratory testing,
3659
     et cetera--
3660
          Mr. {Waxman.} Um-hum.
3661
           Dr. {Gold.} --so that we have and sustain a national
3662
     preparedness level.
3663
          Mr. {Waxman.} Thank you.
           I want to pivot now to the funding for international
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3665
     efforts. Mr. Isaacs, Samaritan's Purse has been on the
      ground in Liberia since March, and understands the
3666
3667
     environment there. I want to talk to you about the NGO
3668
     perspective on continuing needs and efficient use of
3669
     resources. What are the main priorities on the ground in
3670
     West Africa, and what resources are needed to accomplish
3671
     those efforts?
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           Mr. {Isaacs.} So if I may just add something to what
      you said. We have actually been there for 11 years--
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3674
          Mr. {Waxman.} Yeah.
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          Mr. {Isaacs.} --and the disease broke out in March, so
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     we have a large footprint, we have 350 staff, about 20 ex-
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     patriots, we have aircraft there, we have a lot of capacity
      in the country. And when the disease broke out, we were 100
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3679
     percent focused on fighting it.
3680
           What we are seeing today that we think that other
3681
      resources are needed for, this is very practical but you know
3682
     what, logistics are everything, and there is a lot of
3683
     discoordination and confusion right now between the UN
     players, UNHAS, UNAMIR, and the DoD about gaining access to
3684
     airlift. There are no protocols in place about moving blood
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3686
      samples, so if CDC goes out into an area and identifies a new
     village, and there are 10 or 12 people who test positive,
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3688
      they call us in because we have assembled rapid response
3689
      teams. We are not able--
          Mr. {Waxman.} Um-hum.
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3691
           Mr. {Isaacs.} --to take the blood samples out to other
3692
      aircraft, we have to move them out by land. A rapid
3693
      diagnostic test is one of the greatest things that are needed
      there, and I think, frankly, that if the U.S. Military was
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3695
      running the coordination cell, things would get much--
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          Mr. {Waxman.} Okay.
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          Mr. {Isaacs.} --would be done quicker.
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          Mr. {Waxman.} Well, the U.S. is helping in--committed
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      to helping in Liberia, and has provided personnel, resources
3700
      and funding. As we continue our aid efforts, we must also
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     keep in mind the need for a flexible response. Initial
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      reports indicate that there are empty beds in Ebola treatment
3703
     units in Liberia, so the aid efforts have adjusted
3704
     accordingly to monitor occupancy and only build additional
3705
     ETUs as needed.
3706
          Mr. Chairman, I hope that we can join together to
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     quickly pass the President's budget request. We heard from
3708
      this panel and we heard from our first panel about the
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     urgency of the task at hand, and the public health
3710
     catastrophe that will occur in West Africa if we fail to do
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      so.
3712
           Thank you very much, and yield back the balance of my
3713
     time.
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          Mr. {Murphy.} I appreciate that. Certainly, I would
      like to see that happen too, and I hope you also take a
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3716 careful look what Mr. Isaacs' group is also looking at. They 3717 need a bridge to move people back and forth because that is a 3718 struggle right now. 3719 Mr. {Waxman.} Um-hum. Mr. {Murphy.} Now recognize Mr. Long for 5 minutes. 3720 3721 Mr. {Long.} Thank you, Mr. Chairman. And I thank you 3722 all for being here, and not only that, but what you do on a 3723 day-to-day basis because I for one really appreciate it. 3724 Dr. Gold, you said--well, let me ask you something 3725 before that. Dr. Martin Sali, is that how it is pronounced? 3726 Dr. {Gold.} Yes, Salia. 3727 Mr. {Long.} Salia. Dr. Salia was taken to your 3728 facility, correct? 3729 Dr. {Gold.} Yes. 3730 Mr. {Long.} And the reports that we got on the news, turned on the radio and they said that there was a doctor 3731 with Ebola that was very critical, was the first thing I 3732 3733 thought, and I probably had the same thought as a lot of 3734 people that is probably not a good thing when they say 3735 that he is very critical. He later deceased just a few days later. What--and I apologize, I had to step out of the room 3736

3737 for a few minutes, which I normally don't do, I am usually 3738 here for the whole duration of these hearings, but was there 3739 a reason that he was delayed coming to this country for 3740 assistance, for help? Do we know, because that seems strange 3741 that he would be that far gone, so to speak, before they 3742 would think about flying him out? 3743 Dr. {Gold.} It is unclear to us what the logistics were 3744 that might have delayed it. The--as we are told, that he had 3745 an initial blood test for Ebola that was negative, and only 3 3746 days later did he test positive. And when he tested positive, there was a period of time before at least we were 3747 3748 contacted, I don't know whether the transportation 3749 organizations or the State Department were contacted, but 3750 from the time we were contacted, the plans for transfer were 3751 put into place virtually immediately. There was also a good deal of uncertainty how stable he 3752 3753 was immediately prior to transfer, but once the decision was 3754 made to transfer him, rest assured that he got every 3755 conceivable treatment. 3756 Mr. {Long.} I am sure he did, and I wasn't implying that at all, but I was just curious as to why they waited as 3757

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3758
      long to try and get him a--because when I heard that first
3759
     radio report--
3760
           Dr. {Gold.} I am told--
3761
          Mr. {Long.} --and they said he was very critical--
3762
           Dr. {Gold.} --that is not uncommon for people to test
3763
     negative during--even when they are symptomatic. We have
3764
     heard about other people who have tested positive who were
3765
     asymptomatic. This is not 100 percent certainty disease, and
3766
     we are learning an awful lot about the spectrum of how
3767
      symptomatic people get, versus their viral levels, et cetera.
3768
          Mr. {Long.} Let me stay with you, Dr. Gold, and switch
3769
     up the topic just a little bit. You said in your written
3770
      testimony that you have coordinated extensively with the CDC
3771
      and HHS on readiness and treatment. Can you tell us more
3772
     about that collaboration, on what specific issues have you
3773
     advised the Administration?
3774
           Dr. {Gold.} We are working with Emory, with the CDC and
3775
     with ASPR on standing up educational protocols, visiting
3776
     other institutions across the United States to help them
3777
      enhance their readiness, hosting teams from other
3778
      institutions across the United States. In Nebraska, we have
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recently had a team of 9 or 10 people from Johns Hopkins
3779
3780
     University, as well as putting together a series of protocols
3781
      that would be used for, if you will, accreditation or
3782
     certification of readiness, and maintenance of readiness.
3783
           Mr. {Long.} And when you say you have advised the
3784
     Administration, have you spoken with Mr. Klain, the new czar-
3785
     -the Ebola Czar?
3786
           Dr. {Gold.} Yes, sir, several times.
3787
          Mr. {Long.} Okay, and did the Administration, did they
3788
      incorporate or accept your recommendations, and did they
3789
      reject any of your recommendations?
3790
           Dr. {Gold.} We are working specifically with Dr. Lurie,
3791
     who was your guest here a little bit earlier, and we speak
3792
     probably daily on the development of these protocols.
3793
      is a conference call that is scheduled for Friday--
3794
           Mr. {Long.} So you feel they are accepting your
      recommendations?
3795
3796
           Dr. {Gold.} Thus far, yes, sir.
          Mr. {Long.} Good, okay. And, Mr. Isaacs, we were
3797
3798
      talking about earlier, or you were in your testimony, people
3799
     traveling on planes and being checked temperature-wise every
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3800
     so often, three times a day, did you say, or what were--
3801
          Mr. {Isaacs.} Our staff are under protocol to take
3802
      their temperature four times a day.
3803
          Mr. {Long.} Their own personal temperature?
3804
           Mr. {Isaacs.} No. We actually have staff in our Ebola
3805
      taskforce that call them every day, and we keep a log of it.
3806
      I could call my office right now and tell you where every one
3807
     of our people are--
3808
          Mr. {Long.} But you are talking about your staff, not
3809
     their patients?
3810
          Mr. {Isaacs.} Yes, our staff.
3811
          Mr. {Long.} Okay.
3812
          Mr. {Isaacs.} Not--
          Mr. {Long.} Okay. I got you, okay.
3813
3814
          Mr. {Isaacs.} We are just monitoring their health.
           Mr. {Long.} Right. Okay, good. Okay, I misunderstood
3815
3816
      earlier because I--you hear these reports about well, we will
3817
     check their temperature when they get off the plane. I think
     we need to do a travel ban, as I have mentioned before, but
3818
3819
      if they say, well, take their temperature, and then they say
      they cannot be symptomatic, not have a temperature and still
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3821
     have Ebola, so my question is probably invalid since you are
3822
     talking about your staff.
3823
           But anyway, thank you all again for your service and
3824
     what you do, and for being here today.
3825
           Mr. Chairman, I yield back.
3826
           Mr. {Murphy.} Thank you.
3827
          Mr. Griffith, you are recognized for 5 minutes.
3828
          Mr. {Griffith.} Thank you, Mr. Chairman, I appreciate
3829
     that. Thank you all for being here, and thank you, Mr.
3830
      Isaacs, for the work that you all have been doing there for
      11 years. Samaritan's Purse--
3831
3832
           Mr. {Isaacs.} Thank you.
3833
           Mr. {Griffith.} --is a good organization, and
      appreciate what you all have done--
3834
3835
           Mr. {Isaacs.} Thank you.
           Mr. {Griffith.} --not just there, but around the world.
3836
3837
      Speaking of that, in your written comments, you said many
3838
     public health experts are telling us that we know the
3839
     disease, how to fight it, and how to stop it. Everything we
3840
     had seen in the current--in this current outbreak, however,
      suggests we do not know the science of Ebola as well as we
3841
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3842 think we do. I touched on this earlier in the previous 3843 testimony related to, I believe, the reservoir species is 3844 what Dr. Frieden was talking about, and that we don't know 3845 the full extent of the reservoir species. And you touched on that in your written testimony as well, and you asked 3846 3847 questions can the virus live in other mammals besides 3848 primates, bats, rodents and humans, and you attached a study 3849 that related to pigs. Did--do you ask this guestion because 3850 your people on the ground have some questions, or just 3851 because it is a blank slate and we really don't have much 3852 research on it? 3853 Mr. {Isaacs.} I think that Ebola is potentially a much 3854 more serious disease than it is given respect for. What we 3855 are seeing is that it is flexible, it is deceptive, it is 3856 sneaky, it is agile, and every time somebody things they have 3857 it figured out, it shows us something new. And I think that 3858 we as a society cannot make assumptions that we know what it 3859 is and what it will do. I think that we need to be 3860 extraordinarily careful about letting it come onto this 3861 shore. And while it is true that when it has come here, we quickly identified it and isolated it, the truth is, as these 3862

3863 doctors could tell you, particularly the gentleman from 3864 Texas, that if he had 10 or 20 or 50 cases down there, it 3865 would consume his capacity to isolate it. And so while we 3866 can isolate it, if it were to get out from under us, it would quickly exceed our capabilities, and that is why I think it 3867 3868 is so extremely important to invest resources to fight and 3869 stop this disease in Africa before it gets off that continent 3870 in a major way. 3871 Mr. {Griffith.} And I appreciate that. Have any of 3872 your people there in Africa indicated to you that they are concerned about animals that might be carrying the disease, 3873 or is that just a question--3874 3875 Mr. {Isaacs.} We live Ebola 24 hours a day. It is all 3876 we talk about. We talk about it all. 3877 Mr. {Griffith.} Right. 3878 Mr. {Isaacs.} And, yeah, we are worried about it. We don't know. Evidently, in Spain, they thought the little 3879 3880 dog--they killed it. In Texas, you put it in isolation, and 3881 I am glad the lady got her dog back, I am a big guy, but the-3882 -who knows if it--maybe there is some science on this, but I think that we don't know. 3883

3884 Mr. {Griffith.} Well, I would refer you to a study that 3885 came out in March of 2005 in the Emerging Infectious Disease-3886 -I guess that is the name of the publication, but it is a CDC 3887 publication. I would be happy to get you a copy of it, and it is available, where they talk about the potential of dogs, 3888 3889 and it says that although dogs can be asymptomatically 3890 infected, in other words, they don't get the disease, and 3891 sometimes the science gets confused on television, they don't 3892 get the disease but they are carrying the antibodies for the 3893 disease, and this study says asymptomatically infected dogs 3894 could, doesn't say they are, could be a potential source of 3895 human Ebola outbreaks and a virus spread during human 3896 outbreaks, which would explain some epidemiologically 3897 unrelated human cases. And it goes on and it talks about 3898 there are cases in the past in Africa where they don't have 3899 any idea where the disease came from. And I asked Dr. 3900 Frieden about that, and he said that, you know, maybe bats, 3901 but they still don't know what all the reservoir species are. 3902 In a prior hearing before today, when we were here in 3903 October, I said, you know, what are we doing about animals 3904 coming into this country, and it was more or less laughed

3905 off, but it is a concern, wouldn't you agree, Mr. Isaacs? 3906 Mr. {Isaacs.} I do agree, and I will tell you why it is 3907 so important. It--this is not the flu, this isn't influenza, 3908 this is a disease that kills 70 percent of the people that 3909 get it. And the -- if you look at what the disease has done 3910 this year, and the--you know, 5,550 people dead, 13,000 cases, that is extraordinary. And none of us have swam in 3911 3912 these waters before, and I don't think that we can use case 3913 studies that come from 1976 today to make assumptions about 3914 an unprecedented event that crosses national boundaries. 3915 is now in Mali. When you look at the disease, the caseload 3916 may be going down in Liberia, but the disease is, in fact, 3917 spreading geographically. We fear that very soon we will see 3918 it in Sierra Leone, and it has already been identified in 3919 Mali. 3920 Mr. {Griffith.} Well, and I appreciate your comments on 3921 that, and I liked your term travel management because I do 3922 believe we want people to be able to get there to provide 3923 humanitarian relief, like your organization does. At the 3924 same time, I think we have to be very, very careful. 3925 And with that, Mr. Chairman, I yield back.

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3926
           Mr. {Murphy.} Gentleman yields back.
3927
          Now recognize Mr. Tonko for 5 minutes.
3928
          Mr. {Tonko.} Thank you, Mr. Chair.
3929
           State and local health departments and local hospitals
3930
      serve at the frontlines for treatment and containment of
3931
      infectious diseases in the United States. In the case of
3932
     Thomas Duncan in Dallas, the country saw the challenges faced
3933
     by local health departments and local hospitals dealing with
3934
     an unexpected infectious disease.
3935
           So, Dr. Lakey, now that you have had some time to
      reflect on Mr. Duncan's case and how it was handled, can you
3936
3937
      talk about some of the challenges Texas Health Presbyterian
3938
     Hospital faced in terms of preparedness?
3939
           Dr. {Lakey.} Yes, sir. I think the first challenge was
3940
      to recognize the first case ever in the United States. A
3941
      rare disease in the United States. Everyone was watching
     what was occurring in Africa, but to think that that was
3942
3943
      going to occur in your emergency room on a busy night was a
3944
      challenge. I think there was a challenge related to the
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     national strategy, and I say national because there are
      experts outside of government that review those strategies
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3947 to--on infection control. But the assumption that any 3948 community hospital can care for an individual that has that 3949 much diarrhea, that much vomiting, with that much virus in 3950 those fluids I think was a faulty assumption, that it took a 3951 really dedicated team to be able to care for that individual. 3952 I think one of the lessons learned was healthcare 3953 nurses, physicians, they take their responsibility extremely 3954 seriously, and they showed up to take care of Mr. Duncan and 3955 their colleagues. I think a lot of people were worried that 3956 healthcare wouldn't show up, that healthcare providers would not show up, but they showed up. 3957 3958 Mr. {Tonko.} Um-hum. 3959 Dr. {Lakey.} I think there was a lesson related to the 3960 level of personal protective equip. The--and that was 3961 changed, and so the higher level personal protective equip, and I think we learned that you can--you don't have to wait 3962 3963 for a temperature of 101.5 to diagnose the individuals. We 3964 lowered that temperature threshold just because we wanted to 3965 make sure we identified individuals early, and we identified 3966 them with temperatures of about 100.6, 100.8, which, by the 3967 previous guidelines, wouldn't have met the criteria for

3968 testing. So those are just some of the lessons, sir. 3969 Mr. {Tonko.} And in what ways could the Dallas and the 3970 Texas State Public Health Departments have been better 3971 prepared to handle an unexpected case of Ebola or any 3972 infectious disease? 3973 Dr. {Lakey.} Yeah. So I think there are several 3974 components to that. I think the, you know, necessity to 3975 train, you know, I think health departments across Texas and 3976 across the Nation had been preparing. There was a lot of 3977 information that we had been sending out, but that is different than saying this is a real event and I have to be 3978 3979 ready right now. I think one of the things that we are doing 3980 right now to make sure we improve our preparedness is not 3981 only making sure that all hospitals are ready to think that 3982 Ebola is possible, and in the differential diagnosis, 3983 isolating those individuals and informing individuals, but 3984 make sure that there is a system across the state where those 3985 individuals then can be seen and be tested before you get to 3986 a level of a hospital that can care for those individuals. 3987 No hospital wants to be an Ebola hospital. You know, it is just hard on your, you know, getting other individuals into 3988

3989 your emergency room if you are labeled the Ebola hospital. 3990 And so there is some reluctance across the United States to 3991 step up and be that facility, but that is one of the things 3992 that we are working on right now. 3993 Mr. {Tonko.} Thank you. 3994 Dr. Gold, as you said in your testimony, University of 3995 Nebraska Medical Center is recognized as a national resource 3996 for your readiness to provide care for Ebola patients. You 3997 have successfully treated Ebola patients, and just last week 3998 another patient who sadly passed away was brought to your 3999 facility for treatment. Can you briefly describe the protocols and procedures UNMC had in place that ensured staff 4000 4001 was appropriately prepared to care for Ebola patients? 4002 Dr. {Gold.} Yes, sir. Since the unit was stood up in 4003 2005, the staff of between 40 and 50 people has been 4004 sustained. And that staff meets on a monthly basis to go over policies and procedures, emerging trends in Africa and 4005 4006 South America, et cetera, and as well as works closely with 4007 the military through STRATCOM and the Offutt Base. But that 4008 team also drills 4 times a year, and they do real exercises in the community with waste disposal, with paramedic 4009

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4010
      transport, et cetera.
4011
           We have -- we also practice donning and doffing, use of
4012
     various types of personal protective equipment, dialysis,
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      respiratory management, et cetera. So all of the typical
4014
     procedures and protocols are not only learned but actually
4015
     practiced hands-on, real time four--at a minimum four times a
4016
     year for every staff member.
4017
           Mr. {Tonko.} Thank you very much. Mr. Chair, I yield
4018
     back.
4019
           Mr. {Murphy.} Thank you.
4020
          Mr. Terry, 5 minutes.
4021
           Mr. {Terry.} Thank you.
4022
           Dr. Gold, what are the costs and impacts of being
     prepared when you are preparing and practicing 4 times a
4023
4024
     year, when all of those pieces within the community are also
4025
     participating?
           Dr. {Gold.} The actual out-of-pocket costs are--have
4026
4027
     been calculated to be between $250,000 and $350,000 a year to
4028
     maintain the core team of nursing support, techs, respiratory
4029
      therapists, et cetera. That does not count the in-kind time
      that our physicians and other leaders put into it, as well as
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4031
     does not count the time of the maintenance of the unit, the
4032
      air handlers, water supply, autoclaves, maintenance of stock
     of equipment, et cetera. That is just the personnel time
4033
4034
      that goes into maintaining the readiness.
4035
           Mr. {Terry.} And in your opening statement, and I
     hinted this in my--one of my questions to the CDC, is that
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4037
      for the level of facilities that UNMC and Emory are, and when
4038
     you train and practice like this, there should be some
4039
     maintenance funds to offset those costs.
4040
           Dr. {Gold.} Well, we certainly agree with that. I
4041
     believe that the CDC over time has had a relationship with
4042
      the Emory organization, predominantly to protect the
4043
      employees of CDC that work with highly infectious agents in
4044
      their testing laboratories and around the world.
4045
           We have not had that type of relationship, and would
4046
      think it would be appropriate perhaps through the UR
4047
      instructor or through some other vehicle that exists.
           Mr. {Terry.} Are you being homered?
4048
4049
           Dr. {Gold.} Sorry?
4050
           Mr. {Terry.} Emory being in Atlanta and CDC being
      there, is that -- are they just giving money to the hometown
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4052
     hospital--
4053
           Dr. {Gold.} I think they needed a--
4054
           Mr. {Terry.} --or is there some contractual--
4055
           Dr. {Gold.} --just like we need a way to take care of
4056
     our employees if something tragic were to happen and they
4057
     were to become ill, they need a way to manage their employees
4058
     as well, and I think that was the original basis of the
4059
     relationship. We would--
4060
           Mr. {Terry.} Okay.
4061
           Dr. {Gold.} --very much enjoy a similar relationship.
4062
           Mr. {Terry.} And I think you are on equal, if not
4063
     better, footing, medically speaking at least.
4064
           Speaking of that, just to pick your brain a little bit
     here, and maybe someone has already done this, but you have
4065
4066
     had 2 successful patients that got to hug all the doctors and
     nurses that helped them, and then we had the last patient
4067
4068
      that came in that appeared from the TV video to be in super
4069
      critical condition. What, in your opinion, is the reason
4070
     that perhaps this later -- this physician -- latest patient
4071
     passed away? Any takeaways from being how you were able to
4072
     treat the first patients versus this one that came in a more
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4073
      critical condition? Any lessons learned?
4074
           Dr. {Gold.} I think the most important lesson learned
4075
      is that the early we have access to treat any patient here or
4076
      in Africa, the better the yield is going to be.
4077
           This particular patient had renal failure, liver
4078
      failure, was unconscious when he arrived in the United
4079
      States, and what we have learned is that those are all very
4080
     bad predictors of outcome. The earlier patients that we
4081
      cared for did have early organ failure, but were reversible
4082
      through good supportive care, and they all received
4083
      experimental medication, as did this patient, but I believe
4084
      that the organ system failure we dealt with over the weekend
4085
      was just far too extreme.
4086
           Mr. {Terry.} So I mean with just this one example, it
4087
      is probably not certain, but is there just a point of no
4088
      return with an Ebola patient, their organs have already shut
4089
      down, is there a way of making--of treating them so they can
4090
      survive, or is it just at that point not survivable?
4091
           Dr. {Gold.} I don't think it is possible to predict.
4092
      Young people, this gentleman was in his early 40s, and the
      thinking was that it was worth an all-out effort to attempt
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4094
      to save him. And I don't think, if you could take the exact
4095
      same patient twice, that you could predict the outcome.
4096
          Mr. {Terry.} Yeah. Very good. Appreciate it. And,
4097
     Dr. Gold, you and Nebraska Medicine and UNMC make us proud.
4098
      I appreciate all of your efforts.
4099
          Dr. {Gold.} We have a great team. Thank you, sir.
4100
          Mr. {Terry.} You do. With Mr. Green's daughter.
          Mr. {Murphy.} Gentleman yielding back?
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4102
          Mr. {Terry.} I yield back.
4103
          Mr. {Murphy.} All right, I will recognize Mr. Green for
4104
      1 minute of wrap-up.
          Mr. {Green.} Thank you, Mr. Chairman. I ask unanimous
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4106
     consent to place in the record a statement by the AFSCME, the
4107
     American Federation of State, County and Municipal Employees,
4108
     urging Congress to support the President's emergency funding
4109
     of $6.1 million.
          Mr. {Murphy.} Without objection.
4110
4111
           [The information follows:]
4112
      ****** COMMITTEE INSERT ********
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4113
           Mr. {Green.} And, Mr. Chairman, I want to thank my
4114
     panel--both panels today. I know the first one is gone--
4115
           Mr. {Murphy.} Can't hear you.
4116
           Mr. {Green.} I just appreciate the -- our witnesses being
4117
     here, but also for the panel that was put together, and that
4118
      is what our Oversight and Investigation Committee is supposed
4119
      to be doing, and I appreciate it. But to follow up on my
4120
      colleague, I am the first time in history that the
4121
      intelligence from your children went back down the tree, and
4122
      so I just appreciate that the first time in many times.
4123
      Thank you.
4124
           Mr. {Murphy.} So noted for the record.
4125
           I want to thank this panel--you can have a--are you
4126
      going--give you 30 seconds here. Go ahead. Mr.--Dr.
4127
     Burgess.
           Dr. {Burgess.} Well, I was going to thank the panel
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4129
      too. I mean I have been through a number of these hearings.
4130
     Our committee, of course, has done hearings. I was allowed
4131
      to sit in Homeland Security when they did a field hearing in
     Dallas. I sat through the hearing on foreign affairs last
4132
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- 4133 September. This has been the most informative panel that I 4134 have had the pleasure to hear from, and I really appreciate--4135 I know it was a long day and I know we made you wait a long 4136 time, but I really appreciate you guys sticking with us and 4137 sharing with us the information that you shared because it 4138 has been absolutely critical. 4139 And I will yield back. 4140 Mr. {Murphy.} Thank you, Doctor. 4141 I want to add to that. I almost had the feel that the 4142 first panel we had today was spiking the ball. We got this 4143 and we can be confident. And I don't agree. After we had 4144 our hearing several weeks ago, put forth several 4145 recommendations, among them we needed some level of travel 4146 restrictions. People ought to be isolated for 21 days, and 4147 what I hear, Mr. Isaacs, Dr. Lakey, I don't know if it is the 4148 same for Dr. Gold, not only did you do that along with the 4149 hospitals of so many colleagues, but your employees didn't complain. They recognized they don't leave their compassion 4150 4151 at the borders of Africa. 4152 I thank them for that selflessness of all, not only
  - 210

while they are there, but in returning home. From this,

4153

4154 several takeaways. That people with level 4 gear can still 4155 get Ebola. We don't know all the routes. And what we don't 4156 want to have is a false sense of security that everything is 4157 fine. I worry that the first hearing, this room was packed 4158 with cameras and people in the Press. At this point in the 4159 hearing, what you have told us should still tell us we have 4160 to keep our radar up full alert here. We have a major battle 4161 for this taking place in Africa. We have a very difficult 4162 time for getting people in and out of there, and if any of 4163 those airlines stopped their flights, could happen at any 4164 moment, we are at a loss for moving people and supplies in 4165 and out of there. 4166 So along those lines, I hold to it that we should still have people do 21-day restrictions from touching patients 4167 4168 when they come back. I am glad that hospitals are doing that 4169 anyways. I hate to think what would happen if that did not 4170 occur. And, quite frankly, I think the hospital would have 4171 to tell other patients that -- if they did have some employees 4172 who were recently with Ebola patients. But I also want to 4173 echo what Mr. Isaacs said, I am going to try and work this out, that we are to have a bridge for people going to and 4174

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4175
      from Africa, for all your selfless workers, from so many
4176
      charities, Catholic Relief and Methodist and so many other
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      groups I have heard from, Doctors Without Borders, we need a
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      way for them easily to go and easily come back, and we can
4179
      help monitor them, so this is one less thing to worry about.
4180
      With the amount of money we are talking about going through
4181
      this, I, quite frankly, especially when you look at $20
4182
      million going to New York City just to monitor the people
4183
      exposed to that doctor, that would pay for a heck of lot of
4184
      flights, and we could have a charter system to do that.
4185
           Please stay in touch with us. Committee members will
4186
      have 10 days to get other comments of the committee, and they
      will also have questions for you, and we ask that you respond
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4188
      quickly if -- in a timely manner with any questions for the
4189
      committee.
4190
           And with that, again, thank you to the panel, and this
      committee hearing is adjourned.
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4192
           [Whereupon, at 5:08 p.m., the subcommittee was
4193
      adjourned.]
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